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## THE COMPREHENSIVE ANNUAL FINANCIAL REPORT OF THE SCHOOL DISTRICT OF PHILADELPHIA

A COMPONENT UNIT OF THE CITY OF PHILADELPHIA, PENNSYLVANIA

## YEAR ENDED JUNE 30, 2013



## SCHOOL DISTRICT OF PHILADELPHIA, PENNSYLVANIA

440 N. BROAD STREET, PHILADELPHIA, PENNSYLVANIA 19130

## COMPREHENSIVE ANNUAL FINANCIAL REPORT A COMPONENT UNIT OF THE CITY OF PHILADELPHIA, PENNSYLVANIA

## YEAR ENDED JUNE 30, 2013



Marcy F. Blender, CPA Comptroller

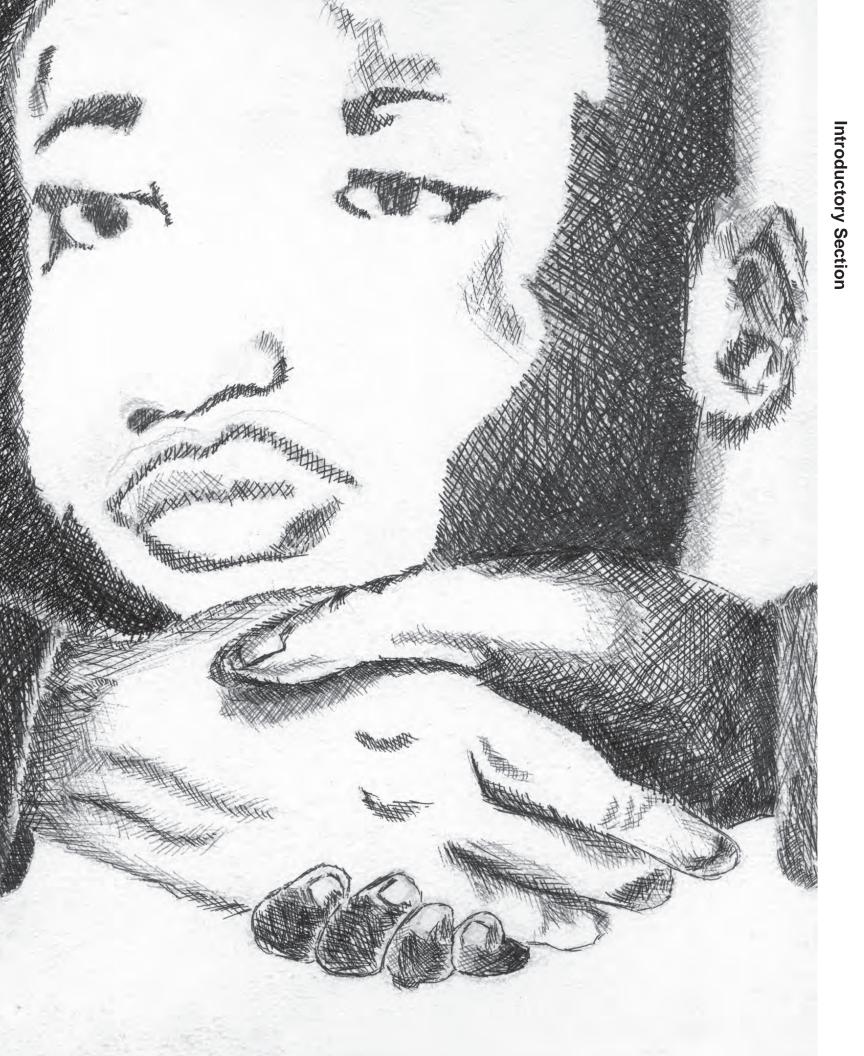
Prepared by Office of General Accounting

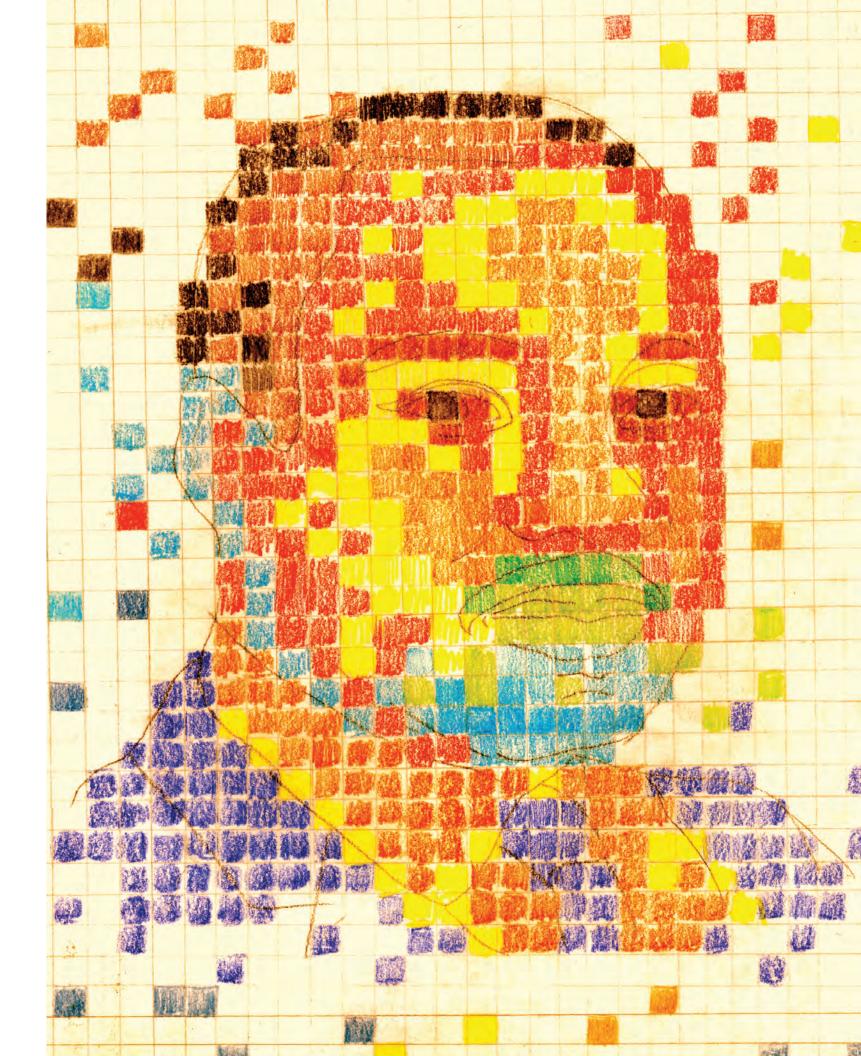
#### **STUDENT ART**

The art displayed throughout this report is the work of the School District of Philadelphia's art students. The winners were chosen from entries submitted for the 2013 Annual Accounting Cover Design Contest. This year's theme celebrates the 50<sup>th</sup> anniversary of Dr. Martin Luther King Jr's inspiring "I Have a Dream Speech." Students participating in this competition challenged their intellect, imagination and creativity to visually express their ideas and personal interpretations based the words and ideals exemplified by Dr. King. The work and dreams of this great American are still powerful and inspirational today.

The winners are as follows:

	<u>STUDENT</u>	ART TEACHER
l <sup>st</sup> Prize Front Cover	Amanda Sananikone Academy at Palumbo Grade 11	Ms. Kiana Thompson
2 <sup>nd</sup> Prize Back Cover	Sishan Zhao Academy at Palumbo Grade 11	Ms. Kiana Thompson
3 <sup>rd</sup> Prize Divider: 1 <sup>st</sup>	DaishaChandler George Washington High School Grade 12	Ms. Temi Allen
	En-Ci Zou Academy at Palumbo Grade 11	Ms. Kiana Thompson
2 <sup>nd</sup>	Rose-Marie Conteh Academy at Palumbo Grade 11	Ms. Kiana Thompson
	Daniel Askerov George Washington High School Grade 9	Ms. Kimberly Colasante
3 <sup>rd</sup>	Jaliyah Vanguine Academy at Palumbo Grade 11	Ms. Kiana Thompson
	Isaiah Wroten John Bartram High School Grade 10	Mr. Bruce Augustine
	Ms. Deborah Klose, Direct of Art Education Office of Academic Support	





## SCHOOL DISTRICT OF PHILADELPHIA

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## THE SCHOOL DISTRICT OF PHILADELPHIA OFFICE OF THE SUPERINTENDENT 440 NORTH BROAD STREET, SUITE 301 PHILADELPHIA, PENNSYLVANIA 19130

WILLIAM R. HITE, JR., Ed.D. SUPERINTENDENT

TELEPHONE (215) 400-4100 FAX (215) 400-4104

February 19, 2014

To the Members of the School Reform Commission, Honorable Mayor and Citizens of the City of Philadelphia:

We are pleased to present this Comprehensive Annual Financial Report ("CAFR") of The School District of Philadelphia ("School District" or "District") for the Fiscal Year ended June 30, 2013. Pursuant to provisions of The Philadelphia Home Rule Charter ("Charter"), these financial statements were prepared in accordance with Generally Accepted Accounting Principles ("GAAP") of the United States of America. As such, management of the School District assumes full responsibility for the completeness and reliability of all information presented in this report and provides reasonable assurance that its financial statements are free of any material misstatements.

The Charter requires that the Office of the City Controller of the City of Philadelphia ("Office of the City Controller") performs an annual audit of the books of account, as well as financial records and transactions of the School District. The City Controller, an independently elected local official, is required to appoint a Certified Public Accountant as deputy in charge of auditing. Pursuant to these requirements, the Office of the City Controller conducted an independent audit of the School District's financial statements. The independent audit examined evidence supporting the amounts and disclosures contained in these financial statements on a test basis; assessed the accounting principles used and significant estimates made by senior management; and evaluated the overall presentation of these financial statements. The Office of the City Controller concluded that there was a reasonable basis for rendering an unqualified opinion that the School District's financial statements, for the Fiscal Year ended June 30, 2013, are fairly presented in conformity with GAAP. The Independent Auditor's Report is presented for your formal review and consideration.

As further required, senior management of the School District established a comprehensive system of internal controls that are designed to protect the School District's assets from loss, theft, and misuse. Internal offices of the School District, namely the offices of Management and Budget, General Accounting, Accounts Payable, Grants Development and Compliance and Audit Services, regularly review expenditures of School District funds and perform selective and random reviews of operations and controls further ensuring that this report is complete and reliable in all material respects and in conformity with GAAP. Furthermore and as part of the federally mandated "Single Audit" requirement, the Office of the City Controller performs an annual audit of the School District's internal controls and compliance thereto with legal requirements involving the administration of federal awards and grants. The Single Audit is designed to meet the needs of federal grantor agencies. These reports are available in the School District's separately issued Single Audit Report.

Management's discussion and analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. MD&A complements this letter of transmittal and should be read in conjunction with it.

#### Profile of the School District

Despite being a component unit of the City of Philadelphia ("City") for financial reporting purposes only, the School District is an agency of the Commonwealth of Pennsylvania ("Commonwealth" or "State") created to assist in the administration of the Commonwealth's responsibility under the Pennsylvania Constitution to "provide for the maintenance and support of a thorough and efficient system of public education." It is by far the largest of the 501 school districts in the Commonwealth employing 19,846 full time employees as of June 15, 2013 and the eighth largest in the United States based on student enrollment data.

As required by GAAP, the financial statements of the School District include those of the primary government and its component unit, the Intermediate Unit No. 26 (the "IU"). The financial statements of the IU have been included in the School District's reporting entity as a blended component unit. The IU is included in the School District's reporting entity because of the significance of the operational relationship with the School District. All IU services are performed by the School District pursuant to contracts between it and the IU.

Although considered a quasi-state agency, the School District directly serves the citizens of the City of Philadelphia, Pennsylvania, the fifth largest city in the United States with a population of over 1.5 million and a land area of approximately 130 square miles. The School District educates 11% of the Commonwealth's 1.7 million public school students. Total enrollment in the School District has declined over the past decade while charter school enrollment significantly increased. Enrollment for the School District is over 202,059 students including 55,469 attending charter school; 5,997 enrolled in cyber schools and Non-Philadelphia (brick and mortar) charter schools; and 3,573 in alternative education programs/schools. The projected enrollment for the School District for 2013-2014 is 201,301. The continuing trend of increased enrollment in charter schools is expected to continue during this period with a projected enrollment of 66,109.

During Fiscal Year 2013 there were 240 schools that the School District operated, as well as 26 alternative education programs/schools (6 schools and 20 programs) and 84 charter schools managed by other entities within the city and that serve Philadelphia's children. In Fiscal Year 2013, nearly one of every three (30.0%) public school students in the School District attended charter schools, making the School District a national leader in providing meaningful school choice to parents and students. The Fiscal Year 2013 organizational structure for the School District includes 162 elementary schools; 23 middle schools; and 57 high schools. At the end of the 2012-2013 the School District closed 24 schools due to low occupancy levels and the shift of enrollment to charter schools. About 15% of the School District's buildings are 40 years old or less, 46% are between 41 and 80 years old, 39% are 81 years or older.

The School District provides a comprehensive range of mandated educational services that include general, special, and vocational education at the elementary and secondary levels, as well as related support and transportation services. The School District provided limited summer, in addition to pre- and after-school program services, depending on the needs of a community and available funding. To ensure schools have the administrative support they require and to provide targeted supports and services, schools were assigned to one of eight geographically dispersed Learning Networks.

As an agency of the Commonwealth, the School District is governed by both The Public School Code ("School Code") and the City Charter. As such, the School District is a separate and independent home rule school district of the first class established by the Charter under the First Class City Public Education Home Rule Act, approved August 9, 1963, P.L. 643 ("Act"). The Act expressly limits the powers of the City by prohibiting the City from, among other things, assuming the debt of the School District or enacting legislation regulating public education or its administration, except only in setting tax rates authorized for school purposes pursuant to the directive of the General Assembly of the Commonwealth.

Prior to 2001, the School District was governed by the Board of Education ("Board") consisting of nine members appointed generally by the Mayor of the City. In December of 2001, however, the Secretary of Education of the Commonwealth declared the School District financially distressed suspending the governing powers of the Board and placing management of the School District under the control of a five-member School Reform Commission ("SRC"). Three members, including the Chairman, are appointed by the Governor of Pennsylvania while the Mayor of Philadelphia appoints the remaining two members. The SRC exercises all powers and has all the responsibilities and duties of the original Board, along with additional powers. As prescribed, the SRC is now responsible for the overall operation, management, and educational programs of the School District, including all budgetary and financial matters. The duties of the SRC generally include, but are not limited to, the formulation of educational policy, the adoption of an annual budget, the development of a comprehensive capital improvement budget and program, and the incurrence of indebtedness. The Superintendent of Schools reports to the SRC. The Superintendent of Schools during most of the Fiscal Year 2013 reporting period was Dr. William R. Hite, Jr., replacing Mr. Thomas E. Knudsen in his Acting Superintendent role on September 17, 2012. Mr. Knudsen remained on as Chief Recovery Officer and Chief Financial Officer until November 28, 2012 when Matthew E. Stanski was appointed Chief Financial Officer.

The School District's fiscal year is July 1<sup>st</sup> to June 30<sup>th</sup> and is identical with those of both the City and the Commonwealth. The Charter requires that the School District adopt an operating budget, a capital budget, and a capital improvement program each fiscal year. To ensure financial control, the SRC must first approve, by resolution, all personnel appointments, purchases of materials, supplies, books, and equipment in excess of \$25,000 and individual contracts for professional services and associated costs in excess of \$20,000. The School District maintains further budgetary controls to ensure compliance with legal provisions embodied in the annual appropriated budget by the SRC.

Activities in the General Fund, the Intermediate Unit Fund, the Debt Service Fund, and the Capital Projects Fund are included in the annual appropriated budget. Purchase commitments are subject to an automated accounting system which tests for verification of available allotments and are encumbered, if not in excess of the available allotment, prior to the release of funds to a vendor and do not lapse. At year-end, encumbrances are included as a budgetary reservation in the governmental funds, except in Categorical Funds, since they do not constitute expenditures or liabilities. However, unencumbered appropriations lapse at year-end.

#### Major Initiatives

The two primary goals set by the School Reform Commission and the new Superintendent for Fiscal Year 2013, were: Goal 1) to provide safe, high quality public schools throughout the City of Philadelphia, and Goal 2) to bring the budget back into sustainable structural balance. To achieve these two mandates, the School District recognized the need to reform both its academic and business functions as well as to place all of its operations on a financially sustainable basis. To achieve these two goals six strategies were identified: Strategy 1) achieve and sustain financial balance; Strategy 2) improve student outcomes; Strategy 3) develop a system of excellent schools; Strategy 4) identify and develop committed, capable people; Strategy 5) become a parent and family-centered organization; and Strategy 6) become an aligned, accountable organization.

The major initiatives during this fiscal year were to fully implement the efforts begun in fiscal year 2012 to address a projected \$304 million shortfall due to the loss of State and Federal subsidies and proceed with the transformation plan including the appointment of a new Superintendent (a) to determine how best to effect needed economies from operations to close the deficit, (b) to determine how the academic programs might be structured within existing means and (c) to implement the first year of the five-year plan which provides an operating and financial road map for structural balance. The major Fiscal Year 2013 initiatives included (a) the successful execution of the Facilities Master Plan (FMP) to close twenty four (24) schools to right-size the District school system which was experiencing declining public school student enrollment due to shifts to charter schools; (b) to sell long-term deficit bonds that would provide \$300 million to fund obligations in Fiscal Year 2013 and 2014 and, finally, (c) to establish a position with our stakeholders and our communities that demonstrated an openness to new ideas and a transparency of policy execution that invited broad-based support for the future direction for K-12 education in Philadelphia.

Although the downturn in financial support from the State and Federal governments was anticipated to continue from the previous fiscal year due to: 1) the continuance of State budget cuts to education, 2) new Federal grant cuts due to sequestration, 3) the end of stimulus funds; and 4) the loss of carryover Federal dollars, the District started Fiscal Year 2013 facing the potential of staggering budget deficits if severe measures were not taken. In addition, the one-time cost saving measures totaling about \$167 million which were enacted in Fiscal Year 2012 were no longer available and the District continued to be faced with fixed cost increases, including pension, health care, charter payments, and labor contract obligations. As a result, serious, deep and recurring cuts were made to school budgets and to other operating departments which had absorbed drastic reductions during the prior fiscal year. Chief among the tasks yet to be completed is the negotiation of new collective bargaining agreements and work rules with the Philadelphia Federation of Teachers (PFT), the Commonwealth Association of School Business Administrators (CASA), School Police Association of Philadelphia (SPAP) and the School Cafeteria Employees (Local 634), with the objective to enact meaningful reforms as was done with the blue collar workers union (32BJ) during the prior fiscal year.

The fiscal year began with a \$20.5 million negative available operating fund balance. Because of the initiatives described above, and primarily due to the deficit financing that provided \$301.9 million, the District was able to resolve the projected structural budget deficit in Fiscal Year 2013 and end the year with a \$39.5 million operating surplus.

#### Budget Structure

The Operating Budget is made up of the General Fund, the Debt Service Fund and the Intermediate Unit Fund. The Fiscal Year 2013 ending Operating Fund balance is a positive \$58.4 million compared with a negative \$0.7 million for Fiscal Year 2012. Of the total \$58.4 million fund balance for the Operating Fund at June 30, 2013, \$18.9 million is non-spendable or encumbered for existing purchase commitments, leaving a fund balance of \$39.5 million. Applying the GASB 54 fund balance definitions to the \$58.4 million ending Operating Fund balance results in the following classifications of fund balances: In the General Fund, a negative \$64.1 million unassigned (consisting of a negative \$77.1 million of unassigned offset by \$13.0 million of encumbrances), \$18.4 million of restricted for self-insurance and, \$0.9

million of non-spendable fund balance for inventories and \$4.0 million in a long-term interfund loan, 2) in the Intermediate Unit Fund, a positive \$1.0 million of assigned fund balance for encumbrances, and 3) in the Debt Service Fund, a positive \$98.2 million is considered restricted for future debt service payments. The Fiscal Year 2013 available fund balance represents a \$60.0 million increase from the Fiscal Year 2012 available Operating Fund balance of a negative \$20.5 million to the positive \$39.5 million Fiscal Year 2013 balance.

The SRC on May 31, 2012 adopted the fiscal year 2013 operating budget of \$ 2,357.1 million in revenues and other sources and \$2,556.3 million in obligations and other uses. On May 31, 2013 the SRC amended the fiscal year 2013 operating budget of \$2,614.6 million in revenues and other financing sources and obligations and other financing uses of \$2,564.5 million. Under the GASB 54 guidelines the fiscal year 2013 ending operating fund balance available for future operations is an increase of \$6.8 million from the amended budget ending fund balance of \$32.7 million. The main reason for this improvement was a \$13.4 million budget surplus in obligations offset by revenue and other uses budget shortfall of \$6.6 million. The obligations favorable variance was driven by lower than expected salary and benefits costs in Facilities and various administrative offices, lower than expected medical and other benefit costs overall and favorable variances in charter payments and payments to other educational entities. The revenue shortfall was caused by \$5.0 million in expected ACCESS revenue transfers from categorical funds, lower collections of real estate taxes only partially offset by increased liquor tax collections, and lower state revenues for PSERS reimbursements due in part to the lower than expected salary expenditures.

The Capital Improvement Program (CIP) identifies over \$872.2 million in facilities' needs through fiscal years 2013-2018 to improve major infrastructure systems and buildings. The Fiscal Year 2014 Capital Budget reflects two realities: the completion of the final projects under the \$1.9 billion CIP that began in 2003 and a reduction in capital spending that prioritizes the funding of deferred maintenance and life cycle replacements rather than new construction that would add to the District's overall capacity. Currently the budget assumes a moratorium on increasing capacity through new construction or additions over the next five years. On May 30 2013, the School District adopted its 2014 Capital Budget and six-year capital improvement program for Fiscal Years 2014-2019 ("Capital Improvement Program" or "CIP") which collectively totals approximately \$936.4 million. The School District presented the new strategic Facilities Master Plan (FMP) to the Governing Body in the late fall of 2011 and the SRC approved the plan in the spring of 2012. In the spring and summer of 2012, the District began to implement the first cohort of school closings and consolidations which continued through this past spring and summer of 2013. Continued implementation of the plan is ongoing.

The School District continues to pursue ongoing reductions of administrative costs to maximize resources for its primary educational mission. Effective July 1, 2013, the District through involuntary work force reductions reduced about 18.3% of its entire workforce, including about 35% of its central administrative staff. The impact of the workforce reduction will not be realized until Fiscal Year 2014. The School District spends about 3% of its operating budget on administrative costs (excluding financings); one of the lowest rates when compared with other large urban public school systems and 97% of the operating budget is spent on items directly benefiting the schools. Specifically, 74% is spent on academic and education support services and the remaining 23% is spent on capital financing and maintenance directly benefiting the schools.

#### Factors Affecting Financial Conditions

The information presented in the accompanying financial statements and report is best understood when placed in context with the District's financial planning and policy practices coupled with local social and economic factors, such as:

#### Financial Planning:

These are challenging times for The School District in Philadelphia. Declining revenues combined with State mandated expenditures, increases in expenditures such as payments to charter schools and contractually obligated compensation and benefits combined with an unsustainable cost structure has resulted in the necessity to take extreme measures and make unprecedented program sacrifices to remain fiscally sound. The School District's finances continue to pose challenges as we proceed into the 2013-2014 school year. It is vital that a long-term source of recurring revenues be developed and adequate yearly funding be obtained to provide a quality education to the student demographics which make up our enrollment. The District is seeking a fair State funding formula that better meets the needs of students, particularly those who are economically disadvantaged, and those who are English language learners or have special needs. Currently, more than 80% of the District's students are from economically disadvantaged families and nearly 20,000 students are receiving special education services, the largest share of that population statewide. In Fiscal Year 2014 fixed costs are expected to

increase by over \$100 million due to higher pensions and healthcare costs, utility expenses, charter school payments and salaries.

The challenge in Fiscal Year 2014 and beyond, and the intent of the Five-Year Financial Plan, will be to effect permanent and sustainable changes to structures and programs that cover the on-going increases in fixed charges and inflation in the years moving forward. Despite significant progress towards expenditure control, the District is assuming lower than anticipated revenues and higher than anticipated costs than those assumed in the Five-Year Financial Plan which was adopted in September 2012. These variances will place an even greater burden to achieve structural balance. In Fiscal Year 2014 the District asked the State for \$120 million of additional revenues, the City for \$60 million and the labor concessions or reforms of \$133 million. To-date, the District has received \$45 million from the State, the accelerated receipt of the \$69 million City grant and awaits the result of the continuing labor negotiations and \$50 million from the City.

The District has taken and will continue to take the necessary steps to build the foundation upon which teaching and learning can grow which includes: continuing to close low performing and underutilized District schools and Charter schools; seeking revisions to its contracts; expanding high quality seats; and, establishing baseline expectations for all of its schools.

Many factors are driving the financial challenges the District is facing.

*The Local Economy:* Although Philadelphia's economy lagged behind much of the nation over the last year, particularly when it came to producing jobs, education and medical sectors accounted for nearly one-third of the City's jobs. During the period between 2000 and 2010 the population of the City increased from 1,517,550 to 1,526,006 and during this same period, the population of the Commonwealth increased by 3.4%. In the two years following the 2010 Census, the City's population grew by an additional 1.4%, adding an additional 21,601 residents according to the 2012 U.S. Census Bureau estimates.

Philadelphia has developed an increasingly diverse economy centered on the healthcare industry, higher education, professional and business services and leisure and hospitality. The City is in the heart of a nine-county metropolitan area with approximately six million residents making it the country's sixth largest. Air, rail, highway, and water routes provide casy access to the area. The City is strategically located on the east coast with easy access to markets, resources, government centers, and transportation. The City is experiencing a revival of construction with over 45 major projects under construction concurrently, representing over \$3.1 billion in combined public and private investment. Higher education and healthcare institutions are currently the most engaged in development.

As a major urban center with a rich historical legacy, Philadelphia is increasingly gaining national recognition for its cultural and recreational resources, which include the many tourism assets concentrated within city limits. Expansion of the Convention Center in 2011 increases the City's appeal as a tourist destination. Over 2.9 million room nights were sold in Center City in 2012, making it an all time high; this trend is projected to continue with a projected five percent growth from 2012 to 2018. The City is rich in history, art, architecture, and entertainment. World-class cultural and historic attractions include the Philadelphia Museum of Art (which houses the third largest art collection in the United States), the Philadelphia Orchestra, the Academy of Music, the Pennsylvania Ballet, the Constitution Center, the Kimmel Center, Pennsylvania Academy of Finc Arts, Franklin Institute, Mann Music Center, Opera Company of Philadelphia, the Rodin Museum and the recent addition of the Barnes Foundation Museum. The South Philadelphia sports complex is home to the Philadelphia 76ers, Flyers, Phillies, and Eagles. The City also offers its residents and visitors America's most historic square mile, which includes Independence Hall and the Liberty Bell, as well as Fairmount Park and the nation's first zoo. In 2011, Travel and Leisure magazine ranked Philadelphia as the number one City for arts and culture in the U.S.

The City is a center for health, education, and science facilities with the nation's largest concentration of healthcare resources within a 100-mile radius. The City is one of the largest health care and health care education centers in the world, and a number of the nation's largest pharmaceutical companies are located in the Philadelphia area. Children's Hospital of Philadelphia is ranked number one in U.S. children's hospitals.

The area has the second largest concentration of students on the east coast with eighty higher education degree granting institutions and a total enrollment of over 300,000 students. The undergraduate and graduate programs at these institutions help provide a well-educated and trained work force to the Philadelphia community.

Philadelphia continues to experience unemployment at a higher rate than the national average. The City's and region's economies are diversified, with strong representation in the health care, government and education sectors but without the dominance of any single employer or industry. The 2012 unemployment rate for the Philadelphia Metropolitan area was 8.5% compared to the national average of 8.1% which represents a 3.2% decrease from 2008 to 2012. The unemployment rate for the City was 10.8% for 2012. The City has one of the highest poverty rates, 28.4% and one of the lowest household medium incomes, \$34,207, among all major cities and the incidence of crime remains relatively high.

Accounting Pronouncements: Effective for Fiscal Year 2013, the School District has implemented three new Government Accounting Standards Board (GASB) Statements, GASB Numbers (Nos.) 61, 62, and 63.

GASB 61, The Financial Reporting Entity: Omnibus – an amendment of GASB Statements No. 14 and No. 34 amended the criteria for reporting component units as if they were part of the primary government (that is, blending) in certain circumstances. It added the requirement that (1) the primary government and the component unit have a financial benefit or burden relationship or (2) management (below the level of the elected officials) of the primary government have operational responsibility for the component unit. The School District's financial statements for Fiscal Year 2013 reflect this amendment in accounting principle for classifying the Intermediate Unit as a blended component.

GASB 62, Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements incorporated pronouncements which do not conflict with or contradict GASB pronouncements into the GASB's authoritative literature. This change was considered in the preparation of the School District's financial statements for Fiscal Year 2013.

GASB 63, Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position provided guidance for reporting deferred outflows of resources, deferred inflows of resources, and net position in a statement of financial position and related disclosures. It defined amounts required to be reported as deferred outflows and inflows of resources. It required the "Statement of Net Position" to include all assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position. This change was reflected in the preparation of the School District's comprehensive annual financial statements for Fiscal Year 2013.

*Long-term Debt*: As of June 30, 2013, the School District's outstanding principal amount of general obligation bonds and lease rental indebtedness was \$3.3 billion.

The SRC adopted a Debt Policy on February 18, 2009. The debt management policies are written guidelines that affect the amount and type of debt issued by the School District, the issuance process, and the management of a debt portfolio. The goal of the debt management policy is to improve the quality of decisions, provide justification for the structure of debt issuance, identify policy goals, and demonstrate a commitment to long-term financial planning, including a multi-year capital plan. Adherence to a debt management policy signals to rating agencies and the capital markets that a government is well managed and can be expected to meet its obligations in a timely manner.

According to the Local Government Unit Debt Act, and as further stated in the Debt Policy, the School District must establish serial maturities or sinking fund installments for each bond issue that achieve, as nearly as practicable, level debt service within an issue or overall debt service within a particular classification of debt. The School District has never defaulted in the payment of debt service on any of its bonds, notes or lease rental obligations.

Almost all outstanding bonds issued prior to 2010 (except for its Qualified Zone Academy Bonds and Qualified School Construction Bonds) were insured and carried among the highest credit ratings in the industry from Standard & Poor's Rating Services, Moody's Investors Service and Fitch IBCA. The School District when issuing bonds, thereafter, has relied on the enhanced security that the State Intercept Program provides. The State intercept ratings are Aa3 with a stable outlook from Moody's, A+ with a stable outlook from Standard & Poor's and AA- with a negative outlook from Fitch. Moody's and Fitch provide underlying ratings for the School District which are Ba2 and BB both with negative outlooks, respectively. Standard & Poor's only provides a rating based upon State Intercept Program for the School District.

On November 28, 2012 the School District issued \$264,995,000 of State Public School Building Authority, School Lease Revenue Bonds to pay certain operating expenses of the School District.

*Initiative to Increase Local Tax Collections:* Local tax rates for the School District are authorized by the City Council. The City of Philadelphia collects the following current and delinquent taxes for the School District: the Real Estate Tax; the Liquor by the Drink Tax; the School Income Tax; and the Use & Occupancy Tax. These taxes represent about 31.4%

of the Fiscal Year 2013 overall revenues. The City has focused its attention on improving the collections of all taxes by establishing a Chief Collections Officer and appointing a new Revenue Commissioner.

#### Awards and Acknowledgements

The Government Finance Officers Association ("GFOA") awarded a Certificate of Achievement for Excellence in Financial Reporting to the School District for its Comprehensive Annual Financial Report for each fiscal year beginning in 1984 up to and including 2012. Similarly, the Association of School Business Officials International ("ASBO") awarded a Certificate of Excellence to the School District for its Comprehensive Annual Financial Report for each fiscal year beginning in 1985 up to and including 2012. In order to be awarded a Certificate of Achievement or a Certificate of Excellence (collectively "Certificates"), a government unit must publish an easily readable and efficiently organized Comprehensive Annual Financial Report, the contents of which must satisfy both generally accepted accounting principles and applicable legal requirements.

The Certificates are valid for a period of one year only. We believe our current Comprehensive Annual Financial Report continues to meet legal requirements and all applicable mandates and guidelines. Consequently, the School District is submitting it to both GFOA and ASBO respectively to determine its eligibility for additional certificates for Fiscal Year 2013.

The preparation of this Comprehensive Annual Financial Report was made possible by the dedicated service of the entire staff of certain business and financial offices, especially the Office of General Accounting. We express our sincere appreciation to all participants who assisted in and contributed to the preparation of this report. We also thank the Office of the City Controller for their cooperation, support and continued assistance.

Respectfully submitted,

William R. Hite, Jr., Ed.D. Superintendent and Chief Executive Officer School District of Philadelphia

Matthew E. Stanski Chief Financial Officer School District of Philadelphia



Government Finance Officers Association

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

# School District of Philadelphia Pennsylvania

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

June 30, 2012

Executive Director/CEO

## **Association of School Business Officials International**



The Certificate of Excellence in Financial Reporting Award is presented to

# **School District of Philadelphia**

For Its Comprehensive Annual Financial Report (CAFR) For the Fiscal Year Ended June 30, 2012

The CAFR has been reviewed and met or exceeded ASBO International's Certificate of Excellence standards

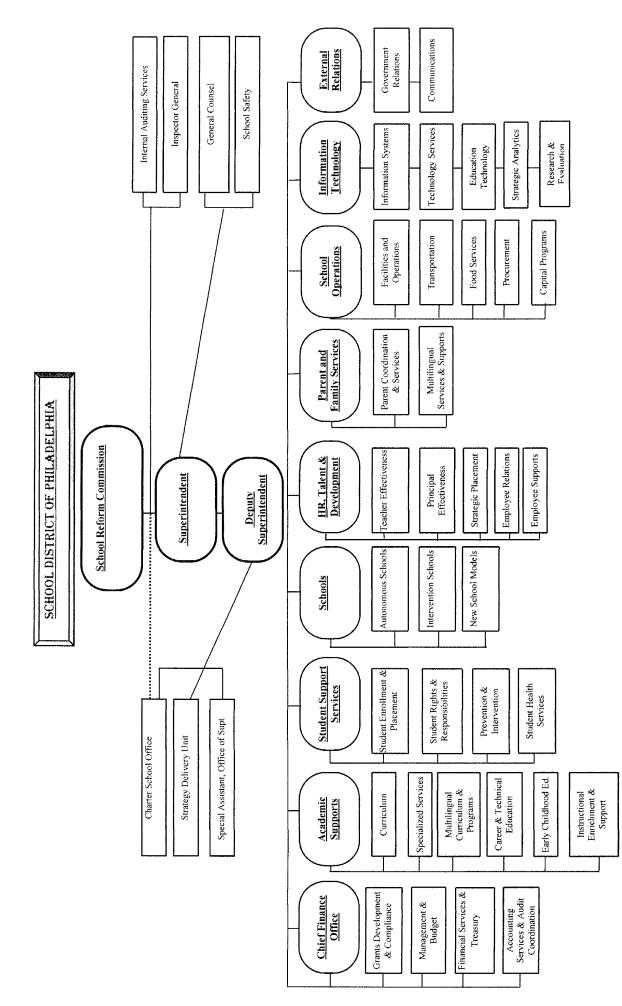


K M YOU

Ron McCulley, CPPB, RSBO President

John D. Musso

John D. Musso, CAE, RSBA Executive Director



As of June 30, 2013

## SCHOOL DISTRICT OF PHILADELPHIA, PENNSYLVANIA

## COMPREHENSIVE ANNUAL FINANCIAL REPORT

### AS OF THE FISCAL YEAR ENDING JUNE 30, 2013

#### List of Principal Officials of the School District

#### **School Reform Commission**

Pedro A. Ramos, Esq., Chairman Lorene Cary, Member Feather Houstoun, Member Joseph A. Dworetzky, Esq., Member Wendell E. Pritchett, Member

#### School District of Philadelphia

William R. Hite, JR., Ed.D. Superintendent and CEO

> Paul Kihn Deputy Superintendent

> > Michael A. Davis General Counsel

Naomi Wyatt Chief Talent Officer

Matthew E. Stanski Chief Financial Officer

Karyn T. Lynch Chief of Student Services

David M. Hardy Chief of Academic Supports

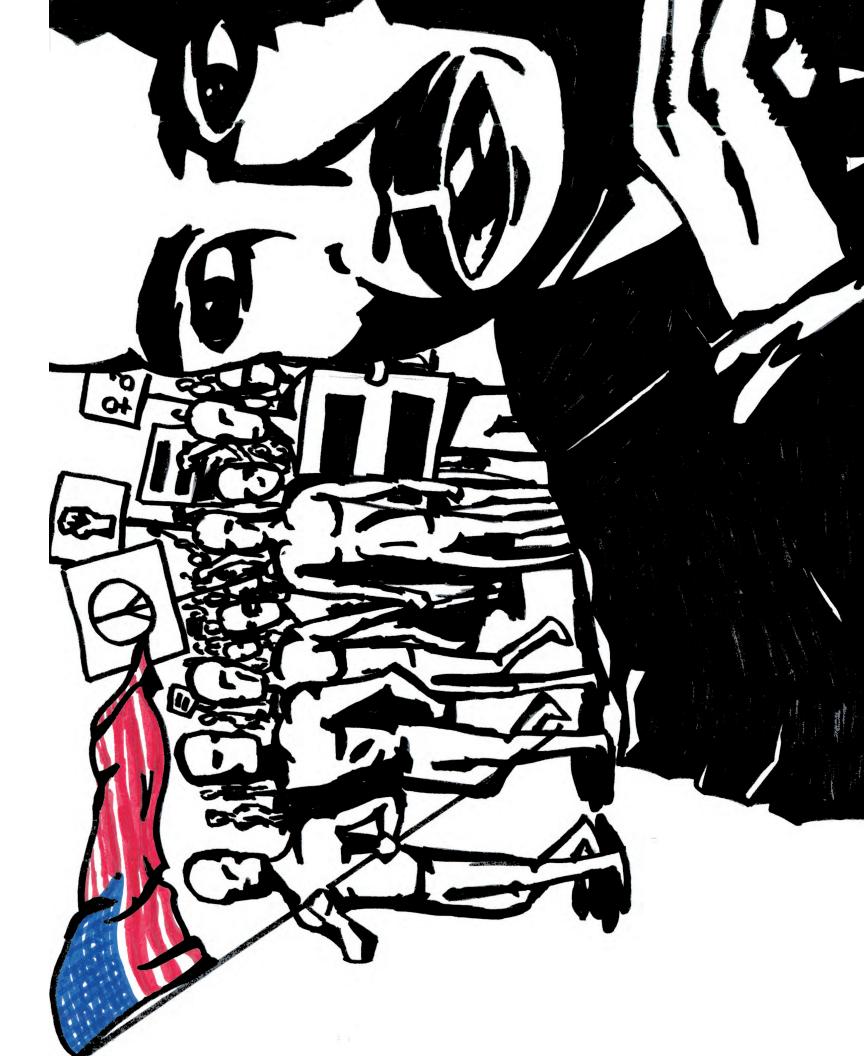
Melanie S. Harris Chief Information Officer

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**Financial Section** 





## OF PHILADELPHIA

OFFICE OF THE CONTROLLER 1230 Municipal Services Building 1401 John F. Kennedy Boulevard Philadelphia, PA 19102-1679 (215) 686-6680 FAX (215) 686-3832 ALAN BUTKOVITZ City Controller

GERALD V. MICCIULLA Deputy City Controller

#### INDEPENDENT AUDITOR'S REPORT

To the Chair and Members of The School Reform Commission of the School District of Philadelphia

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the School District of Philadelphia, Pennsylvania (School District), a component unit of the City of Philadelphia, Pennsylvania, as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or crror.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's' internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall financial statement presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### CITYOFPHILADELPHIA OFFICE OF THE CONTROLLER

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the School District, as of June 30, 2013, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Changes in Accounting Principles**

As discussed in Note 1.C. to the financial statements, in 2013 the School District adopted the provisions of Governmental Accounting Standards Board (GASB) Statement No. 62, Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements. Additionally, as discussed in Note 1.D.(12) to the financial statements, in 2013 the School District adopted the provisions of Governmental Accounting Standards Board (GASB) Statement No. 63, Finacial Reporting of Outflows of Resources, Deferred Inflows of Resources, and Net Position.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 16 through 32, and the major funds budgetary comparison schedules, the other postemployment life insurance benefits schedule of funding progress, and the related notes to required supplementary information on pages 88 through 92 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary and Other Information

Our audit for the year ended June 30, 2013 was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School District's basic financial statements. The accompanying Other Supplementary Information for the year ended June 30, 2013, as listed in the table of contents, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The Other Supplementary Information has been subjected to the auditing procedures applied in the audits of the basic financial statements for the year ended June 30,2013, and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Other Supplementary Information as listed in the table of contents is fairly stated, in all material respects, in relation to the basic financial statements as a whole for the year ended June 30, 2013.

The other information, including the Introductory Section and the Statistical Section, as listed in the table of contents is presented for the purpose of additional analysis and is not a required part of the basic financial statements. Such information has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

We also previously audited, in accordance with auditing standards generally accepted in the United States of America, the School District's basic financial statements as of and for the year ended June 30, 2012 (not presented herein), and have issued our report thereon dated February 11, 2013, which contained unmodified opinions on the respective financial statements of the governmental activities, the business-type activities, each major fund, and the

#### CITYOFPHILADELPHIA OFFICE OF THE CONTROLLER

aggregate remaining fund information. The 2012 amounts included in the Comparative Schedule by Source of Capital Assets Used in the Operation of Governmental Funds for the year ended June 30, 2012 are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the 2012 financial statements. The 2012 amounts included in the Comparative Schedule by Source of Capital Assets Used in the Operation of Governmental Funds have been subjected to the auditing procedures applied in the audit of the 2012 basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare those financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the 2012 amounts included in the Comparative Schedule by Source of Capital Assets Used in the United States of America. In our opinion, the 2012 amounts included in the Comparative Schedule by Source of Capital Assets Used in the United States of America. In our opinion, the 2012 amounts included in the Comparative Schedule by Source of Capital Assets Used in the Operation of Governmental Funds are fairly stated in all material respects in relation to the basic financial statements as a whole for the year ended June 30, 2012.

GERALD V. MICCIULLA, CPA Deputy City Controller Philadelphia, Pennsylvania February 19, 2014

## SCHOOL DISTRICT OF PHILADELPHIA MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2013

#### I. INTRODUCTION

As part of the Financial Section of the Comprehensive Annual Financial Report ("CAFR"), the Management's Discussion and Analysis narrative ("MD&A") is an important element of the reporting model adopted by the Governmental Accounting Standards Board ("GASB") in their Statement No. 34, *Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments*, issued in June 1999.

This section of the CAFR represents management's discussion and analysis of the School District of Philadelphia's ("School District") overall financial performance during the Fiscal Year that ended June 30, 2013. The intent of this narrative discussion and analysis is to provide readers with brief explanations of the types of presentations that set forth the School District's basic financial statements, results of operations, long-term debt activity and significant variations from the original adopted and final amended budgets pertaining to certain major funds.

The School District presents comparative financial information between the current and prior fiscal years in its MD&A in an effort to illustrate its overall financial performance and condition. The MD&A is intended to help the reader identify the reasons for changes in net position, expenses, revenues and fund balances from the prior fiscal year. The MD&A is also designed to assist the reader with identifying significant financial issues, identifying changes or any material deviations from the School District's prior financial position, and identifying any individual fund issues or concerns. As such, this section should be read in conjunction with and as a complement to the School District's Letter of Transmittal located at the front of this CAFR and the financial statements which immediately follow.

#### II. FINANCIAL HIGHLIGHTS

For eleven years, the School District has been operating under the governance of the School Reform Commission following the declaration of financial distress by the Secretary of Education of the Commonwealth of Pennsylvania in December of 2001. Since that time, the School Reform Commission has helped to realign and reallocate resources, amend school policies and procedures, develop achievement plans and implement district-wide reforms in an effort to improve both the quality of education and administrative efficiency.

Several key financial highlights for Fiscal Year 2013 include, but are not limited to, the following:

- Total revenues for the governmental funds were \$2.8 billion. A little over one third of total revenues are received from the PA Basic Education Subsidy (BES). A little over one third of the District's revenues are from the collection of local taxes and local non-tax sources. The remaining little under one third represents subsidies and grants awarded and appropriated by Pennsylvania state governmental entities and agencies; as well as recurring federal grants and subsidies with the state representing slightly more than the federal components.
- Total expenditures for the governmental funds were \$3.1 billion. Approximately ninety seven percent (97%) of all expenditures were incurred for instructional services, direct student-related costs and expenditures and services directly benefitting students and schools such as transportation, utilities and debt service for school renovations and construction. A significant portion of expenditures are fixed and/or mandated by regulatory and contractual obligations (e.g., salary increases per the Collective Bargaining Agreements, mandated pension plan contributions, debt service costs, and charter school per pupil payments).

- At the end of the current fiscal year, total net position was (\$1,600.9) million resulting from an excess of liabilities over assets. Bonds payable and premiums on general obligation bonds and other unfunded liabilities, such as the incurred but not reported (IBNR) claims related to the self insurance medical plan, severance payable, workers compensation, derivative instruments and other contingent liabilities are the primary long-term liabilities impacting this balance.
- The Operating Fund is made up of the General Fund, the Debt Service Fund and the Intermediate Unit Fund. The fiscal year 2013 ending Operating Fund balance is \$58.4 million, as restated for GASB 54 which became effective for fiscal year 2011. Of the total \$58.4 million fund balance for the Operating Fund at June 30, 2013, \$18.9 million is non-spendable or encumbered for existing purchase commitments, leaving an ending budgetary fund balance of \$39.5 million.
- Under bond covenants, the School District is required to set aside with our fiscal agent from daily local revenue receipts amounts sufficient to meet debt service obligations due at future dates. At year end, the sinking funds in our fiscal agent's custody totaled \$98.1 million from the School District to pay obligations for the next fiscal year.

Financial results for Fiscal Year 2013, compared to Fiscal Year 2012, are the result of several factors and events; the most significant include, but are not limited to:

- Total revenues for the governmental funds increased by \$40.4 million compared to Fiscal Year 2012. This was primarily the result of local tax and non tax revenues and state grants and subsidies. Local revenue increases of \$44.2 million were generated mostly from taxes consisting of real estate, use and occupancy, school and liquor sales taxes, and various local revenue contributions primarily from the City and the Parking Authority. State grants and subsidies increased by \$40.6 million primarily due to pension plan reimbursements and the PA Accountability Block Grant. Whereas federal grants and subsidies decreased by \$44.4 million primarily due to the end of stimulus funds coupled with the end of the Department of Labor Grants, changes in ACCESS reimbursements and federal grant sequestration cuts.
- Total expenditures for the governmental funds increased by \$221.6 million compared to Fiscal Year 2012. These expenditure increases were caused by increases of \$78.6 million in instructional, student support services, administrative support, pupil transportation costs, operation and maintenance of plant services, and early childhood; a \$61.2 million increase in charter school expenses, a \$92.3 million increase in long term debt costs; offset by \$10.5 million less in expenditures in the Capital Improvement Plan (CIP).
- The Debt Service Fund is a separate governmental operating fund established for the accumulation of resources to pay bond principal and interest, and for payment of other associated costs. The variance in the net change in the debt service fund balance was a \$26.0 million decrease from Fiscal Year 2012 to Fiscal Year 2013. This change reflects: a net increase of sources of financing of \$66.3 million primarily due to increase tax revenues and state subsidies of \$66.2 million, an increase in financing issuance costs of \$0.5 million, an increase in the sale of capital asset proceeds of \$0.3 million and a decrease in other revenue and financing for annual bank fees and refunding proceeds of \$0.7 million, offset by a net increase of expenditures of \$92.3 million resulting from larger principal, interest and authority obligation payments of \$92.7 million, a reduction in administrative and fixed swap expenses of \$0.6 million and an increase in variable rate payments and issuance costs of \$0.2 million.
- The Operating Fund balance of \$58.4 million as of June 30, 2013 reflects a \$59.1 million increase from the Fiscal Year 2012 balance. This balance, which includes \$14.0 million of encumbrances for the General and Intermediate Funds, \$4.1 million in food service charges and \$0.9 million of General Fund inventories, is primarily the result of several factors: 1) higher revenues and other sources due to \$301.9 million in deficit financing offset by 2) a significant increase in charter school per pupil payments due to higher enrollments and increases in per student payments, 3) steep reductions in personnel and other costs as a result of ongoing cost-cutting efforts, and 4) the ongoing effects of the elimination of stimulus funding and reduction of state funding.

#### *II. USING THIS COMPREHENSIVE ANNUAL FINANCIAL REPORT*

*This Financial Section of the CAFR generally consists of three parts:* (1) Management's Discussion and Analysis; (2) a series of Financial Statements and Notes to those statements; and (3) Required Supplementary Information. The financial statements are organized to first provide an understanding of the fiscal performance of the School District as a whole. The financial statements are then later organized to provide a detailed look at the School District's specific financial activities.

#### **District-Wide Statements**

The Statement of Net Position and the Statement of Activities are financial statements that provide information concerning the overall activities of the School District while also presenting a long- term view of the School District's finances. These statements utilize the accrual basis of accounting and the economic resources measurement basis which is similar to the accounting methods used in most private sector companies. For example, full accrual accounting recognizes the financial effects of events when they occur without regard to the timing of cash flows related to those events.

The School District's assets, liabilities and net position arc detailed in the Statement of Net Position. From this statement, the reader can identify what assets the School District owns, what debt is outstanding and the nature of the remaining net assets. This information is used to assess the School District's ability to cover operating costs and finance those services in the future as well as its remaining borrowing capacity. This statement can also be used to determine how much of the School District's net assets can be used as collateral to fund new services, programs or special initiatives as compared to how much is either currently invested in capital assets or restricted for specific purposes.

While the Statement of Net Position provides the reader with a long-term view of the School District's financial condition, the Statement of Activities contains detailed information pertaining to the School District's direct costs of providing services (i.e., expenses) and the resources used to fund those services (i.e., revenues). This presentation is also used to identify the costs of various services and functions and the extent to which those services are able to cover their own costs with, for example, user fees, charges and grants, as opposed to being financed with general revenues. Moreover, the statement provides comparative data regarding whether or not the financial status of the School District has improved or deteriorated during the reported fiscal year.

#### Fund Financial Statements

Principally, fund financial statements provide the reader with more detail concerning current operations than the district-wide financial statements by providing the reader with detailed information and data regarding the School District's major governmental funds: General, Intermediate Unit, Categorical, Debt Service and Capital Projects. From these statements, the reader can understand how services were financed on a short-term basis as well as what funding remains available for future spending to cover those services.

In contrast to district-wide financial statements, the fund financial statements utilize the modified accrual basis of accounting and the current financial resource measurement basis. Under modified accrual accounting, the fund recognizes revenues when they become available and measurable and expenditures when the liability is incurred and measurable, except for long-term debt and obligations which are recognized as they become due. Modified accrual accounting measures cash and all other financial assets that can be readily converted to cash and, as such, provides a more detailed short-term view of the School District's general operations.

#### **Fiduciary Responsibilities**

The Statement of Fiduciary Net Position presents financial information which captures activities where the School District acts solely as an agent for the benefit of employees, students and/or parents. These types of activities are excluded from the district-wide financial statements since the School District cannot use these assets to finance its operational needs. As such, the School District is legally responsible for ensuring that the assets reported in these funds and statements are used for their intended purposes. The School District is and acts as a trustee for the Fiduciary Funds.

#### IV. **REPORTING BY THE SCHOOL DISTRICT AS A WHOLE**

As previously mentioned, the Statement of Net Position and the Statement of Activities provide the financial status and operating results of the School District as a whole. The data presented in these statements provide the reader with insight as to how the School District performed financially in Fiscal Year 2013. These two statements report the School District's net position and any changes in net position which are shown on Table 1 and Table 2 below. In addition, the information reveals whether the financial position of the School District has improved or deteriorated during the fiscal year as compared to the prior fiscal year.

#### Net Position

Table 1 provides a summary of the School District's net position as of June 30, 2013. A more detailed Statement of Net Position can be found on page 34 of the Basic Financial Statement section:

> **Net Position** As of June 30, 2013 (Dollars in Millions) Table 1

	 Govern Activ	men vities	tal		Busines Activ		æ	 Tot	al	
Assets	2013		2012	2	2013	2	2012	2013		2012
Current & Other Assets	\$ 606.8	\$	628.8	\$	0.6	\$	6.7	\$ 607.4	\$	635.5
Capital Assets	1,911.1		1,956.3		2.1		2.5	1,913.2		1,958.8
Total Assets	\$ 2,517.9	\$	2,585.1	\$	2.7	\$	9.2	\$ 2,520.6	\$	2,594.3
Liabilities										
Long-Term Liabilities	\$ 3,792.0	\$	3,694.7	\$	2.7	\$	2.8	\$ 3,794.7	\$	3,697.5
Other Liabilities	323.9		322.7		2.9		10,7	326.8		333.4
Total Liabilities	\$ 4,115.9	\$	4,017.4	\$	5.6	\$	13.5	\$ 4,121.5	\$	4,030.9
Net Position										
Net Investment in Capital Assets -	\$ (238.2)	\$	(211.0)	\$	2.1	\$	2.5	\$ (236.1)	\$	(208.5)
Restricted	123.2		134.5		-		-	123.2		134.5
Unrestricted	\$ (1,483.0)		(1,355.8)	\$	(5.0)		(6.8)	 (1,488.0)		(1,362.6)
Total Net Position	\$ (1,598.0)	\$	(1,432.3)	\$	(2.9)	\$	(4.3)	\$ (1,600.9)	\$	(1,436.6)

For the Fiscal Year ending June 30, 2013, the School District's total net position was (\$1,600.9) million. This negative net position amount is cumulative and represents the accumulated results of all prior fiscal year operations of which (\$1,488.0) million is unrestricted. This balance also reflects a decrease of \$164.3 million from Fiscal Year ending June 30, 2012. This decrease was primarily caused by a decrease in capital assets of \$45.6 million and a decrease of \$29.3 million in cash and investment items, decrease in employee related liabilities of \$95.4 million offset by an increase in bond related debt of \$196.6 million.

Moreover, restricted assets are reported separately to show legal constraints from covenants and enabling legislation when applicable that limit the School District's ability to use those funds to cover daily operations.

#### **Changes in Net Position**

The Statement of Activities presents the School District's revenues and expenses in a programmatic format. For each activity, the statement presents gross expenses, offsetting program revenues and the resulting net cost of each general activity. Since a large portion of the School District's revenues are general or otherwise not associated with or dedicated to providing any specific program, each activity in the statement displays either a deficit (i.e., net cost of operating the activity) or a surplus (i.e., net profit of operating the activity).

The results of this year's operations as a whole are reported in the Statement of Activities on page 35 of the Basic Financial Statement section. Table 2 summarizes the data from that presentation:

#### Changes in Net Position Fiscal Year Ended June 30, 2013 (Dollars in Millions) Table 2

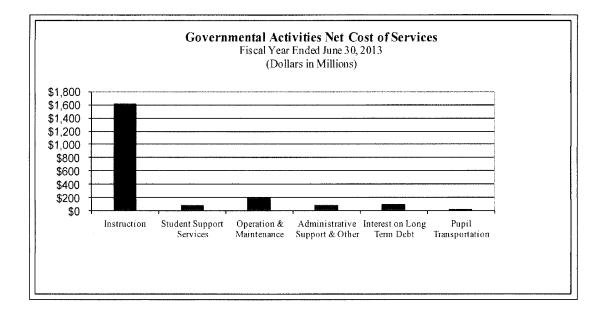
	Governmental Activities				Business-Type Activities			
Revenues	2013		2012		2013		2012	
Program Revenues								
Charges for Services	\$	6.5	\$	1.9	\$	1.6	\$	2.1
Operating Grants & Contributions		865.6		788.5		76.1		77.3
Capital Grants & Contributions		1.0		(0.2)		-		0.2
General Revenues								
Property Taxes		650.6		658.5		-		-
Other Taxes		209.1		197.0		-		-
Grants & Contributions Not Restricted		100.6		87.9		-		-
State & Federal Subsidies Not Restricted		925.8		969.3		-		-
Investment Expense		(1.9)		4.2		-		-
Total Revenues	\$	2,757.3	\$	2,707.1	\$	77.7	\$	79,6
Expenses								
Instructiou	\$	2,189.7	\$	2,088.0	\$	-	S	-
Student Support Services		180.3		181.6		-		-
Administrative Support & Other		118.0		97.7		-		-
Interest on Long Term Debt		153.7		139.0		-		-
Pupil Transportation		82.0		82.0		-		-
Operation & Maintenance		198.8		197.2		-		-
Early Childhood Education		0.2		0.2		-		-
Food Service		-		-		76.1		77.3
Total Expenses	\$	2,922.7	\$	2,785.7	\$	76.1	\$	77.3
Excess (Deficiency) before Transfers	\$	(165.4)	\$	(78.6)	\$	1.6	\$	2.3
Transfers	\$	(0.3)	\$	0.2	\$	(0.2)	\$	(0.2)
Increase/(Decrease) in Net Position	\$	(165.7)	\$	(78.4)	\$	1.4	S	2.1
Net Position - Beginning	\$	(1,432.3)	\$	(1,347.5)	\$	(4.3)	\$	(6.4)
Prior Period Adjustment		-		(6.4)		-		-
Net Position - Ending		(1,598.0)	\$	(1,432.3)		(2.9)		(4.3)

#### Cost of Services by Major Functional Expense Category

Table 3 and the accompanying graph illustrate and highlight the net costs incurred by each of the major activities presented in the School District's Statement of Activities. For each activity, the statement presents gross expenses and the resulting net cost, offset by program revenues, of each general activity. The major functional expense categories are entitled: Instruction, Student Support Services, Operation and Maintenance, Administrative Support and Other, Interest on Long Term Debt, Pupil Transportation, Food Service and Early Childhood Education.

#### Cost of Services by Major Functional Expense Category Fiscal Year Ended June 30, 2013 (Dollars in Millions) Table 3

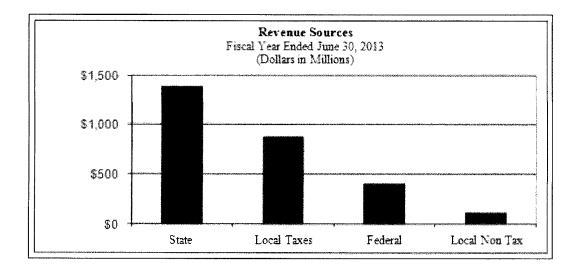
Gross Cost	Net Cost		
of Services	of Services		
\$ 2,189.7	\$ 1,614.6		
180.3	81.1		
198.8	181.8		
118.0	77.5		
153.7	90.5		
82.0	4.2		
76.1	(1.6)		
0.2			
\$ 2,998.8	\$ 2,048.1		
	of Services \$ 2,189.7 180.3 198.8 118.0 153.7 82.0 76.1 0.2		



#### **Major Sources of Revenues**

The School District's overall revenues are derived primarily from three sources: (i) state grants and subsidies totaling 50.2%; (ii) local taxes and non-tax revenues totaling 35.3%; and (iii) federal grants and subsidies totaling 14.5%. The largest component of state subsidies is the basic education funding allocation which the School District can use to cover any costs associated with the operation of the public school system while the largest component of local revenue is the levy and collection of taxes such as real estate, business use and occupancy, non-business income, liquor by the drink and public utility realty. A third source of revenue is both federal and state grants dedicated to providing specific programs and services.

The following bar graph illustrates the School District's major sources of revenues for all Governmental Funds for Fiscal Year 2013:



As previously illustrated in Table 2, most of the School District's revenues are considered to be general as opposed to program related. Table 4, provides further detail on the School District's primary sources of revenue for the General Fund, Intermediate Unit Fund and Categorical Fund. Total revenues for all Governmental Funds of \$2,770.0 million can be found on pages 40-41 of the Basic Financial Statement Section in the Statement of Revenues, Expenditures and Changes in Fund Balance.

#### Revenue by Source and Type Fiscal Year Ended June 30, 2013 (Dollars in Millions) Table 4

Revenue Source	 General Fund	 rmediate it Fund		tegorical Funds
Local Taxes	\$ 869.6	\$ -	\$	-
Local Non-Tax	101.3	0.5		4.7
State Grants and Subsidies	1,222.5	94.6		72.4
Federal Grants and Subsidies	 13.4	 -	. <u></u>	386.7
Total Revenue	 2,206.8	\$ 95.1	\$	463.8

#### V. MAJOR FUND HIGHLIGHTS

While the School District maintains and accounts for a number of funds, six of these funds are considered major funds. These funds are the General Fund, Intermediate Unit Fund, Categorical Funds, Debt Service Fund, Capital Projects Fund and Enterprise Fund.

#### **General Fund**

The General Fund serves as the School District's main operating fund that records all financial activity except for those transactions which must be specifically accounted for under the other funds, such as the Debt Service Fund. The General Fund had a negative ending fund balance of \$40.8 million on June 30, 2013. For Fiscal Year 2013, there was an excess of revenues over expenditures of \$250.0 million, \$301.9 million of deficit financing and

\$480.9 million of other financing uses which together resulted in a \$71.0 million positive impact to the ending fund balance.

#### Intermediate Unit Fund

The Intermediate Unit Fund is used to account for state appropriations for special education and non-public school programs as well as certain administrative costs. Programs include Autistic Support, Blind or Visually Impaired Support, Deaf or Hearing Impaired Support, Emotional Support, Learning Support and Multiple Disabilities Support while related administrative costs include physical and occupational therapy, special education transportation, health counseling and sign language interpretation. During Fiscal Year 2013, the Intermediate Unit Fund had a \$0.4 million net decrease in fund balance which resulted in an ending fund balance of \$1.0 million at June 30, 2013.

#### **Categorical Funds**

Categorical Funds are used to account for specific purpose federal, state, city or private grants to cover the costs of dedicated programs and special initiatives. Categorical Funds had a \$3.7 million net increase in fund balance which resulted in a negative \$5.8 million ending fund balance at June 30, 2013. The primary reason for this increase was that the Fiscal Year 2012 deferred balance of \$9.5 million was received during Fiscal Year 2013. At June 30, 2013, there was \$5.8 million still outstanding from grantors and recorded as deferred revenues and not yet recognized as current revenues under GASB Statement No. 33 guidelines.

#### Debt Service Fund

The Debt Service Fund is primarily used to account for the School District's accumulation of resources for the payment of debt service and bond issuance costs. During Fiscal Year 2013, the Debt Service Fund reflects a \$11.3 million net decrease in fund balance to \$98.2 million as of June 30, 2013. Debt Service expenditures of \$258.9 million were offset by interfund transfers of \$244.7 million, revenues of \$2.6 million and capital asset sales of \$0.3 million.

#### **Capital Projects Fund**

The Capital Projects Fund is used to account for financial resources to cover the costs associated with the acquisition of capital assets and for the construction, modernization, alteration, repair, and improvements to the School District's major capital facilities and buildings. During Fiscal Year 2013, capital outlays resulted in a negative net change of \$66.3 million in the capital projects fund which decreased the fund balance as of June 30, 2013 to \$103.4 million. New building construction totaling \$13.1 million, capital alterations and improvements totaling \$49.1 million, environmental management of \$2.9 million, equipment acquisitions totaling \$2.8 million were offset by \$1.6 million for revenues and capital asset sales.

#### Enterprise Fund

The Enterprise Fund is used to account for the operation of the Food Service Division. The Enterprise Fund had a negative total net position balance of \$2.9 million at the end of Fiscal Year 2013 which reflects a \$1.4 million improvement from the previous fiscal year and was used to pay back the long-term loan to the General Fund.

The financial performance and position of each of the previously discussed major funds and also non-major governmental funds can be found in the Statement of Revenues, Expenditures and Changes in Fund Balances on pages 40-41, as well as page 44 for the Enterprise Fund, and are summarized in Table 5 and Table 6 that immediately follows:

#### Excess (Deficiency) of Revenues, Other Financing Sources/Uses, and Over (Under) Expenditures for Major and Non-Major Governmental Funds

Fiscal Year Ended June 30, 2013

(Dollars in Millions)

Table 5

Fund	 al Year 013	Fiscal Year 2012		
General	\$ 71.0	\$	(68.2)	
Intermediate Unit	(0.4)		(1.3)	
Categorical	3.7		45.1	
Debt Service	(11.3)		14.6	
Capital Projects	(66.3)		83.7	
Enterprise	1.4		2.1	
Non-Major Governmental	 -		(0.1)	
Total Change in Fund Balance	\$ (1.9)	\$	75.9	

#### **Total Fund Balances for Major and Non-Major Governmental Funds** As of June 30, 2013 (Dollars in Millions)

Table 6

	Fise	cal Year	Fiscal Year			
Fund	:	2013	2012			
General	\$	(40.8)	\$	(111.6)		
Intermediate Unit		1.0		1.4		
Categorical		(5.8)		(9.5)		
Debt Service		98.2		109.5		
Capital Projects		103.4		169.9		
Enterprise		(2.9)		(4.3)		
Non-Major Governmental		6.3		6.3		
Total Fund Balance	\$	159.4	\$	161.7		

#### VI. BUDGETING HIGHLIGHTS

Included in its enabling legislation pursuant to the Philadelphia Home Rule Charter ("Charter"), the School District is required to adopt an operating budget, a capital budget and a capital improvement program for each fiscal year. Each budget is based on obligations; the most significant budgeted fund being the General Fund. During the course of each fiscal year, the operating budget is amended and approved by the School Reform Commission. The final amended budget incorporates all of the School District's approved adjustments that were incurred since the initial advertised or adopted operating budget was issued. While all budgets must be approved by the School Reform Commission, the Charter also requires the governing body to levy taxes annually, within the limits authorized by the Pennsylvania General Assembly and the Philadelphia City Council, respectively, in amounts sufficient to provide funds to cover operating expenses and debt service charges. The Philadelphia City Council annually holds hearings to determine the level of local tax funding for the School District.

The capital budget is prepared as part of a six-year capital improvement program, of which, the first year of the program is the budget for the current fiscal year. All proposed expenditures included in the School District's

Capital Improvement Program require the authorization and approval of the School Reform Commission on a project by project basis.

Since the School District is a service-oriented organization, it is labor intensive. Consequently, a substantial portion of its operating expenditures involve personnel costs and related employee benefits. Personnel costs principally encompass the costs of instructional staff (teachers), school support staff, administrative staff, custodial and maintenance staff and transportation staff. Staffing patterns and salary costs are largely determined by school enrollment levels, collective bargaining agreements, state mandates and policies set by the School Reform Commission. Costs related to contracted services, such as materials, books, instructional aids and equipment, are also primarily related to enrollment levels and certain new program initiatives. All costs are sensitive to general inflation levels.

# **General Fund Budget**

For Fiscal Year 2013, the final budgeted General Fund revenue was \$86.5 million lower than the original May 2012 adopted budget. This resulted primarily from a \$72.8 million decrease in state revenue (a \$31.7 million increase in Social Security & Retirement revenue offset by a \$104.5 million decrease in other state revenues), a decrease of \$17.6 million in Current City taxes, a \$6.8 million decrease in Delinquent City taxes, offset by a \$10.7 million net increase in local non tax and federal revenues. Across the General Fund and the Intermediate Unit, total State revenues only decreased by \$14.2 million from the original May 2012 adopted budget. The \$72.8 million decrease in the State revenues in the General Fund alone resulted from the inclusion of the Governor's proposed Student Advancement Education Block Grant (SAEBG) in the May 2012 adopted budget. The SAEBG would have shifted revenues from the Intermediate Unit to the General Fund. The General Assembly did not adopt the SAEBG proposal and this resulted in revenues returning to the 1.U. from the General Fund in the final General Fund budget.

The anticipated obligations in the final General Fund budget represented a decrease of \$6.0 million over the original adopted budget. This decrease resulted primarily from the following changes in budgets: 1) \$30.4 million reduction in salaries, 2) a \$23.6 million increase in benefits budgets (primarily driven by increased Termination pay), and 3) a \$0.8 million increase in all other expenditure budgets.

The anticipated Other Financing Sources/ (Uscs) in the final General Fund budget were \$330.3 million favorable over the original adopted budget. This is due primarily to a \$301.9 million bond issuance initiated after the adoption of the Fiscal Year 2013 budget and a \$29.0 million increase in financing uses.

The General Fund ending fund balance variance from the final budget at June 30, 2013 is a positive \$30.7 million. Of this amount, a net \$17.9 million is not available for appropriation because it is reserved for medical self insurance, encumbrances and a change in inventory reserve. The remainder is due to \$2.5 million in decreased revenues, \$1.2 million increase in net sources and a decrease of \$14.1 million in obligations.

Actual General Fund revenues of \$2,206.8 million are \$2.6 million less than those estimated in the final General Fund budget of \$2,209.4 million. Actual General Fund obligations totaling \$1,958.9 million were \$14.1 million lower than estimated in the final budget of \$1,973.0 million. Other financing sources/uses of \$179.7 million were \$1.2 million lower than the final budget and the \$15.4 million favorable difference between the final budget and actual beginning fund balance is due to medical and other reserves not available for appropriation.

The actual ending General Fund balance at June 30, 2013 of a negative \$40.8 million was \$30.7 million favorable from the final budget ending balance of a negative \$71.5 million.

Table 7 presents a summary comparison of the General Fund's original and final operating budgets with actual performance as can be seen in more detail in the General Fund Budgetary Comparison Schedule on page 88 of the Required Supplementary Information section:

# **General Fund Budget Comparison**

Fiscal Year Ended June 30, 2013

(Dollars in Millions)

Table 7

	Budget			Variance vs	
	Original	Final	Actual	Final Budget	
Total Revenues	\$ 2,295.9	\$ 2,209.4	\$ 2,206.8	\$ (2.6)	
Total Obligations	1,979.0	1,973.0	1,958.9	14.1	
Total Other Financing Sources/(Uses)	(511.2)	(180.9)	(179.7)	1.2	
Net Change in Fund Balance	(194.3)	55.5	68.2	12.7	
Fund Balance Beginning of Year	(129.8)	(127.0)	(111.6)	15.4	
Change in Reserves	-	-	2.6	2.6	
Fund Balance End of Year	\$ (324.1)	\$ (71.5)	\$ (40.8)	\$ 30.7	

During Fiscal Year 2013, the School District incurred a number of variances compared to the final General Fund budget including, but not limited to:

- Revenues had a \$2.6 million unfavorable variance due primarily to a \$4.2 million unfavorable variance in Current Local taxes (primarily in real estate and U&O taxes), offset by a \$1.6 million favorable variance in Delinquent taxes.
- Obligations were \$14.1 million less than budgeted primarily due to \$2.9 million favorable variance in full time salaries, \$3.1 million favorable variance in non fulltime salaries, and an \$8.5 million favorable benefit variance
- Other Financing Sources/ (Uses) were \$1.2 million favorable from the final budget. Uses of funds were \$1.8 million unfavorable to the final budget due to a \$2.1 million lower than budgeted intra-Operating fund transfers offset by general fund sources that were \$0.6 million lower than budgeted and a \$0.3 million higher than budgeted charge for local share.

# VII. CAPITAL ASSETS AND DEBT ADMINISTRATION

# **Capital Assets**

As of the end of Fiscal Year 2013, the School District had \$3,498.7 million invested in capital assets. Over the years, these assets have depreciated by \$1,585.6 million leaving a carrying value of \$1,913.1 million. This represents a decrease of \$45.7 million over the Fiscal Year 2012 ending balance. Table 8 represents Net Capital Assets. Refer to Note 4C, page 68 for additional information.

#### **Net Capital Assets** As of June 30, 2013

(Dollars in Millions)

Table 8

		ernmental ctivities	Business-Type Activities			
Capital Asset Category	2013	2012	2013	2012		
Land	\$ 132.3	\$ 131.8	\$-	\$-		
Buildings, Improvements & Intangible Assets	1,667.1	1,669.3	-	-		
Personal Property	83.6	97.0	2,1	2.5		
Construction In Progress	28.0	58.2	-			
Total Net Book Value	\$ 1,911.0	\$ 1,956.3	\$ 2.1	<u>\$ 2.5</u>		

#### **Debt Administration**

The School District is a component unit of the City of Philadelphia ("City") for financial reporting purposes only and the debt that is incurred is not considered the debt of the City. The School District issues debt in the form of bonds to be used for the acquisition of land and equipment purchases, construction purposes and notes to cover its short-term cash flow needs.

The Statement of Net Position includes deferred debt issuance costs, deferred refunding charges, bond premiums, bond discounts, and bonds payable which are amortized over the life of the issued or refunded bonds.

On November 28, 2012, the District issued \$265.0 million of School Lease Revenue Bonds with a premium of \$36.9 million. These bonds are 20-year fixed rate lease revenue bonds issued through the State Public School Building Authority (SPSBA) to fund the deficit. The total of \$301.9 million represents the aggregate proceeds of the sale.

Table 9, below, shows a summary of all long-term obligations outstanding:

# Long-Term Obligations Outstanding

As of June 30, 2013 (Dollars in Millions)

Table 9

	+ - · · -	rnmental tivities		ness-Type tivities
	2013	2012	2013	2012
Total Bonded Debt	\$ 3,260.0	\$ 3,067.5	\$ -	\$ -
Employee Related Obligations	348.0	441.1	2.7	2.8
Due to Other Governments	45.3	45.3	-	-
Other	138.7	140.8	4.1	7.1
Total Long-Term Obligations Outstanding	\$ 3,792.0	\$ 3,694.7	\$ 6.8	\$ 9.9

The Total Long-term Obligations Outstanding for governmental activities increased by \$97.3 million. This includes an increase in bonded debt of \$192.5 million with a corresponding decrease in employee obligations of \$93.1 million. All other long-term obligations decreased by \$2.1 million. Refer to Note 4D(2), pages 69-74 for additional information.

# VIII. FUTURE CHALLENGES FOR THE SCHOOL DISTRICT

# **Current Financial Situation**

The School District ended Fiscal Year 2013 with a positive operating fund balance of \$58.4 million as defined and in accordance with GASB 54 (a negative \$40.8 million in General Fund balance, \$1.0 million in Intermediate Unit Fund balance and \$98.2 million in Debt Service Fund balance). GASB 54 requires reporting to reflect expendable and non-expendable categories and amounts which are considered restricted, committed, assigned or unassigned. The \$58.4 million includes \$14.0 million of encumbrances for the General and Intermediate Unit Funds, \$4.0 million in loans to the Food Service Fund and \$0.9 million of General Fund inventories. The ending budgetary operating fund balance is \$39.5 million once those items are accounted for. The School District was able to achieve a positive operating fund balance taking into account \$301.9 million of proceeds from a lease/leaseback financing used to fund working capital. In Fiscal Year 2013 the one-time gap closing measures and discretionary spending cuts made in the previous two fiscal years were no longer available, and therefore, spending reduction options were even more limited. The financial picture was further adversely impacted by the gap between revenues and rising mandated, non-discretionary expenditures, such as increases in PSERS pension contributions, charter school payments, salary expenditures and health care benefits costs.

As of December 31, 2013, the School District is projecting a negative \$28.7 million fiscal year ended June 30, 2014 budgetary operating fund balance, compared to the adopted Budget for the Fiscal Year ending June 30, 2014 which projected a \$0 ending fund balance. The budget shortfall is primarily due to increases in three expenditure areas: 1) charter school enrollments and payments, 2) mandated special education payments, and, 3) contracted services for transportation. Five major cost drivers: 1) charter payments, 2) special education, 3) maintaining class sizes of 30:1 and 33:1, 4) public, non-public and charter school transportation costs, and 5) debt service; comprise 75% of the School District's operating budget. New recurring revenues and relief from nondiscretionary cost increases are essential. The carry forward of the Fiscal Year 2013 operating surplus and the realization of cost saving measures that closed the budget gap include: 1) the closing of 24 underutilized and low performing schools; 2) the dramatic reduction in services to schools and students; 3) the temporary suspension of the Pennsylvania School Code to allow cost saving initiatives to be implemented, such as the capping of charter school enrollments; 4) the layoff of 3,800 employees followed by the reinstatement of 1,600 employees as a result of additional revenues; and, 5) the implementation by the City of improved school tax collection initiatives have had a positive impact on balancing the Fiscal Year 2014 budget. The School District is in negotiations for new contracts with its largest unions which will provide personnel cost savings in future fiscal years. One of the unions has filed numerous grievances, some related to the suspension of the School Code, as well as for other contractual issues.

# Impact of No Child Left Behind and Charter Schools

One major cost driver that affects School District spending is implementing the requirements of "No Child Left Behind" ("NCLB"). As part of "NCLB," students in underperforming schools must be given the option to transfer to another public school that is not underperforming.

In addition to the school choice options required under "NCLB," the School District in 2013 supported 84 Charter Schools where any student may apply to attend. Funding Charter Schools, as required by the Pennsylvania Charter School Law, Act 22 of 1997 has had a significant fiscal impact on the School District since its passage.

Charter Schools remain highly dispersed geographically, with the students enrolled in Charter Schools not all coming from the same classroom, grade level or even from the same school or neighborhood. Therefore, given these realities, the School District has been unable to make dollar-for-dollar reductions in cost areas such as the number of principals, custodians and bus drivers it employs overall. Additionally, approximately thirty percent (30%) of Charter School students have come from private or parochial schools for which the School District did not provide education previously. Therefore, the revenues for these student costs were not provided to the School District in prior years, but are now a part of the Charter School system for which the School District has to provide per pupil payments. In Fiscal Year 2013, the School District paid charter schools on a per pupil basis \$8,064.15 for a regular education student and \$19,831.32 for a special education student. The School District's Charter School expenditures increased by about \$61.2 million over the prior fiscal years. Fiscal Year 2013 was the second year the State did not provide any Charter School reimbursement. At its highest level of reimbursement, the State provide \$109.5 million in Fiscal Year 2011. As a result, the impact of Charter Schools to the District's operating

budget has increased both due to increases in Charter School costs driven by increased enrollments and per pupil costs and decreases in State Reimbursement.

"NCLB" also mandated that all teachers of core academic subjects must be considered "highly qualified" by 2006. To meet this standard, all teachers must be fully certified and/or licensed by the state; hold at least a bachelor's degree from a four-year institution; and demonstrate competence in each core academic subject area they teach. By the end of Fiscal Year 2012, 90.7% of the teachers in the School District were considered highly qualified, and 99.2% were considered fully certified. Due to recruitment and retention strategies, on-going professional development, and staffing process improvements, the percentage of highly qualified teachers of core academic subjects was raised to 93.9% and the number of fully certified teachers was 98.9% in Fiscal Year 2013.

# Academic Achievement

The major focus for the district this past fiscal year was to establish a foundation to improve the academic outcomes of all students. This intentional shift was made in light of the rigors of the Common Core and the understanding of what drives all students learning. Educators and researchers recognize the importance of mastering reading by the end of 3rd grade. Students who fail to reach this critical milestone often falter in the later grades and drop out before earning a high school diploma. Yet, in The School District of Philadelphia, fewer than 50% of our 3rd graders attain proficiency on the PSSA in reading. The results are even bleaker for English Language Learners, Special Education students, and African-American and Latino males.

However, The School District of Philadelphia is taking strides to improve student outcomes. To attain the important goals set by the College-Going Work Group, the District – in collaboration with multiple stakeholders convened an Early Literacy Work Group to examine and revise its literacy policies for Pre-Kindergarten to 3rd grade. The goal of this work group was to build a model that will ensure students are reading at or above grade level by the end of 3rd grade. The Early Literacy Work Group identified core components of a successful Early Literacy model based on research, national models, District practice, and educator input that meet the needs of all of our students, reviewed and revised the current Comprehensive Literacy Framework Model, aligned the Early Literacy policies and practices to the Superintendent's Strategic Plan and to Common Core College and Career Readiness standards, and designed and delivered professional development that supports educator implementation of the new Comprehensive Literacy Framework Model.

In addition, school year 2012-2013 saw a different student support system rolled out for implementation. Response to Instruction and Intervention (RtII) is a multi-level system of support focused on improving learning for all students. It is a data driven model to enable early identification and strategic interventions for students at academic or behavioral risk. All of which is driven by a core curriculum, support, and evidence-based interventions to monitor growth and establish a system of accountability for student outcomes.

In all, the current process is designed to put the District on the path to achieving the vision of all students graduating on time and being prepared for college and/or career. To this very point, the Office of Career and Technical Education (CTE) has published a standardized competency list for every CTE program within the district for the first time in over twenty-five years. This competency list will not only ensure that we are progressively improving the quality of our programs, but ensuring that the education our students receive, whether it is leading towards a college or a career, is comprehensive by nature and preparing them for the world ahead of them. This will also complement our efforts to fully involve the business and industry community in the planning and guidance for program expansion and improvement.

Our relentless approach towards instructional outcomes for all has pushed us to think more critically about all of our student populations. For example, the Office of Specialized Services (OSS) has purchased numerous researched validated intervention materials to address academic deficits in language arts, math and writing so that all students with disabilities are improving academically. Along with the purchase of these materials, OSS has, through its staff and various consultants, offered training on over thirty additional academic and behavioral interventions. Our Office of Multilingual Curriculum and Programs has also made strides to improve the academic outcomes of our English Language Learners this past year. In 2012-2013, results from the ACCESS test indicate a slight increase in the area of writing in addition to meeting the Pennsylvania Department of Education (PDE) targets for the past three years.

This is the beginning of the Superintendent's Strategic Plan to increase the number of high school graduates in the city and to make the system more responsive to the needs of all students, schools, parents, and the community. To continue taking strides towards sustained progress, we will look to re-evaluate our current academic approach under the guidance of the district's action plan and develop a cohesive theory of action that will promote and improve student outcomes for all of our district's children.

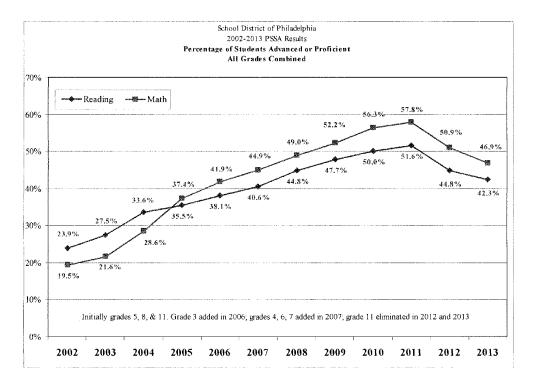
There are two required Pennsylvania State Assessment Examinations administered to students, the Pennsylvania System of School Assessment (PSSA) and the Keystone Examination.

Students in grades 3 - 8 and 11 are currently administered the PSSA in reading and math, which is given annually throughout the Commonwealth. Although 2013 marks the second year of declines in the percentage of students scoring proficient or advanced in Mathematics and Reading, the District has demonstrated growth in reading and math over the last nine years. From 2012 to 2013 Mathematics proficiency rates decreased by 4.0 percentage points from 50.9% to 46.9% and Reading Proficiency Rates decreased by 2.5 percentage points from 44.8% to 42.3%. Over the last nine years, the percentage of students achieving a proficient score or above in reading increased from 23.9% in 2002 to 42.3% in 2013, an increase of 18.4 percentage points. In math, the percentage of students achieving a proficient score or above increased from 19.5% in 2002 to 46.9% in 2013, an increase of 27.4 percentage points. See chart below.

For 2013, declines in PPSA results were observed across all grade levels and subgroups (race/ethnicity, IEP/Special Education, English Language Learners, Economically Disadvantaged). Proficiency rates in Mathematics and Reading were less than 50% across all grade levels and subgroup with the exception of Grade 7 (Mathematics), Grade 8 (Reading), Asian (Mathematics and Reading), White (Mathematics and Reading) and Multi-Racial/Ethnic (Mathematics).

Kcystone Examinations were administered for the first time in the 2012-2013 school year after a pilot administration the previous spring. Keystone Examinations are end-of-course assessments designed to assess proficiency in the area of Algebra I, Literature, and Biology. They serve two purposes: 1) high school accountability and assessments for federal and state purposes, and 2) high school graduation requirements for students beginning with the class of 2017.

Of students in grade 11 taking the Keystone Examinations, 39.8% scored proficient or advanced on the Algebra I exam, 20.3% scored proficient or advanced on the Biology exam and 53.4% scored proficient or advanced on the Literature exam. Proficiency rates were less than 50% for all subgroups with the exception of Asian (Algebra I and Literature), White (Algebra I and Literature) and Multi-Racial/Ethnic (Literature).



# **Climate and Safety**

"NCLB" also requires that all states establish and implement standards for identifying "Persistently Dangerous Schools." In Pennsylvania, a school is labeled "Persistently Dangerous" based on and as determined by the number of dangerous incidents (defined as weapon possession or violence) that result in arrest in the school, on school premises and on the highway (to and from School). The number of all District violent incidents decreased by 33.3% from Fiscal Year 2012 to Fiscal Year 2013.

There has been significant focus and much improvement to school safety over the past several years and in particular in Fiscal Year 2013. Much of this improvement has been due to an emphasis on school safety team meetings and stronger collaboration between SDP offices and the Philadelphia Police Department. The District also maintains a "focus schools list" that provided direct safety supports to the neediest schools.

The School District has been making progress in improving school safety since Fiscal Year 2004 when twentyseven (27) schools were labeled "Persistently Dangerous" (PDS) based on serious incidents from the previous year. For the Fiscal Year 2013, six schools are identified as "Persistently Dangerous." The six (6) Philadelphia schools designated Persistently Dangerous in Fiscal Year 2013 have made significant progress over the past year. Four (4) schools are no longer designated as PDS only two (2) are designated PDS for Fiscal Year 2014. The School District has concluded that the higher number of PDS designations within the School District of Philadelphia compared to other school districts in PA is due in significant part to the District's emphasis on reporting all incidents while focusing on improving the quality of school based interventions.

The School District is strongly committed to creating a safe and orderly environment in all its schools. The School District is undertaking efforts to not only remove schools from the Persistently Dangcrous list, but also to enhance school climate beyond simply reducing and eliminating violence. The Student Code of Conduct is designed to help create an environment that is more conducive to learning. The due process and transition hearing protocols set in place are executed swiftly and with fidelity by independent hearing officers to ensure the safety of the school environment as well as the safety and well being of the disruptive student to be moved to a setting that will assist them and address the serious violation of the Code of Student Conduct. This process is overseen by the Office of Student Rights and Responsibilities. All of the contracted provider transition schools in the SDP Alternative Education Division, have a School District Transition Liaison that is responsible for insuring the transition process is executed with fidelity and the students are afforded the academic and behavioral support needed while attending the alternative school program before returning to the comprehensive school setting or other academic options to graduate.

Since students cannot learn if they exhibit inconsistent behaviors or truancy, or if they have barriers to learning due to social and emotional challenges, the School District, under Alternative Education, provides resources for the students through the alternative models of Educational Options Program (EOP), Transition Schools, or Accelerated/Multiple Pathways to Graduation programs. These schools and opportunities provide support, intervention and strategies for students and parents to keep students in school and responsible for their actions in addition to providing for education at grade and age appropriate levels with a goal of graduation. Students can be referred to Alternative Education programs through self-referrals, transfers, and the response to intervention process for a change in placement. In addition, the Re-Engagement Center also provides the support and resource for admission to these programs for students that have been disconnected or disengaged from the educational setting in Philadelphia. Transition schools offer the programs that support promotion and graduation with a personalized learning plan model integrated with the core curriculum for academics and the accelerated school model provides the same with an enhanced pace of study that supports a student that is overage/under credited to graduate within three years with a high school diploma.

To ease the transition back to school for students who are returning from juvenile detention or incarceration, the School District offers the Re-Entry Transition Initiative - Welcome Return Assessment Process ("RETI-WRAP"), a modified transition program that is collaboration with the Office of Juvenile Probation and the Department of Human Services that assesses and evaluates students before they return to school. Additionally, the procedures for students to return to the regular education setting after attending an alternative school have been enhanced with School District of Philadelphia staff designated to support the parent, student, and regular education school program to ensure the successful transition of the student and increase positive behavior and attendance upon the student's return.

# **Capital Improvement Program**

The School District's Capital Improvement Program ("CIP") supports the School District's initiative to equitably provide space for reduced class size; enhance academic reform efforts by ensuring students have state-of-the-art facilities; and present all students with a safe, healthful, learning environment. The original CIP addressed the need for new construction, renovations and repairs and was assessed a total of \$1.9 billion from Fiscal Year 2003 to Fiscal Year 2012. The Office of Capital Programs has overseen or is currently overseeing the design and construction of eight (8) new neighborhood high schools, eight (8) new smaller high schools and five (5) new neighborhood elementary schools; thirteen (13) middle school conversions; fifteen (15) school additions, and three (3) primary education centers. Other specific plans under the CIP include classroom modernization, upgrades to school athletic fields and stadiums, environmental projects, boiler, roof and window replacements, and substantial renovations to existing school buildings, as well as support the Facilities Master Plan which will collectively stabilize the School District's real property portfolio. The current CIP covers \$936.4 million from Fiscal Year 2014 to Fiscal Year 2019 and is updated every year with the planned annual expenditure levels dependent on the district's ability to fund and issue long-term debt instruments as determined by the annual operating budget's debt capacity.

# IX. THE SCHOOL DISTRICT'S MANAGEMENT

This financial report is designed to provide a general overview of the financial conditions of the School District. If you have questions about the report or need additional financial information, please contact Matthew Stanski, Chief Financial Officer or Marcy F. Blender, CPA, Comptroller, at 440 North Broad Street, Philadelphia, PA 19130.

# **BASIC FINANCIAL STATEMENTS**

# School District of Philadelphia Statement of Net Position June 30, 2013

	Governmental Activities	Business-type Activities	Total
ASSETS			
Cash & Cash Equivalents	\$ 483,307	\$ 18,393	\$ 501,700
Cash and Investments with Fiscal Agent	98,112,600	-	98,112,600
Equity In Pooled Cash and Investments	93,647,856	-	93,647,856
Taxes Receivable (Net)	173,647,705		173,647,705
Due from Other Governments	60,317,881	6,393,304	66,711,185
Accounts Receivable (Net of Allowance)	11,298,455	3,000,000	14,298,455
Accrued Interest Receivable	414,912	-	414,912
Internal Balances	11,122,456	(11,122,456)	
Inventory	1,241,507	2,274,822	3,516,329
Deferred Debt Issuance Cost	29,026,272	-	29,026,272
Restricted Assets:	100 01 4 3 40		
Cash and Cash Equivalents	108,914,368	-	108,914,368
Cash and Investments Held by Trustee	237,558	-	237,558
Funds on Deposit	18,375,000	-	18,375,000
Capital Assets:			
Land	132,311,349	-	132,311,349
Artwork	8,064,600	-	8,064,600
Buildings and Improvements	3,027,344,720	-	3,027,344,720
Personal Property	240,480,374	16,456,935	256,937,309
Construction in Progress	27,908,779	-	27,908,779
Intangibles	46,059,638	-	46,059,638
Accumulated Depreciation	(1,571,119,715)	(14,335,152)	(1,585,454,867)
Total Assets	2,517,889,622	2,685,846	2,520,575,468
LIABILITIES			
Accounts Payable	74 505 101	1 477 100	75,982,300
Overpayment of Taxes	74,505,101	1,477,199	
Accrued Salaries and Benefits Payable	9,272,973	1 260 250	9,272,973
•	62,969,521	1,269,359	64,238,880
Termination Compensation Payable	66,550,562	168,757	66,719,319
Severance Payable Other Liabilities	27,221,753	-	27,221,753
	(35,792)	-	(35,792)
Derivative Instrument - Swap Liability Unearned Revenue	23,951,137	-	23,951,137
	17,014,790	-	17,014,790
Due to Other Governments Bond Interest Payable	5,373,926	-	5,373,926
Non-Current Liabilities	37,167,488	-	37,167,488
Due within one year	262 696 296	200,000	262.085.286
	262,685,286	300,000	262,985,286
Due in more than one year	3,529,276,132	2,351,501	3,531,627,633
Total Liabilities	4,115,952,877	5,566,816	4,121,519,693
NET POSITION			
Net Investment in Capital Assets	(238,239,663)	2,121,783	(236,117,880)
Restricted for:			
Medical Self-Insurance	18,375,000	-	18,375,000
Debt Service	98,227,500	-	98,227,500
Special Revenue Funds & Permanent Funds			
Expendable - Student Health	3,446,872	-	3,446,872
Non-Expendable - Scholarships	2,835,742	-	2,835,742
Arbitrage Rebate Payable	265,502	-	265,502
Unrestricted (Deficit)	(1,482,974,208)	(5,002,753)	(1,487,976,961)
Total Net Position	\$ (1,598,063,255)	\$ (2,880,970)	\$ (1,600,944,225)

rograms							and a second sec	
rograms		Indirect Expense	Charges for	Operating Grants and	Capital Grants and	Governmental	Business-type	
Governmental Activities	Expenses	Allocation	Services	Contributions	Contributions	Activitics	Activities	Total
5	2,189,735,238	S .	\$ 846,735	\$ 574,259,129	, 5	S (1.614,629,374)	, vs	\$ (1,614,629,374)
rt Services	180,347,843		,	99,281,798		(81,066,045)	•	(81,066,045)
	102,854,911		4,752,130	34,706,941		(63,395,840)		(63,395,840)
Trices	201,201,896	(2,439,711)	894,097	15,093,630	1,000,000	(181,774,458)		(181,774,458)
	82,014,556	•		77,810,340	•	(4,204,216)	,	(4,204,216)
	15,122,644			1,007,007		(14,115,637)	,	(14,115,637)
	197,305		,	197,305	,			•
	153,707,213	•	•	63,205,980	,	(90,501,233)	,	(90,501,233)
Total Governmental Activities 2,92:	2,925,181,606	(2,439,711)	6,492,962	865,562,130	1,000,000	(2,049,686,803)		(2,049,686,803)
Business-Type Activities. Food Service 7.	73,596,537	2,439,711	1,581,866	76,071,397		ı	1,617,015	1,617,015
Total Business-Type Activities	73,596,537	2,439,711	1,581,866	76,071,397			1,617,015	1,617,015
Total \$ 2.999	2.998,778,143		\$ 8,074,828	\$ 941,633,527	\$ 1,000,000	\$ (2,049,686,803)	S 1,617,015	\$ (2,048,069,788)

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General Revenues/Contributed Capital/Fransfers. Property Taxes	Use & Occupancy Taxes	Liquor Laxes	School (Aver-Business) mounte 1 axes Public Utility / PILOT Taxes	Grants and Contributions Not Restricted to Specific Programs	State & Federal Subsidies Not Restricted to Specific Programs	Transfers	Investment Expense	Total General Revenues and Transfers	Change in Net Position	Net Position - As of July 1, 2012	Net Position - As of June 30, 2013

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# School District of Philadelphia Statement of Activities For the Year Ended June 30, 2013

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# School District of Philadelphia Balance Sheet Governmental Funds June 30, 2013

		General Fund		ntermediate Unit Fund		Categorical Funds
ASSETS						
Cash & Cash Equivalents	\$	483,307	\$	-	\$	-
Cash and Investments with Fiscal Agent Equity in Pooled Cash and Investments		- 58,944,259		20,415,793		7,693,205
Cash and Investments Held by Trustee		-		-		-
Funds on Deposit Taxes Receivable (Net)		18,375,000		-		-
Due from Other Funds		173,647,705		-		-
Due from Other Tunds Due from Other Governments		11,122,456 10,296,846		3,173,650		45,985,724
Accounts Receivable (Net)		12,704,218		5,175,050		45,985,724
Accrued Interest Receivable		1,513		-		-
Inventory		1,213,843		-		-
Total Assets	\$	286,789,147	\$	23,589,443	\$	53,678,929
LIABILITIES AND FUND BALANCES Liabilities:						
Accounts Payable Overpayment of Taxes	\$	44,732,833 9,272,973	\$	7,981,478	\$	16,223,883
Accrued Salaries and Benefits Payable		29,745,564		13,920,119		18,855,849
Termination Compensation Payable		66,550,562				10,000,017
Severance Payable		27,221,753		-		-
Deferred Revenue		147,401,776		-		22,498,733
Duc to Other Governments		2,687,907		720,074		1,915,561
Other Liabilities		(35,792)		-		-
Total Liabilities		327,577,576		22,621,671		59,494,026
Fund Balances:						
Nonspendable:						
Inventories		903,869		-		-
Permanent Fund Principal		-		-		-
Long Term Interfund Loan Restricted:		4,060,515		-		-
Medical Self-Insurance		18,375,000		-		-
Retirement of Long Term Debt Debt Service Interest		-		-		-
Arbitrage Rebate Payable		-		-		-
Trust Purposes		-		-		-
Capital Purposes		_		-		
Assigned:						_
Special Education		-		967,772		-
Unassigned:		(64,127,813)		-		(5,815,097)
Total Fund Balances		(40,788,429)		967,772		(5,815,097)
	đ		•	***************************************	<u></u>	
Total Liabilities and Fund Balances	<u> </u>	286,789,147	\$	23,589,443	\$	53,678,929

D	Debt Service Fund	<u> </u>	Capital Projects Fund		Non-Major overnmental Funds	(	Total Governmental Funds
\$	- 98,112,600	\$	108,914,368	\$	-	\$	109,397,675 98,112,600
	53,165		108,779		6,282,989		93,498,190
	-		237,558		-		237,558
	-		~		-		18,375,000
	-		-		-		173,647,705
	-		-		-		11,122,456
	-		854,208		-		60,310,428
	-		-		-		12,704,218
	412,489		910		-		414,912
	-		-		-		1,213,843
\$	98,578,254	\$	110,115,823	\$	6,282,989	<u> </u>	579,034,585
\$	19,600	\$	5,485,869	\$	375	\$	74,444,038
	-		-		-		9,272,973
	-		413,269		-		62,934,801
	-		-		-		66,550,562
	-		-		-		27,221,753
	331,154		763,155		-		170,994,818
	-		50,384		-		5,373,926
	-		-		-		(35,792)
	350,754		6,712,677	<u></u>	375		416,757,079
	-		_		-		903,869
	-		-		1,367,948		1,367,948
	-		-		-		4,060,515
	-		-		-		18,375,000
	69,058,891		-		-		69,058,891
	29,168,609		-		-		29,168,609
	-		265,502		-		265,502
	-		-		4,914,666		4,914,666
	-		103,137,644		-		103,137,644
	-				_		967,772
	-		-		-		(69,942,910)
							(0,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
	98,227,500		103,403,146		6,282,614		162,277,506
	98,578,254	\$	110,115,823	\$	6,282,989	\$	579,034,585

# School District of Philadelphia Reconciliation of the Balance Sheet for Governmental Funds To the Statement of Net Position June 30, 2013

Fund Balance - Total Governmental Funds (page 37)	\$ 162,277,506
Amounts reported for governmental activites in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds.	1,911,025,331
Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the governmental funds.	152,547,625
Long-term liabilities, including bonds payable, are not due and payable in the current period, and therefore are not reported as liabilities in the governmental funds.	(3,799,962,580)
Derivative instruments, are not due and payable in the current period, and therefore are not reported as liabilities in the governmental funds.	(23,951,137)

Net position of governmental activities (page 34)\$ (1,598,063,255)

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#### School District of Philadelphia Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For The Year Ended June 30, 2013

	General Fund	Intermediate Unit Fund	Categorical Funds
REVENUES		<u></u>	<u> </u>
Local Taxes	\$ 869,646,069	\$ -	\$ -
Locally Generated Non Tax	101,251,017	502,423	4,701,945
State Grants and Subsidies	1,222,536,972	94,604,283	72,439,916
Federal Grants and Subsidies	13,414,215	-	386,671,891
Total Revenues	2,206,848,273	95,106,706	463,813,752
EXPENDITURES			
Current:			
Instruction	973,741,155	230,878,177	333,498,994
Student Support Services	24,990,084	89,608,024	87,333,335
Administrative Support	63,128,512	9,900,702	29,757,354
Operation & Maintenance of Plant Services	204,053,392	-	1,263,821
Pupil Transportation	84,103,940	-	1,200,021
All Other Support Services	14,857,999	_	_
Early Childhood Education			197,305
Payments to Charter Schools	591,994,942		8,968,390
Debt Service;	551,554,742		0,700,550
Principal			
Interest	-	-	-
Principal & Interest - Authority	-	-	**
Issuance Costs	-	-	-
	-	-	-
Administrative Expenditures	-	-	· -
Capital Outlay:			
New Buildings and Additions	-	-	-
Environmental Management	-	-	-
Alterations and Improvements	-	-	-
Equipment Acquistions	-	-	-
Total Expenditures	1,956,870,024	330,386,903	461,019,199
Excess (Deficiency) of Revenues		<del></del>	A <u></u>
over Expenditures	249,978,249	(235,280,197)	2,794,553
OTHER FINANCING SOURCES (USES)			
Transfers In	953,303	234,888,713	1,810,877
Transfers Out	(481,812,545)	-	(953,303)
Capital Asset Proceeds	-	-	-
Debt Issuance	264,995,000	-	-
Bond Premium	36,908,311	-	-
Total Other Financing Sources and (Uses)	(178,955,931)	234,888,713	857,574
- · · ·			
Net Change in Fund Balances	71,022,318	(391,484)	3,652,127
Fund Balances, July 1, 2012	(111,612,614)	1,359,256	(9,467,224)
Change in Inventory Reserve	(198,133)	-	·
Fund Balances, June 30, 2013	\$ (40,788,429)	\$ 967,772	\$ (5,815,097)

Debt Service Fund	Capital Projects Fund	Non-Major Governmental Funds	Total Governmental Funds
s -	\$ -	\$ -	\$ 869,646,069
2,615,953	1,014,268	46,046	110,131,652
-	576,001	-	1,390,157,172 400,086,106
			400,080,100
2,615,953	1,590,269	46,046	2,770,020,999
-	-	68,369	1,538,186,695
-	-	-	201,931,443
-	-	-	102,786,568
-	-	-	205,317,213
-	-	-	84,103,940
-	-	-	14,857,999
-	-	-	197,305 600,963,332
107,664,250			107,664,250
97,229,742		-	97,229,742
49,056,375	_	_	49,056,375
1,872,800	_	_	1,872,800
3,133,801	-	-	3,133,801
-	13,105,257	-	13,105,257
	2,892,619	-	2,892,619
-	49,082,386	-	49,082,386
-	2,848,697	-	2,848,697
258,956,968	67,928,959	68,369	3,075,230,422
(256,341,015)	(66,338,690)	(22,323)	(305,209,423)
244,681,428			482,334,321
	-	-	(482,765,848)
343,500	3,080	-	346,580
-	-	-	264,995,000
-	-	-	36,908,311
245,024,928	3,080		301,818,364
(11,316,087)	(66,335,610)	(22,323)	(3,391,059)
109,543,587	169,738,756	6,304,937	165,866,698
, _ , _ , _ , _ , _ , _ ,	,	0,00, 1,20,1	
	-	-	(198,133)
\$ 98,227,500	\$ 103,403,146	\$ 6,282,614	\$ 162,277,506

#### School District of Philadelphia Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds To the Statement of Activities For the Year Ended June 30, 2013

Amounts reported for governmental activities in the Statement of Activities (page 35) are different because:	
Net change in fund balances - total governmental funds (page 41)	\$ (3,391,059)
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.	(50,597,703)
Non capitalized purchases that exceed capital outlays.	5,462,354
The net effect of miscellaneous transactions involving losses arising from disposal and sale of capital assets are not reported as expenditures in the governmental funds.	(424,378)
Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the governmental funds.	(14,967,502)
Bond proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Position. Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. This is the amount by which proceeds exceeded repayments.	(187,699,060)
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	86,313,935
The net revenue (loss) of certain activities of the Internal Service Fund is reported with governmental activities.	(434,803)

Change in net assets of governmental activities (page 35)

(165,738,216)

\$

# School District of Philadelphia Statement of Net Position Proprietary Funds June 30, 2013

	nterprise Fund Food Service		l Service Fund rint Shop
ASSETS			
Current Assets:			
Cash and Cash Equivalents	\$ 18,393	\$	-
Equity in Pooled Cash and Investments	-		149,666
Due From Other Governments	6,393,304		7,453
Other Receivables	3,000,000		26,640
Inventories	 2,274,822		27,664
Total Current Assets	 11,686,519		211,423
Noncurrent Assets:			
Machinery & Equipment	16,456,935		537,691
Accumulated Depreciation	(14,335,152)		(513,277)
Total Noncurrent Assets	 2,121,783		24,414
Total Assets	\$ 13,808,302	\$	235,837
LIABILITIES			
Current Liabilities:			
Accounts Payable	\$ 1,477,199	\$	61,063
Accrued Salaries and Benefits Payable	1,269,359		34,720
Termination Compensation Payable	168,757		-
Due to Other Funds	 7,061,942	-	-
Total Current Liabilities	 9,977,257		95,783
Noncurrent Liabilities:			
Termination Compensation Payable	1,838,827		140,054
Severance Payable	812,674		- -
Interfund Loan	4,060,514		-
Total Noncurrent Liabilities	 6,712,015		140,054
Total Liabilities	 16,689,272		235,837
NET POSITION			
Net Investment in Capital Assets	2,121,783		24,414
Unrestricted	(5,002,753)		(24,414)
Total Net Position	 (2,880,970)		
	 (2,000,970)		
Total Liabilities and Net Position	\$ 13,808,302	\$	235,837

# School District of Philadelphia Statement of Revenues, Expenses, and Changes in Fund Net Position Proprietary Funds For the Year Ended June 30, 2013

	nterprise Fund	Internal Se Print	
Operating Revenues:			
Food Service Revenue	\$ 1,581,866	\$	-
Sale of Printing Services	-		876,768
Total Operating Revenues	 1,581,866		876,768
Operating Expenses:			
Salaries	15,877,348		479,578
Employee Benefits	13,664,605		289,923
Other Purchased Service - Food	42,323,715		-
Depreciation	473,355		6,532
Other Operating Expenses	3,697,225		535,538
Total Operating Expenses	 76,036,248		1,311,571
Operating Gain/(Loss)	(74,454,382)		(434,803)
Non-Operating Revenues/(Expenses):			
Federal and State Grants	76,071,397		48,090
Income (loss) Before Contributions and Transfers	 1,617,015		(386,713)
Transfers In/(Out)	(217,015)		648,542
Change in Net Position	1,400,000		261,829
Total Net Position July 1, 2012	(4,280,970)		(261,829)
Total Net Position June 30, 2013	\$ (2,880,970)	<u>\$</u>	

## School District of Philadelphia Statement of Cash Flows Proprietary Funds For The Year Ended June 30, 2013

		terprise Fund ood Service		ll Service Fund rint Shop
CASH FLOWS FROM OPERATING ACTIVITIES	•		•	
Cash Received from Users	\$	1,581,866	\$	876,768
Cash Payments to Employees for Services		(29,029,469)		(791,250)
Cash Payments to Suppliers for Goods and Services		(47,177,797)		(529,570)
Cash Payments for Other Operating Expenses		(3,697,225)		(528,570)
Net Cash (Used)/Provided by Operating Activities		(78,322,625)		(443,052)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES				
Payments to/Advances from Other Funds		2,661,941		(123,506)
State Sources		4,963,310		29,638
Federal Sources		65,310,025		18,452
Transfers In/(Out)		(217,015)		648,542
Net Cash Provided by Non-Capital Financing Activities		72,718,261		573,126
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES				
Facilities Acquisition, Construction, Improvements		(130,246)		(2,829)
Loss on disposal of Assets		1,126		22,421
Net Cash Used by Capital				
and Related Financing Activities		(129,120)		19,592
Net (Decrease)/Increase in Cash and Cash Equivalents		(5,733,484)		149,666
Cash and Cash Equivalents July 1, 2012		5,751,877		-
Cash and Cash Equivalents June 30, 2013	\$	18,393	\$	149,666
Reconciliation of Operating Income to Net Cash				
Provided (Used) by Operating Activities:				
Operating (Loss)	\$	(74,454,382)	\$	(434,803)
Adjustments to Reconcile Operating Income/(Loss) to Net Cash Provided (Used) by Operating Activities:				
Depreciation		473,355		6,532
Donated Food Commodities		3,657,132		-
(Increase)/Decrease in Accounts Receivable		-		(1,251)
(Increase)/Decrease in Inventories		(94,492)		10,623
(Increase)/Decrease in Other Current Assets		-		(26,640)
Increase/(Decrease) in Accounts Payable		(8,416,722)		24,235
Increase/(Decrease) in Accrued Salaries and Benefits Payable		530,421		(6,303)
Inerease/(Decrease) in Termination Compensation Payable		(52,475)		(15,445)
(Decrease) in Severance Payable		34,538		-
Total Adjustments		(3,868,243)		(8,249)
Net Cash Used by Operating Activities	\$	(78,322,625)	\$	(443,052)

# School District of Philadelphia Statement of Net Position Fiduciary Funds June 30, 2013

	Private - Purpose Trust Funds		Agency Funds		
ASSETS	<i>ф</i>		<u>^</u>	<b>z</b> 000 <b>z</b> 60	
Cash and Cash Equivalents	\$	-	\$	5,088,360	
Equity in Pooled Cash and Investments		626,358		78,931,058	
Investments		200,000		-	
Accounts Receivable		158		2,672,339	
Inventories		-		101,617	
Total Assets		826,516		86,793,374	
LIABILITIES Accounts Payable Payroll Deductions and Withholdings Due to Student Activities Other Liabilities Total Liabilities		2,240		80,754,070 5,085,737 953,567 86,793,374	
NET POSITION					
Held in Trust for Various Purposes	\$	824,276	\$	-	

# School District of Philadelphia Statement of Changes in Fiduciary Net Position Fiduciary Funds For the Year Ended June 30, 2013

	vate Purpose Frust Funds
ADDITIONS Gifts and Contributions Interest Received	\$ 422,504 1,610
Total Additions	 424,114
DEDUCTIONS Scholarships Awarded	301,253
Total Deductions	 301,253
Change in Net Position	122,861
Net Position July 1, 2012	701,415
Net Position June 30, 2013	\$ 824,276

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# SCHOOL DISTRICT OF PHILADELPHIA NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2013

These notes are an integral part of the basic financial statements and include a summary of accounting policies and practices and other information considered necessary to ensure a clear understanding of the statements.

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies and practices of the School District of Philadelphia (the "School District"), as reflected in the accompanying financial statements for the Fiscal Year that ended June 30, 2013, conform to Generally Accepted Accounting Principles ("GAAP") for local government units as prescribed by the Governmental Accounting Standards Board (the "GASB").

The most significant accounting policies are summarized below:

# A. <u>Reporting Entity</u>

The School District is the largest school district in the Commonwcalth of Pennsylvania (the "Commonwealth") and the eighth largest public educational system in the United States according to enrollment data. In Fiscal Year 2013, the School District served over 202,059 students, including those in Charter and Alternative Schools, as well as employed over 19,800 full-time professional and non-professional persons. The boundaries of the School District are coterminous with the boundaries of the City of Philadelphia (the "City"). The School District is a political subdivision of the Commonwealth created to assist in the administration of the General Assembly's duties under the state Constitution to "provide for the maintenance and support of a thorough and efficient system of public education to serve the needs of the Commonwealth."

As such, the School District is a separate and independent home rule school district of the first class formally established by the Philadelphia Home Rule Charter (the "Charter") in December of 1965. The Philadelphia Home Rule Charter Act, P.L. 643 (the "Act") expressly limits the powers of the City by prohibiting the City from, among other things, assuming the debt of the School District or enacting legislation regulating public education and its administration except only to set tax rates for school purposes as authorized by the General Assembly of the Commonwealth. Although the School District is an independent legal entity, it is considered to be a component unit of the City for reporting purposes only and is included in the City of Philadelphia's Comprehensive Annual Financial Report (the "CAFR").

Effective December 2001, in a cooperative effort with the City to address the School District's financial needs, the Commonwealth assumed governing control of the School District by declaring it financially distressed in accordance with Sections 691 and 696 of the Public School Code of 1949.

Shortly thereafter, a five-member School Reform Commission (the "SRC") was established. The SRC exercises all powers and has all duties of the original Board of Education. The Board of Education continues in office, performing only the duties assigned, if any, by the SRC. At the time of this report, the SRC has not delegated any duties to the Board of Education. Furthermore, the Governor of Pennsylvania appointed the chairman and two other members of the SRC while the Mayor of the City of Philadelphia appointed the remaining two members. The five-member commission performs its fiscal oversight responsibility for the Philadelphia public school system.

Prior to the formation of the SRC, the School District implemented a new management structure where a Chief Executive Officer (the "CEO") was appointed in lieu of a "Superintendent" effective November 1, 2000.

Although the CEO performs all duties imposed on the Superintendent of Schools by both the Charter and the Public School Code of 1949 (the "School Code") and serves as the Secretary and Treasurer of the Governing Body of the School District, the new designation was designed to provide the Governing Body with more freedom and to avoid being constrained to select a traditional "academic scholar" ignoring the business experience that is equally necessary for such a large school district. In addition, the new administrative and management structure of the School District recognized the enormity of the job of CEO of a large, urban public school system and successfully sought to implement a more corporate accountability structure and team management approach to ensure that the School District would accomplish specific objectives and overall goals. The organizational structure at June 30, 2013 included a Superintendent/CEO, Deputy Superintendent, General Counsel, School Officer, Chief of HR, Talent & Development Officer, Chief of Parent and Family Services Officer, Chief of School Officer, Chief of Information Technology Officer, Chief of External Relations Officer, and Charter School Office. The General Counsel, School Safety Officer, and Deputy Superintendent directly report to the Superintendent/CEO. All others report to the Deputy Superintendent.

The Superintendent/CEO is responsible for the general supervision of all business affairs of the School District, the furnishing of all reports to the Department of Education of the Commonwealth and other matters prescribed by the School Code, as amended. As Treasurer, the Superintendent/CEO receives all Commonwealth appropriations, School District taxes and other monies of the School District; makes payments on orders approved by the Governing Body; and is responsible for the investment of School District funds. Under this management structure, the Superintendent/CEO still performs the duties of the Superintendent of Schools under the Charter, including the pre-audit duties and functions of the school controller.

Moreover, the School District also serves as the agent for the Intermediate Unit No. 26 (the "IU"); a separate entity established by the Commonwealth to provide special education, special education transportation, and non-public school services. Similar to the School District, the SRC also constitutes the Board of Directors of the IU; the boundaries of the IU arc coterminous with those of the City and School District. The School District performs all IU services, pursuant to contracts between the two. The relationship between the School District and the IU was re-evaluated during fiscal year 2011 and as a result the IU is reported as a blended component unit in accordance with GASB Statement No. 14 "The Financial Reporting Entity", as amended.

# B. District-Wide and Fund Financial Statements

In June 1999, GASB issued Statement No. 34 "*Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments" (GASB Statement No. 34)* effective for periods beginning after June 15, 2001. This statement, known as the "Reporting Model" better defines the way government entities prepare and present financial information. State and local governments previously have used a financial reporting model substantially different from the one used to prepare private-sector financial reports. As such, GASB Statement No. 34 establishes requirements and a reporting model for the annual financial reports of state and local governments.

The financial statements are accompanied by a narrative introduction and analytical overview of the government's financial activities in the form of Management's Discussion and Analysis ("MD&A"). This analysis is similar to the analysis that private sector entities provide in their annual reports and is Required Supplementary Information (the "RSI"). The basic financial statements include both district-wide (based on the School District as a whole) and fund financial statements. District-wide and fund financial statements categorize primary activities as either governmental or business-type. Required supplementary information other than MD&A, including the required budgetary comparison information, are presented immediately following the notes to the financial statements.

**Management's Discussion & Analysis** – MD&A discusses the current-year results in comparison with the prior year, with emphasis on the current year. The MD&A is a fact-based analysis discussing the positive and negative aspects of the comparison with the prior year. It uses charts, graphs, and tables to enhance the understandability of the information. The MD&A analyzes overall financial position and results of operations to assist users in assessing whether financial position has improved or deteriorated as a result of the year's operations. It presents the information needed to support this analysis of financial position and results of operations required.

More specifically, the MD&A analyzes: (1) the balances and transactions of individual funds; and (2) any significant variations between original and final budget amounts and between final budget amounts and actual results for the general fund. The MD&A also describes: (1) any significant capital asset and long-term debt activity that occurred during the year, including a discussion of commitments made for capital expenditures, changes in credit ratings, and debt limitations that may affect the financing of planned facilities or services; and (2) any currently known facts, decisions, or conditions that are expected to have a significant effect on financial position (net position) or results of operations (revenues, expenses, and other changes in net position).

**District-Wide Financial Statements** – The District-wide financial statements (i.e. the Statement of Net Position and the Statement of Activities) are prepared using full accrual accounting for all of the government's activities. This approach includes not only current assets and liabilities (such as cash and accounts payable), but also capital assets, deferred outflows of resources, long-term liabilities, and deferred inflows of resources as amended by GASB Statement #63-Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position.

Accrual accounting also reports all of the revenues and costs associated with providing such services each year, not just those received or paid in the current fiscal year or soon thereafter. Fiduciary funds are not included in district-wide financial statements.

<u>Statement of Net Position</u> – The Statement of Net Position is designed to present the financial position of the primary government. The School District reports all capital assets in the district-wide Statement of Net Position and reports depreciation expense – the cost of "using up" capital assets – in the Statement of Activities. The net position of the School District is presented in three categories: 1) investment in capital assets, net of related debt; 2) restricted; and 3) unrestricted. In the district-wide Statement of Net Position, both the activities' assets and liabilities: (a) are presented on a consolidated basis; and (b) are reflected, on a full accrual, cconomic resource basis, which incorporates long-term assets and receivables as well as long-term obligations.

<u>Statement of Activities</u> – The Statement of Activities presents expenses and revenues in a format that focuses on the cost of each function to the School District. The expense of individual functions is compared to the revenue generated by the function (for instance, through user charges or governmental grants). These directly matched revenues are called program revenues. This format enables the district-wide Statement of Activities to reflect both the gross and net cost per functional category (instruction, student support services, pupil transportation, etc.) that are otherwise being supported by general government revenues.

Program revenues must be directly associated with a function and are restricted to meeting the operational or capital requirements of a particular function. Operating grants include operating-specific and discretionary (either operating or capital) grants while the capital grants column reflects only capital-specific grants. Multi-purpose grants and other items not properly included among program revenues are reported as general revenues. Direct expenses are considered those that are clearly identifiable with a specific function. The School District allocates indirect expenses to their applicable functions.

*Fund Financial Statements* - Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the district-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

In the fund financial statements, financial transactions and accounts of the School District are organized by fund types. Each fund is considered to be an independent fiscal and separate accounting entity, with a self-balancing set of accounts recording cash and/or other financial resources, together with all related liabilities and residual equities of balances and changes therein. Each fund is segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with specific regulations, restrictions or limitations. A reconciliation is also presented which briefly explains adjustments necessary to reconcile the fund financial statements to the governmental activities column of the district-wide financial statements.

The School District's fiduciary funds are presented in the fund financial statements as well. Since by definition, these assets are held for the benefit of a third party and cannot be used to address activities or other obligations of the School District, these funds are not incorporated into the district-wide financial statements.

There are three major fund types presented in this report. A brief description of each is summarized below:

- (1) <u>Governmental Fund Types</u> These are the funds through which most costs of district functions are typically paid for or financed. The funds included in this category are:
  - (a) <u>General Fund</u> the principal operating fund of the School District; accounts for and reports all financial resources not accounted for and reported in another fund.
  - (b) <u>Special Revenue Funds</u> these funds account for and report the proceeds of specific revenue sources that are legally restricted or committed to expenditures for specified purposes other than debt service or capital projects. Special Revenue funds include:
    - Intermediate Unit Fund used to account for State appropriations for special education and non-public school services, a blended component unit of the School District;

- Categorical Funds used to account for specific purpose Federal, State, City or Private grants;
- (iii) Trust Funds used to account for funds where both principal and carnings may be used to support School District programs that benefit either the district itself or its students.
- (c) <u>Debt Service Fund</u> used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest.
- (d) <u>Capital Projects Fund</u> used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.
- (e) <u>Permanent Fund</u> used to account for and report resources that are restricted to the extent that only earnings, and not principal, may be used for purposes that support District programs that benefit the District or its students.
- (2) <u>Proprietary Fund Types</u> These are funds that account for the operations of the School District that are financed and operated in a manner similar to those often found in the private sector. The funds included in this category are:
  - (a) <u>Enterprise Fund</u> used to account for the operation of the Food Service Division; and
  - (b) <u>Internal Service Fund</u> used to account for the operation of the Print Shop and outsourced reproduction of materials for printing and copy services provided to various School District divisions on a cost reimbursement basis.
- (3) <u>Fiduciary Fund Types</u> These funds account for assets held by the School District as a trustee or agent for individuals, private organizations and/or other governmental units. The funds included in this category are:
  - (a) <u>Private Purpose Trust Funds</u> used to account for all trust agreements for which both principal and earnings benefit individuals, private organizations or other governments, most of which are through scholarships and awards; and
  - (b) <u>Agency Funds</u> used to account for assets held by the School District as trustee or agent for others. At June 30, 2013, the School District administered the Payroll Liabilities, Student Bus Token, Student Activities and Unclaimed Monies Funds.

# C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The accounting and financial reporting treatment of transactions or events is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The district-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting similar to that used for Proprietary and Private Purpose Trust Funds. Revenues are recorded when earned and expenses are recorded when a liability is incurred regardless of the timing of related cash flows. Agency Funds report only assets and liabilities and therefore do not have a measurement focus. Agency Funds, however, use the accrual basis of accounting that recognizes both receivables and payables.

Non-exchange transactions represent activities where the School District either gives or receives value without directly receiving or giving equal value in exchange and includes grants and donations. Revenues from grants and donations are recognized in the fiscal year in which all eligibility requirements are satisfied.

It is the School District's policy to first use restricted assets for expenses incurred for which restricted and unrestricted assets are available.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. This type of presentation focuses on the determination of and changes in financial position, and generally only current assets and current liabilities, are included on the balance sheet.

Revenues are recorded as soon as they are both measurable and available. Revenues are considered available when they are collectible within the current fiscal period, or soon thereafter, to pay liabilities of the current fiscal period. For this purpose, the School District considers revenues to be available for the General Fund if they are collected within 60 days of the end of the current fiscal period or beyond the normal time of receipt because of highly unusual circumstances and within 90 days of the current fiscal period for Categorical Funds.

Revenues from grants and donations, however, are recognized in the fiscal year in which all eligibility requirements were satisfied and the resources are available. Expenditures generally are recorded when a liability is incurred as required by accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Local taxes, such as liquor by the drink, school income and business use and occupancy, associated with the current fiscal period are recognized when the underlying exchange transaction has occurred and the resources are available. Imposed non-exchange revenues, such as real estate taxes, are recognized when the enforceable legal claim arises and the resources are available. All other revenue items are considered to be measurable and available only when cash is received by the School District.

The School District receives the vast majority of its revenues from governmental entities. These revenues primarily come in the form of state subsidies (gross instruction, special education and transportation, retirement and social security reimbursement etc.), local taxes (real estate school income, use and occupancy, liquor sales etc.), federal grants, state grants and non-tax revenues (City contributions, Parking contributions etc.)

Although GASB Statement No. 34 eliminates the presentation of account groups, it does provide that these records be maintained and requires that the information be incorporated into the governmental column in the district-wide Statement of Net Position.

However, private sector standards of accounting and financial reporting issued prior to December 1, 1989, were incorporated through GASB Statement No. 62- Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements. The School District has implemented this statement and prepared both the district-wide and proprietary fund financial statements in accordance.

Likewise, the School District eliminated the effect of interfund activity from its district-wide financial statements. Exceptions to this general rule are categorized in other charges between the School District's food service function and other functions of the District. In this instance, elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as program revenues include: 1) charges to customers or applicants for goods, services or privileges rendered; 2) operating grants and contributions; and 3) capital grants and contributions. Internally dedicated resources are reported as general revenue rather than as program revenue. Likewise, general revenues include all taxes. Indirect costs, such as depreciation, are allocated as specific program expenses.

Proprietary Funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the School District's Enterprise Fund (or Food Service) and Internal Service Fund (or Print Shop) reflect charges for sales and services. Operating expenses for these funds include the costs of sales and services, administrative expenses and depreciation of capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

# D. Assets, Liabilities and Net Position or Equity

#### (1) Cash and Investments

Cash and cash equivalents include currency on hand, deposits, short-term highly liquid investments and investments with original maturities of three months or less from the date of acquisition. State statutes require the School District to invest in obligations of the United States Treasury, and/or the Commonwealth of Pennsylvania, and/or collateralized repurchase agreements.

Non-participating investment contracts or, more generally, certificates of deposit and repurchase agreements are reported at cost, which approximates fair value. However, all other investments are reported at cost.

# (2) <u>Real Estate Taxes</u>

Ad valorem real estate tax revenues are recognized in compliance with GASB Statement No. 33. This statement provides that tax revenues should be recognized in the period for which they are levied except that they shall not be recognized unless they are collected within the current fiscal year or expected to be collected within sixty days after the end of the current fiscal year.

The tax on real estate in Philadelphia for public school purposes is based on a calendar year basis. For the entire Fiscal Year 2013 the tax rate was 53.09 mills. Of this total, 16.75 mills are levied directly by the School District pursuant to legislative authorization by the General Assembly of the Commonwealth without further approval of the Council of the City of Philadelphia ("City Council") while the remaining 36.34 mills are levied pursuant to legislative authorization and approval by ordinance of the City Council.

Although assessments are certified and taxes are levied on January 1<sup>st</sup>, taxes are not due and payable until March 31<sup>st</sup> of each calendar year. Interest and penalty accrue at the rate of 1.5 percent per month beginning April 1<sup>st</sup>. Unpaid taxes are considered delinquent the following January 1<sup>st</sup> and are then subject to lien. The City has established real estate investment and improvement programs that abate, for limited periods, tax increases that result from higher assessments for improved properties or, are otherwise known as "tax abatements," and typically forgive tax increases for up to ten (10) years.

## (3) <u>Due from Other Governments</u>

Grant revenues are recognized when all the applicable eligibility requirements are met and the resources are available. Primarily, the line item titled "Due from Other Governments" represents the excess of grant expenditures over funds collected.

# (4) <u>Receivables and Payables</u>

Activities between funds that are representative of lending or borrowing arrangements outstanding at the end of the fiscal year are referred to as either "Due To/From Other Funds." Any residual balances outstanding between governmental activities and business-type activities are reported in the district-wide financial statements as "internal balances."

#### (5) <u>Inventories & Prepaid Items</u>

Inventories in the General Fund are valued at an average cost of \$1.2 million. Included are expendable supplies of \$0.9 million held for consumption by the Maintenance and Transportation Departments. The cost is recorded as an expenditure at the time inventory is purchased. The expendable supplies inventory is equally offset by a fund balance reserve, which indicates that, although they are a component of net current assets, they do not constitute available resources.

Enterprise Fund (or Food Service) inventories include \$2.0 million donated by the Federal Government which is valued at cost or estimated value. All other food or supply inventories are valued at last unit cost in accordance with the recommendations of the Food and Nutrition Service of the Department of Agriculture and will be expensed when used.

Internal Service Fund (or Print Shop) inventories are valued at last unit cost and are expensed as they are consumed.

Agency Fund (i.e., Student Bus Token) inventories are valued at cost. This inventory represents tokens on hand at the close of the current fiscal year.

# (6) <u>Artwork</u>

Values reported in capital assets for artwork inventory are based on replacement values provided by an outside consulting firm with expertise in establishing current market and/or replacement values for artwork. This methodology was established because historical cost records on many of the items are not available.

## (7) <u>Capital Assets</u>

Capital assets, which include property, plant and equipment, are reported in the applicable governmental or business-type activities columns in the district-wide financial statements. Capital assets are defined by the School District as assets with an initial individual cost of at least \$500 and an estimated useful life in excess of one (1) year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are valued at their estimated fair market value as of the date donated. The costs associated with the normal maintenance and repair of capital assets, that do not add to the value of the asset or materially extend its useful life, are not capitalized.

GASB Statement 51 requires the capitalization of intangible assets. The most common circumstances in which GASBS 51 applies to the School District is in cases involving computer software. The School District will capitalize internally generated software applications and modifications to existing internally generated software applications.

Land and Construction in Progress are not depreciated. Property, plant and equipment of the School District are depreciated using the straight line method over the following estimated useful lives:

Assets	<u>Years</u>
Buildings	50
Building improvements	10-30
Equipment	5-20
Vehicles	8-10
Office equipment	10
Computer equipment	5
Intangibles	10

Capital assets acquired or constructed for governmental fund purposes are recorded as expenditures in the fund incurring the obligation and are capitalized at cost in the district-wide Statement of Net Position.

Proprietary Fund equipment acquisitions are capitalized in the appropriate fund and depreciated over 5 to 20 years in the Enterprise or Internal Service Funds also using the straight-line method.

#### (8) <u>Deferred Revenues</u>

Deferred revenues represent monics received in advance of being earned or receivables that will be collected and included in revenues of future fiscal years. In the General Fund, deferred revenues relate principally to property tax receivables, which were levied in the current and prior years, but will not be available to pay liabilities of the current fiscal period. In Categorical Funds, deferred revenue represents grant funds received prior to expenditure, or grant funds which were earned but for which resources are not considered to be available. In the Debt Service Fund, deferred revenues represent interest on investments received in advance of being earned. In the Capital Projects Fund, deferred revenue consists of capital grant funds which were earned but for which resources were not available.

#### (9) <u>Insurance</u>

For many years, medical benefits for nearly all of the School District's represented and unrepresented employees were procured through a fully-insured medical contract. In Fiscal Year 2010, the fully-insured premium payments increased by over 10% and the prevailing sentiment predicted continued excessively high increases. The unions agreed to a conversion to a self-funded, self-insured plan to be implemented in Fiscal Year 2011. The District's actuary concluded that, if implemented well, self-funded self-insured plan would mitigate the level of annual increases the District would experience in medical costs. The School District's experience during Fiscal Year 2012 and 2013 support the actuarial conclusion that we are managing these costs better.

The School District is also self-insured for most of its risks including casualty losses, public liability, unemployment, and weekly indemnity. Workers' Compensation is covered by excess insurance over a \$5.0 million self-insured retention. The School District does purchase certain other insurance as well. For instance, the School District maintains property insurance to cover losses related to damage sustained from fire, flood or boiler and machinery with a deductible of \$500,000 and a limit of \$250.0 million per occurrence. Certain insurance coverages, including employee performance bonds, student accident and employee dishonesty bonds,

are also procured regularly. Medical self-insured benefits, unemployment and workers' compensation coverage are funded by pro-rata charges to each fund, while the cost of weekly indemnity coverage is shared by the School District and covered employees.

Liabilities expected to be liquidated with available resources are shown as accrued expenditures in the General Fund. Amounts expected to be paid from future years' resources are shown in the district-wide Statement of Net Position.

# (10) <u>Compensated Absences</u>

It is School District policy to permit employees to accumulate earned but unused vacation and sick pay benefits. A liability for these benefits is accrued in the district-wide Statement of Net Position if they have matured (i.e. unused reimbursable leave). A liability for these amounts is reported in the governmental funds for employees who have resigned or retired as of June 30th. The School District's leave policy is as follows:

- (a) <u>Vacation and Personal Leave</u> School District employees who are required to work on a twelve-month schedule are credited with vacation at rates which vary depending on length of service or job classification. In addition, almost all School District employees are entitled to three days of personal leave annually. Vacation and personal leave may be used or accumulated within certain limits until paid upon retirement or termination at the rate of pay at the time of separation.
- (b) <u>Sick Leave</u> Most School District employees are credited with 10 days of sick leave annually with no limitation on accumulation. Upon retirement or termination, such employees are paid 25% of the value of their accumulated sick leave balance at the rate of pay at the time of separation.

# (11) Long-Term Obligations

In the district-wide financial statements and proprietary fund types presented in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities or proprietary fund type Statement of Net Position. Bond premiums and discounts, issuance costs and refunding charges are deferred and amortized over the life of the bonds using the straight line method. Bonds payable are reported separately from the applicable bond premium or discount, bond issuance costs and refunding charges.

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current fiscal period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### (12) Deferred Outflows and Inflows of Resources

Deferred outflow of resources is a consumption of net assets by the School District that is applicable to a future reporting period. In contrast, deferred inflow of resources is an acquisition of net assets by the School District that is applicable to a future reporting period.

Any amounts that are required to he reported as deferred outflows of resources are presented in the Statement of Net Position in a separate section following assets. Similarly, any amounts that are reported as deferred inflows of resources are presented in a separate section following liabilities. The total for deferred outflows of resources are added to the total for assets, and likewise, the total for deferred inflows of resources are added to the total for liabilities to provide subtotals.

(13) <u>Fund Equity</u>

In accordance with GASB Statement No. 54, "Fund Balance Reporting and Governmental Fund Type Definitions", effective for Fiscal Year 2011 in the fund financial statements, governmental funds report non-spendable, restricted, committed, assigned, and unassigned fund balance amounts.

- (a) <u>Nonspendable Fund Balance:</u> The nonspendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash, for example, inventories and prepaid amounts. It also includes the long-term amount of loans and notes receivable, as well as property acquired for resale.
- (b) <u>Restricted Fund Balance:</u> The restricted fund balance classification includes amounts when constraints placed on the use of resources are either: (a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or (b) Imposed by law through constitutional provisions or enabling legislation.
- (c) <u>Committed Fund Balance:</u> The committed fund balance classification includes amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of a resolution of the School Reform Commission (SRC). Those committed amounts cannot be used for any other purpose unless the SRC removes or changes the specified use by resolution. Committed fund balance also should incorporate contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.
- (d) <u>Assigned Fund Balance:</u> The assigned fund balance classification includes amounts that are constrained by the government's intent to be used for specific purposes, but are neither restricted nor committed, except for stabilization arrangements. Currently only the SRC itself can assign fund balance. If the SRC delegates the authority it can only be done through a resolution and may be delegated to (a) a budget committee, (b) finance committee, or (c) a specific School District official.
- (e) <u>Unassigned Fund Balance</u>: The unassigned fund balance is the residual classification for the general fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the general fund.

To the extent that funds are available for expenditure in both the restricted and the other fund balance categories, except for the nonspendable category, funds shall be expended first from restricted amounts and then from the other fund balance categories amounts excluding nonspendable. To the extent that funds are available for expenditure in other categories except for the nonspendable fund balance, the order of use shall be 1) committed balances, 2) assigned amounts 3) unassigned amounts.

# (14) <u>Restricted Assets</u>

Certain proceeds of the Debt Service Fund, i.e. bonds, resources set-aside for their repayment, and funds held in escrow for refunding and defeasement, are classified as restricted assets and are not included on the balance sheet. They are maintained under separate accounts and their use is limited by applicable bond covenants.

Restricted amounts reported as cash, cash equivalents, investments and funds on deposit represent bond proceeds set-aside for capital project purposes and working capital associated with employee healthcare self-insurance.

# (15) <u>Comparative Data</u>

Comparative data from Fiscal Year 2012 is provided as a key element of the MD&A section of this report to better enhances the analysis and comprehension of financial data of the current fiscal period.

# E. Significant Matters Impacting Operations

The School District's financial statements have been presented on the basis that it is a going concern, which contemplates the realization of assets and the satisfaction of liabilities in the normal course of business. During the Fiscal Year ended June 30, 2013, the School District continued to experience a number of negative trends that deeply impacted District operations. These trends included: (1) a positive operating fund balance achieved primarily through one-time actions, non-recurring savings and cost deferrals for two consecutive years; (2) virtually flat State operating revenues except for increases in the State's employer portion for pension costs, declining federal revenues, offset by moderate local revenue increases; and (3) mandated and non-discretionary cost increases including: (a) wage and benefit costs due to existing collective bargaining agreements, (b) increased charter school per pupil payments, (c) debt service payments, (d) public and non-public transportation costs, and (e) increases in the School District's employer portion of pension costs.

Fiscal Year 2013 reflects a third consecutive year of a negative ending General Fund balance. The negative General Fund balances for June 30, 2011, June 30 2012 and June 30, 2013 were a negative \$43.4 million, a negative \$111.6 million and a negative \$40.8 million respectively. However, when the School District's operating funds (General Fund, Intermediate Unit Fund, and Debt Service Fund), are combined (as they form the School District's Operating Budget) the School District experienced at June 30, 2011, June 30, 2012, and June 30, 2013 an operating funds surplus of \$30.8 million, a negative operating funds balance of \$20.5 million and a positive operating funds balance of \$39.5 million, respectively. The combined operating funds surplus at June 30, 2013 includes a negative General Fund balance of \$40.8 million, a positive Debt Service Fund balance of \$98.2 million which is appropriated and restricted to pay for debt service costs in Fiscal Year 2014 and a positive Intermediate Fund Balance of \$1.0 million.

Due to a significant budget gap projected for Fiscal Year 2013 based on the trends discussed above, the School District completed a one-time working capital financing that generated proceeds of \$301.9 million in Fiscal Year 2013. Primarily as a result of this financing, the District was able to achieve the Fiscal Year 2013 operating fund surplus. In addition, measures were taken during Fiscal Year 2013 to right size the District through the implementation of a Facilities Master Plan (FMP) that led to the closing of 24 school buildings in Fiscal Year 2014, thus generating savings and educational improvements in future years.

Facing the potential for an operating budget shortfall for Fiscal Year 2014 projected at \$303.8 million and the need to adopt a balanced budget, additional severe measures were taken for Fiscal Year 2014, including across-the-board significant reductions to staffing through 3,800 lay-offs combined with cuts to educational programs and administrative functions. The projected budget gap was caused primarily by the following factors: (1) the inability to obtain needed additional recurring revenues from the Commonwealth and the City; (2) failure to achieve concessions from the District's labor unions due to ongoing negotiations; and (3) continued increases in mandated and non-discretionary costs including District enrollment shifting to charter schools. The School District adopted a balanced Fiscal Year 2014 budget on May 30, 2013 which eliminated the \$303.8 million budget gap.

The School District prepared a current estimate for the Fiscal Year 2014 Operating Budget as of December 31, 2013, which reflects an operating budget shortfall of \$28.7 million. The current estimate for the Fiscal Year 2014 Operating Budget includes the following revenue items which were not included in the adopted Fiscal Year 2014 Operating Budget: 1) \$50 million in additional City funding; 2) \$45 million in additional State funding in the form of a State grant to the City which is required by statute to be transferred to the School District; 3) \$15 million in improved School District tax collections by the City Revenue Department and \$3.9 of additional local revenues; and, 4) \$2 million in additional State Basic Education funding. These additional revenues were primarily used to restore essential services to schools. The School District has identified and expects to implement additional savings for Fiscal Year 2014 to address the remaining \$28.7 million projected budget gap. Corrective actions will be implemented based upon the least impact to schools and could potentially include mid-year budget reductions for expenditure items, the realization of further debt service savings, medical eligibility audits and administrative hiring freezes.

The District is currently in contract negotiations with its major unions to change work rules and contract terms to contribute towards future savings. The Governor's proposed Fiscal Year 2015 budget includes a \$29 million increase in State revenues in the form of a Ready to Learn grant. In addition, a request for the District to receive \$120 million in recurring revenues from the authorization by statute for the City to reimpose an extension of the 1% Sales Tax has also been proposed for Fiscal Year 2015. The Commonwealth has announced that it expects to review the potential of developing a more equitable funding formula tied to actual student enrollments, as well as, students in poverty and English Language Learners (ELL) which could potentially benefit future years. The District will work closely with the Commonwealth and the City, as well as private outside funding sources, to seek additional revenues for Fiscal Year 2015 from one-time savings related to the previous year's Facilities Master Plan. The District will continue to work with the Commonwealth on addressing the over enrollment caps of charter schools and looks to expand the District's Philadelphia Virtual Academy to offset the growing cost of cyber charter schools. As required by the Philadelphia Home Rule Charter, the District will adopt a balanced budget for Fiscal Year 2015 and take every measure available to ensure that spending is not beyond available resources.

During the course of each fiscal year, the School District monitors its cash flow on a monthly basis and compares it to the cash flow assumptions primarily based on the adopted operating budget. Such cash flow projections estimate that sufficient cash will be available for the School District to continue operations and meet its expenses in a timely manner through the remainder of Fiscal Year 2014; in particular, to pay salaries and debt service when due. Revenue and expenditure projections for Fiscal Year 2015 are currently not yet available, and the School District will closely monitor the cash flow to ensure continued operations.

As referred to elsewhere in the Notes to the Financial Statements, the School District is a political subdivision of the Commonwealth carrying out a constitutionally mandated function for which the Commonwealth must provide funding. In

addition to annually recurring State funding, the School District levies taxes pursuant to City Council authorization and direct authorization of the General Assembly. In addition, Section 696 of the Pennsylvania Public School Code of 1949, as amended (the "School Code"), requires the City to authorize all School Taxes in each fiscal year to yield an amount at least equal to the highest amount in the three preceding fiscal years and to maintain all other payments and grants to the School District at the same level each fiscal year. Accordingly, the School District has assurance of annual recurring revenue.

The School Reform Commission, the governing body of the School District, is prepared to exercise its statutory powers to maximize the revenues available to the School District.

If the School District is unable to adequately reduce spending and/or obtain additional funding, it may be unable to pay certain obligations, other than payroll and debt service, timely. There can be no assurance that the School District will be successful in accomplishing its cost saving plans or in obtaining additional revenues.

# 2. **RECONCILIATION OF DISTRICT-WIDE AND FUND FINANCIAL STATEMENTS**

## A. <u>Explanation of Certain Differences Between the Governmental Fund Balance Sheet and the District-Wide Statement</u> of Net Assets

The governmental fund balance sheet includes a reconciliation between *fund balance – total governmental funds* and *net position - governmental activities* as reported in the district-wide Statement of Net Position. When capital assets (i.e., land, buildings and equipment) that are to be used in governmental activities are purchased or constructed, the cost of these assets is reported as expenditures in governmental funds. However, the Statement of Net Position includes capital assets among the assets of the School District as a whole.

Cost of Capital Assets	:	\$ 3,481,631,769
Accumulated Depreciation		(1,570,606,438)
Net Cost of Capital Assets		\$ 1,911,025,331

Because the focus of governmental funds is on short-term financing, some assets will not be available to pay current period expenditures. Those assets are offset by deferred revenue in the governmental funds and are not included in fund balance. Also, deferred outflows from derivative instruments are not reported as assets in the governmental funds.

Taxes Receivable	\$ 143,169,373
Grants & Subsidies	6,578,252
SEPTA Administrative Fee	2,800,000
Total Adjustment of Other Assets	\$ 152,547,625

Another element of that reconciliation explains that "Long-term liabilities, including bonds payable, are not due and payable in the current fiscal period and therefore are not reported as liabilities in the governmental funds." The details of the (\$3,799,962,580) difference are as follows:

Bonds Payable	\$ (3,295,018,149)
Deduct: Discount on Bonds Payable	9,765,545
Add: Premium on Bonds Payable	(128,877,927)
Deduct: Deferred Charge on Refunding	154,061,020
Deduct: Deferred Charge for Issuance Cost	29,026,272
Bond Interest Payable	(37,167,488)
Funds Due to Other Governments	(45,278,566)
Workers' Compensation Payable	(122,936,674)
Unemployment Compensation Payable	(3,987,987)
Compensated Absences	(203,220,298)
Severance Payable	(131,656,968)
Claims and Judgments	(5,578,181)
Arbitrage Rebate Payable	(265,503)
DHS Payable	(3,500,000)
OPEB Payable	(388,430)
NSF Payable	(2,442,246)
Incurred But Not Reported IBNR Payable	(12,497,000)
Voluntary Early Retirement Incentive Program	
Net adjustment to reduce fund balance - total governmental	
funds - to arrive at net position governmental activities.	\$ (3,799,962,580)

# B. <u>Explanation of Certain Differences Between the Governmental Fund Statement of Revenues, Expenditures and Changes in Fund Balances and the District-Wide Statement of Activities</u>

The governmental fund Statement of Revenues, Expenditures and Changes in Fund Balances includes a reconciliation between *net changes in fund balances – total governmental funds* and *changes in net position of governmental activities* as reported in the district-wide Statement of Activities. One element of the reconciliation explains that "Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense." The details of the (\$50,597,703) difference are as follows:

Capital outlay	\$ 67,928,959
Depreciation expense	(118,526,662)
Net adjustment to decrease net changes in fund balances -	
total governmental funds to arrive at changes in net position	
of governmental activities.	\$ (50,597,703)

Another element of that reconciliation states that "The net effect of miscellaneous transactions involving losses arising from disposal and sale of capital assets are not reported as expenditures in governmental funds." The Statement of Activities reports losses and gains arising from the disposal and sale of capital assets. Conversely, governmental funds do not report any loss on the disposal or sale of capital assets. The details of this (\$424,378) difference are as follows:

Loss on Disposal of Capital Assets	\$ (2,435,507)
Gain on Sale of Capital Assets	2,357,709
Proceeds from Salc of Capital Assets	 (346,580)
Net adjustment to decrease net changes in fund balances -	
total governmental funds to arrive at changes in net assets	
of governmental activities.	\$ (424,378)

Another element of that reconciliation states that "Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the governmental funds." The details of this (\$14,967,502) difference are as follows:

Deferred Revenue	\$ (12,701,709)
Derivative Investment Expense	(1,864,357)
Adjustment Operating Grants and Contributions	(700,000)
Miscellaneous Revenue	 298,564
Net adjustment to decrease net changes in fund balances - total governmental funds to arrive at changes in net position	
of governmental activities.	\$ (14,967,502)

Another element of the reconciliation states that "Bond proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Position. Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. This is the amount by which proceeds exceeded repayments." The details of this (\$187,699,060) difference are as follows:

Principal Repayment on Bonds	\$ 107,664,251
Principal Repayment on Authority Obligations	6,540,000
Bond Issuance and Defeasance	 (301,903,311)
Net effect of differences in the treatment of long-term debt	 (187,699,060)

Another element of the reconciliation states that, "Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds." The details of the \$86,313,935 difference are as follows:

Change in Compensated Absences Payable	\$ 47,952,886
Change in Severance Payable	34,619,058
Change in Workers' Compensation Payable	869,325
Change in Unemployment Compensation Payable	2,072,931
Change in Claims and Judgments Payable	1,007,597
Change in Early/Voluntary Retirement Incentive Payable	11,403,294
Change in Arbitrage Rebate Payable	20,671
Change in Net Accrued Bond Interest	(10,827,295)
Change in Bond Issuance Costs	1,872,800
Change in DHS Payable	500,000
Change in OPEB Payable	(258,086)
Change in NSF Payable	(2,442,246)
Change in IBNR Payable	(477,000)
Net adjustment to increase/(decrease) net changes in fund balance -	
total governmental funds to arrive at changes in net position of	
governmental activities.	 86,313,935

#### 3. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

#### A. <u>Budgetary Information</u>

#### (1) <u>General Budget Policies</u>

As required by various legislative mandates, the School District is required to adopt both an operating budget and a capital budget for each fiscal year. The operating budget consists of the General Fund, the Intermediate Unit Fund and the Debt Service Fund. In the fall of each fiscal year, the CEO provides a status report to the Governing Body on the budget for the current Fiscal Year. Multi-year projections are also developed during the normal budget preparation process so that consideration of any changes in the current educational program can be discussed.

In mid-November of each fiscal year, program administrators and managers receive budget preparation materials in order to develop goals, objectives and priorities which are transposed into budget requests. All such requests are defined by items of expenditures referred to as "object classes." Completed budget requests are submitted to the Office of Management and Budget for review by the end of December of each fiscal year. All approved requests are incorporated into the "proposed operating budget."

In consultation with the SRC, the CEO provides status reports on both budgets for the current Fiscal Year, the ensuing Fiscal Year, and multi-year projections before and after giving consideration to any changes in the current education program. The SRC then must observe specific-timing requirements outlined in the Charter and described more fully as follows:

- (a) At least thirty days prior to the end of the current Fiscal Year, the budget must be adopted (no later than May 31<sup>st</sup> of each year);
- (b) At least thirty days prior to adoption, public hearings must be held (no later than April 30<sup>th</sup> of each year); and
- (c) At least thirty days prior to public hearings, notice must be given of hearing dates, and copies of the proposed operating budget must be made available to all interested parties (no later than March 31<sup>st</sup> of each year).

A statement of estimated receipts and expenditures is submitted to the Mayor of the City and the President of City Council on or before March 31<sup>st</sup> of each fiscal year. Since the School District has limited taxing power, the City Council must approve the continuance of, or changes in, the levy of local taxes for school purposes

required to fund the estimated expenditures of the School District after taking into account the estimated revenues from the Commonwealth and the 16.75 mills of real estate taxes authorized by the General Assembly.

If total estimated funds from all sources are insufficient to balance the budget, the SRC must reduce anticipated expenditures to a level consistent with total available funds, as mandated by the Charter. The ensuing balanced budget becomes the adopted financial plan for the School District for the forthcoming Fiscal Year.

Control of the operating budget is exercised at the expenditure object class level within principal administrative units. Management is authorized to transfer budget amounts between personal services and employee benefits and among materials, supplies, books and equipment, but only within an administrative unit. Transfers between other expenditure classes or between administrative units require the approval of the SRC with appropriate notice, public hearing and debate. No supplementary budgetary appropriations are necessary during the fiscal year. Unencumbered appropriations lapse at year-end.

The development of the capital budget and program is the principal responsibility of the Office of Capital Programs and represents that office's research and analyses as well as the priorities of both the SRC and the CEO in consultation with representatives of the City Planning Commission. Due consideration is given to balancing physical needs and financial resources which may become available to fund capital improvements. A capital program detailing the division's plan for the ensuing five years, as well as a capital budget detailing the expenditure requirements of the first year of the capital program must be adopted by the SRC no later than the date of the adoption of the annual operating budget. Implementation of the capital budget is contingent upon the receipt of proceeds of debt obligations of the School District or other resources made available for capital improvement purposes.

Control of the Capital Projects Fund budget is exercised at the major project and sub-project levels. Transfers between major projects must be approved by the SRC. Unencumbered appropriations lapse at year-end although they may be included in the ensuing fiscal year's appropriations. Administrative control is maintained at the individual project level.

The SRC is not required to adopt a budget for Categorical Funds. However, the SRC does approve all contracts with funding agencies and budgetary control is exercised at the level prescribed by funding agency regulations and guidelines. Amendments to individual grants in the Categorical Funds budgets must be approved by funding agencies.

Enterprise (or Food Services) and Internal Service (or Print Shop) Funds budgets are not adopted; however, formal budgets are prepared and approved by management and expenses are controlled and monitored according to appropriate line items.

Likewise, Fiduciary Funds are not formally budgeted; however, each individual expenditure request is reviewed for compliance with legal provisions and for availability of funding.

(2) <u>Encumbrance Accounting</u>

Encumbrance accounting, by which purchase orders, contracts and other commitments for the expenditure of funds are recorded in order to reserve that portion of the applicable appropriations, is employed as an extension of formal budgetary integration in governmental funds except for Categorical Funds.

#### B. Fund Equity/Net Position

The operating funds, which consist of the General Fund, Intermediate Unit Fund and Debt Service Fund, experienced a fund balance of \$58.4 million. This amount is comprised of a General Fund negative fund balance of \$40.8 million, which is offset by \$98.2 million in the Debt Service Fund and \$1.0 million in the Intermediate Unit Fund.

Categorical Funds experienced a negative fund balance of \$5.8 million. The deficit in the Categorical Funds is due to GASB Statement No. 33 provisions which require that grant revenue can only be recognized when collected during the fiscal year or collected soon after the end of the fiscal year to be available to pay the liabilities of the current fiscal period.

The Enterprise Fund had negative net position of \$2.9 million.

#### 4. DETAILED NOTES ON ALL FUNDS AND ACCOUNTS

#### A. <u>Cash and Investments</u>

#### (1) <u>General Information</u>

The School District's cash and investments, including \$84.0 million held in agency funds, at June 30, 2013 are summarized as follows:

Cash and Cash Equivalents	\$	114,504,428
Cash and Investments with Fiscal Agent		98,112,600
Equity in Pooled Cash and Investments		173,205,272
Cash and Investments Held by Trustee		237,558
Investments		200,000
Total Cash and Investments	<u>\$</u>	386,259,858

The School District is authorized under Section 440.1 of the Public School Code to invest in United States Treasury bills, short-term obligations of the United States government and its agencies or instrumentalities, obligations of the United States of America or any of its agencies or instrumentalities backed by the full faith and credit of the United States, obligations of the Commonwealth or any political subdivision of the Commonwealth backed by the full faith and credit of the Commonwealth or the political subdivision, money market funds of United States Treasury obligations and collateralized repurchase agreements.

The School District's investment policy is contained in a formal resolution of the SRC, namely SRC-3, dated April 21, 2004. It allows the District to invest School District funds consistent with Pennsylvania Public School Code Section 440.1. The resolution delineates the standards and specifications for banks and other institutions permitted to be used for investments /deposits of School District funds.

#### (2) Cash Management Practices

The average yield on all maturing investments during Fiscal Year 2013 was approximately 0.30% and total interest income was \$2.4 million. This was a \$ 0.3 million decrease in total income over Fiscal Year 2012 primarily due to continuation of lower average interest rates.

#### (3) <u>Investments</u>

As of June 30, 2013, the School District had the following investments:

	Weighted Average
Fair Value	Maturity in Years
\$ 98,091,720	.008
15,712,683	.380
	\$ 98,091,720

.....

- (a) Interest Rate Risk The School District minimizes the affect that changes in interest rates have on the fair value of investments by investing in obligations of the United States Treasury and Commonwealth and/or collateralized repurchase agreements. Repurchase agreements for sinking funds and consolidated cash, and capital fund investments, as of June 30, 2013 mature in three (3) days. Discounted Notes purchased by the School District relating to forward purchase agreements for sinking fund deposits are designed to mature in less than a year.
- (b) Credit Risk School District investments in collateral securities were rated as follows:

Investment	Name	Moody's	S& P	Fitch
Discounted Notes under Forward Purchase Agreement	Federal National Mortgage Association (FNMA)	Aaa	AA+	AAA
-	Federal Home Loan Bank (FHLB)	Aaa	AA+	N/R *

\*Fitch does not rate (N/R) FHLB.

- (c) *Concentration of Credit Risk* The School District does not restrict the amount of deposits made to any particular bank or any counterparty to a repurchase agreement.
- (d) Custodial Credit Risk~Deposits The School District maintains all deposits in depositories which are insured by the Federal Deposit Insurance Company (the "FDIC") to the extent permitted by law and to the extent not so insured, shall be secured by collateral pledged in accordance with Pennsylvania law (Act 72 of 1971). In addition, for any depository bearing a Bauer Financial rating of three stars or less in any quarter of the year, School District deposits in those institutions are limited to the amount of available federal insurance, and appropriate collateral pledged specifically to the School District for those deposits.

(e) Custodial Credit Risk~Investments - The School District generally requires that all collateral pertaining to investments in repurchase agreements be held by a third party custodial agent. Collateral is delivered to the School District's custody banks for all repurchase agreements. Allowable collateral includes: (i) United States Treasury securities; and (ii) United States Government Agencies (full faith and credit with no maturity restrictions; non full faith and credit with maturity restrictions of one (1) year or less). The market value of collateral is maintained at 102% of investments.

- (4) Derivative Investment Instruments
  - (a) Issued and Adopted Accounting Principles: In June 2008, the GASB issued Statement 53, Accounting and Financial Reporting for Derivative Instruments (GASB 53). GASB 53 addresses the recognition, measurement, and disclosure of information regarding derivative instruments entered into by state and local governments. All derivatives are to be reported on the statement of net position at fair value. For swaps deemed to be investment instruments under GASB 53, such as the School District's basis swaps, the changes in fair value are reported in the statement of activities as investment revenue or loss.
  - (b) Objective, Terms, Fair Value and Accounting of Derivative Instruments: The School District engaged an independent pricing service with no vested interest in the interest rate swap transactions to perform the valuations, and evaluation of the swaps for compliance with GASB 53. Fair value takes into consideration the prevailing interest rate environment and the specific terms and conditions of each swap. All fair values were estimated using the zero-coupon discounting method. This method calculates the future payments required by the swap, assuming that the current forward rates implied by the yield curve are the market's best estimate of future spot interest rates. These payments are then discounted using the spot rates implied by the current yield curve for a hypothetical zero-coupon rate bond due on the date of each future net settlement payment on the swaps.

The swaps where the School District pays and receives floating rates--basis swaps--are deemed investment instruments under GASB 53 and are accounted for as investment instruments.

The table below displays the objectives, terms, and fair values of the School District's derivative instruments outstanding as of June 30, 2013 along with the counterparties and their credit ratings.

Associated Bonds	Initial Notional	Corrent Notional	Effective Date	Matunity Date	Rate Paid	Rate Received	Faix Value	Bank Counterparty	Counterparty Ratings
Series 2003 School Lesse Revenue Bonds	\$150,000,000	\$150,000,000	11/30/06	5/15/2033	SIFMA Sw2p Index	67% of USD-LIBOR + 0.2785%	(\$7,185,341)	Wells Fargo Bank N.A.	A23/AA-/AA-
Series 2003 School Lease Revenue Bonds	\$350,000,000	\$350,000,000	11/30/06	5/15/2033	SIFMA Swap Index	67% of USD-LIBOR + 0.2788%	(\$16,765,796)	JPMorgan Chase Bank, N.A.	A21/A+/A+
							(\$23,951,137)		

#### Basis risk / Interest rate risk.

The primary objective of the basis swaps was for the School District to reduce interest cost from the expected benefit resulting from short term tax-exempt rates reflecting prevailing income tax rates throughout the life of the swap. The School District receives a percentage of 1-Month LIBOR plus a spread of 0.2788% and pays the SIFMA tax-exempt rate, with the expectation of a 0.2788% net benefit over the life of the swap as long as tax rates remain the same. The historical average ratio of 1-Month LIBOR (short-term taxable rates) versus SIFMA Swap Rates (short-term tax-exempt rates), a direct function of income tax rates, is approximately 67%. Therefore, there needs to be a spread payable to the School District in exchange for 67% of LIBOR

over the long term and this is the value of the benefit, the risk being tax rates change over the life of the basis swap. This additional receipt of 0.2788% to the School District is the expected benefit and reduction to interest cost on the associated bonds for the life of the basis swap transaction. From the date of execution of the two basis swaps through June 30, 2013, the net benefit to the School District has been \$9,134,530.

The value of such a swap is determined by the prevailing level of taxable interest rates received versus the level of tax-exempt interest rates paid.

*Credit risk.* This is the risk that the counterparty fails to perform according to its contractual obligations. The appropriate measurement of this risk at the reporting date is the total fair value of swaps netting, or aggregating under a contract between the School District and each counterparty. The School District would be exposed to credit risk on derivative instruments under a netting agreement that would total to an asset position. As of June 30, 2013, the School District has no credit risk exposure on the two basis swap contracts because the swaps under each netting agreement with each counterparty have negative fair values, meaning the counterparties are exposed to the School District in the amount of the derivatives' fair values. However, should interest rates change and the fair values of the basis swaps become positive, the School District would be exposed to credit risk.

The basis swap agreements contain varying collateral agreements with the counterparties. The basis swaps require collateralization of the fair value of the basis swap should the counterparty's credit rating fall below the applicable thresholds.

*Termination risk.* Only the School District may terminate the two exiting basis swaps if the counterparty fails to perform under the terms of the respective contracts. If at the time of termination the swaps have a negative fair value, the School District would be liable to the counterparty for a payment equal to the basis swap's fair value.

#### B. <u>Receivables</u>

#### (1) <u>Net Receivables</u>

Receivables for the School District's individual Major and Non-Major, Internal Service and Fiduciary Funds in the aggregate, including the applicable allowances for uncollectible accounts, as of the fiscal year end are as follows:

					(Dollars	s in Thou	sands)						
				Debt	Ca	pital	Int	ternal					
	G	eneral	S	ervice	Pro	ojects	Se	rvice	En	terprise	F	iduciary	Total
Receivables													
Interest	\$	1.5	\$	412.5	\$	0.9	\$	-	\$	-	\$	-	\$ 414.9
Taxes		253,764.5		-		-		-		-		-	253,764.5
Accounts (net)		12,704.2		-		-		26.6		3,000.0		2,672.5	18,403.3
Gross Receivables		266,470.2		412.5		0.9		26.6		3,000.0		2,672.5	 272,582.7
Less: Allowances for													
Uncollectible													
Taxes		80,116.8		-		-		-		-		-	80,116.8
Total Allowance		80,116.8		-		-		-		÷		_	 80,116.8
Net Total Receivables	\$	186,353.4	\$	412.5	\$	0.9	\$	26.6	\$	3,000.0	\$	2,672.5	\$ 192,465.9

#### (2) <u>Taxes Receivable</u>

The totals reported for taxes receivable on the Statement of Net Position, Balance Sheet and the table above have been aggregated. The following details of the components of those taxes are presented in the table below. Estimated collectible taxes at June 30, 2013 equaled \$173.6 million as follows:

## School District of Philadelphia

		xes eivable	(Dollars in M Estim <u>Uncoll</u>	ated	Estin <u>Colle</u>	nated ectible
Real Estate Taxes	¢	(())	ф	4.0	¢	<i>(</i> 1, <i>i</i> ,
Current	\$	66.3	\$	4.9	\$	61.4
Prior		145.1		<u> </u>		<u>95.7</u>
Total Real Estate Taxes		<u>211.4</u>		<u> </u>		<u>157.1</u>
Self Assessed Taxes						
Use and Occupancy		15.6		10.3		5.3
School Income Tax		6.1		2.7		3.4
Liquor Sales Tax		20.6		12.8	·	7.8
Total Self Assessed Taxes		42.3		25.8		16.5
Total Taxes Receivable	<u>\$</u>	253.7	<u>\$</u>	80.1	<u>\$</u>	173.6

During July and August 2013, \$19.7 million in real estate taxes receivable and \$10.8 million in self-assessed taxes receivable were collected. Those amounts were accrued and included in Fiscal Year 2013 revenues.

### (3) <u>Deferred Revenue</u>

Governmental funds report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current fiscal period. Governmental funds also defer revenue recognition in connection with resources that were received, but not yet earned. At the end of the current fiscal year, the various components of deferred revenue reported in the governmental funds were as follows:

Taxes receivable earned but not available (General Fund)	<u>Unavailable</u> \$ 143,169,373	Unearned
Accounts receivables earned but not available (General Fund)	4,232,403	-
Grant funds earned but not available (Categorical Funds)	5,815,097	-
Grant funds earned but not available (Capital Projects Funds)	763,155	-
Grant funds received prior to meeting all eligibility requirements		
(Categorical Funds)	-	\$ 16,683,636
Interest on investments received prior to being earned		221.154
(Debt Service Fund)	-	331,154
Total Deferred Revenue for Governmental Funds	\$ 153,980,028	<u>\$ 17,014,790</u>

## C. <u>Capital Assets</u>

Capital Assets activity for the fiscal year ended June 30, 2013 are summarized as follows:

	(Dollars in Millions)									
	Balance						Balance			
	Ju	ly 1,2012	А	dditions	D	eletions	Tı	ansfers	Jur	ne 30,2013
Governmental Activities:										
Capital Assets - Not Depreciated										
Land	\$	131.8	\$	-	\$	-	\$	0.5	\$	132.3
Construction in Progress		58.2		17.7		-		(47.9)		28.0
Artwork		8.1		-		-		-		8.1
Total Capital Assets - Not Depreciated	\$	198.1	\$	17.7	\$	-	\$	(47.4)	\$	168.4
Capital Assets - Depreciated										
Buildings	\$	1,752.9	\$	22.7	\$	-	\$	21.9	\$	1,797.5
Improvements		1,185.1		19.2		-		25.6		1,229.9
Intangible Assets		45.6		0.5		-		-		46.1
Personal Property		255.3		15.6		(31.1)		-		239.8
Print Shop		0.7		-		(0.2)				0.5
Total Capital Assets - Depreciated	\$	3,239.6	\$	58.0	\$	(31.3)	\$	47.5	\$	3,313.8
Less Accumulated Depreciation										
Buildings	\$	(609.5)	\$	(32.4)	\$	-	\$	-	\$	(641.9)
Improvements		(670.3)		(57.6)		-		-		(727.9)
Intangible Assets		(34.5)		(2.1)		~		-		(36.6)
Personal Property		(166.5)		(26.4)		28.6		-		(164.3)
Print Shop		(0.6)		-		0.1		-		(0.5)
Total Accumulated Depreciation	\$	(1,481.4)	\$	(118.5)	\$	28.7	\$	-	\$	(1,571.2)
Net Capital Assets Depreciated	\$	1,758.2	\$	(60.5)	\$	(2.6)	\$	47.5	\$	1,742.6
Governmental Activities - Net Capital Assets	\$	1,956.3	\$	(42.8)	\$	(2.6)	\$	0.1	\$	1,911.0
Business-Type Activities:										
Capital Assets - Depreciated										
Machinery and Equipment	\$	16.6	\$	0.1	\$	(0.2)	\$	-	\$	16.5
Less Accumulated Depreciation		(14.1)		(0.5)		0.2		-		(14.4)
Business-Type Activities - Net Capital Assets		2.5	\$	(0.4)	\$	-	\$	-	\$	2.1

Depreciation expense was charged to the following activities as follows:

Governmental Activities:	(Dollars in Millions)
Instruction	\$ 107.9
Student Support Services	4.3
Administrative Support	5.3
Operation & Maintenance of Plant Services	0.7
All Other Support Services	0.3
Total Depreciation Expense	<u>\$118.5</u>

For Business-Type activities, all depreciation expense was charged to the Enterprise Fund (or Food Service).

### D. <u>Obligations</u>

#### (1) <u>Short-Term Obligations</u>

The School District issued \$500.0 million of Tax and Revenue Anticipation Notes (TRANS) on July 3, 2012 as authorized by the SRC. The proceeds of the Notes were used to address the School District's cyclical cash flow needs. All of the Notes were repaid as of June 28, 2013. Changes in short-term obligations payable during Fiscal Year 2013 were as follows:

	(Dollars in Millions)				
	Balance <u>July 1, 2012</u>	Additions	Deletions	Balance June 30, 2013	
Governmental Activities: Tax and Revenue Anticipation Note					
(Series of 2012-2013)	<u>\$</u> -	<u>\$ 500.0</u>	<u>\$ (500.0)</u>	<u>\$</u>	
Total	\$	<u>\$500.0</u>	<u>\$ (500.0)</u>	<u>\$</u> -	

#### (2) Long-Term Obligations

Changes in long-term obligations payable during Fiscal Year 2013 were as follows:

				(Dol	lars i	n Millions	)			
	I	Balance					ł	Balance	Due	e Within
	Ju	ly 1, 2012	Ac	lditions	D	eletions	Jun	e 30, 2013	Or	ne Year
Governmental Activities:										
General Obligation Bonds/Lease Rental Debt	\$	3,144.2	\$	265.0	\$	(114.2)	\$	3,295.0	\$	113.7
Bond Premium		100.9		36.9		(8.9)		128.9		9.7
Bond Refunding Losses		(167.3)		-		13.2		(154.1)		(13.2)
Bond Discount		(10.3)		-		0.5		(9.8)		(0.5)
Total Bonded Debt	\$	3,067.5	\$	301.9	\$	(109.4)	\$	3,260.0	\$	109.7
Termination Compensation Payable	\$	251.4	\$	19.0	\$	(67.0)	\$	203.4	\$	38.6
Severance Payable		166.2		1.7		(36.2)		131.7		17.2
Due to Other Governments										
- Deferred Reimbursement		45.3		-		-		45.3		45.3
Other Liabilities		136.5		33.8		(37.8)		132.5		37.8
Incurred But Not Reported (IBNR) Payable		12.0		0.5		-		12.5		12.5
Early/Voluntary Retirement Incentive		11.4		-		(11.4)		-		-
Arbitrage Liability		0.3		-		-		0.3		0.3
DHS Liability		4.0		-		(0.5)		3.5		0.5
OPEB Liability		0.1		0.3		-		0.4		-
NFS Federal Liability		-		2.5		(0.1)		2.4		0.8
Governmental Activity - Long-Term Liabilities	\$	3,694.7	\$	359.7	\$	(262.4)	\$	3,792.0	\$	262.7
Business-Type Activities:										
Termination Compensation Payable	\$	2.1	\$	0.4	\$	(0.6)	\$	1.9	\$	0.2
Severance Payable		0.7		0.4		(0.3)		0.8		0.1
Interfund Loan		7.1		-		(3.0)		4.1		-
Other Liabilities		-		-		-		-		-
Business-Type Activities - Long-Term Liabilities	\$	9.9	\$	0.8	\$	(3.9)	\$	6.8	\$	0.3

Termination (compensated absences), severance, unemployment, claims & judgments and workers' compensation liabilities are accrued to the governmental funds to which the individual is charged and then liquidated by the General Fund. In addition, DHS, OPEB and Arbitrage liabilities are fully liquidated by the General Fund.

The Interfund Loan of \$4.1 million under the Business-Type Activity is presented on the Government-Wide Statement of Net Position Business-Type Activity column as part of the \$11.1 million Internal Balances Payables.

- (a) <u>General Obligation Bonds & Lease Rental Debt</u>
  - (i) <u>Authority to Issue</u>
    - General obligation debt is issued pursuant to the Local Government Unit Debt Act of July 12, 1972, P.L. 781 as amended and re-enacted by Act 177, approved December

1996 (the "Debt Act"). The Debt Service Fund is used to account for the accumulation of resources and the payment of principal, interest and issuance costs on general obligation bonds and lease rental debt. The School District has issued various general obligation bonds and lease rental debt throughout the years to fund budgeted capital projects and to refund higher interest rate bonds with bonds bearing lower costs, and to provide level debt service payments for the District.

The School District is authorized, under amendments to the Debt Act enacted in September 2003, to enter into "qualified interest rate management agreements." These qualified interest rate management agreements are, defined in the Debt Act, as agreements determined in the judgment of the School District designed to manage interest rate risk or interest cost of the School District on any debt which the School District is authorized to incur under the Debt Act. Such qualified interest rate managements may include swaps, interest rate caps, collars, corridors, ceiling and float agreements, forward agreements, and other similar arrangements. The School District's Debt Policy places limits on the amount of qualified interest rate management agreements the School District may enter.

#### General obligation bonds and lease obligations at June 30, 2013 by bond issue are summarized as follows:

		Maturity	Original			
- (1)	Interest	Year Ending	Principal	Principal		
Issue <sup>(1)</sup>	Rates	30-Jun	Issued	Outstanding	Interest	Total
2000 <b>-</b> B	QZABS (2)	2014	22,985	22,930	-	22,930
2003 - B	5.500 <sup>(3)</sup>	2028	588,140	43,505	35,892	79,397
2004 - D	4.000 - 5,000	2015	100,000	8,705	870	9,575
2004 - E	QZABS (2)	2019	19,335	8,286	-	8,286
2005 - A	4.000 - 5.000	2023	198,140	194,250	51,715	245,965
2005 - B	5,000	2017	43,415	26,610	3,410	30,020
2005 - C	4,470 - 5,310	2026	71,740	53,785	20,208	73,993
2005 - D	5.000 - 5.500	2021	29,920	18,375	4,796	23,171
2006 - A	4.450 - 5.000 <sup>(3)</sup>	2036	317,125	282,195	188,758	470,953
2006 - B	3.500 - 5.000 (3)	2033	545,570	545,540	442,001	987,541
2007 - A	4.000 - 5.000	2034	146,530	146,475	121,765	268,240
2007 - C	QZABS (2)	2023	13,510	9,007	-	9,007
2007 - D	QZABS (2)	2023	28,160	28,135	3,344	31,479
2008 - E	4.125 - 6.000	2039	282,365	268,715	250,289	519,004
2008 - F	3.875 - 5.250	2028	114,215	114,195	45,775	159,970
2009 - A	4.527 - 4.827	2014	20,075	3,070	148	3,218
2009 - B	3.000 - 5.000	2019	30,710	30,710	5,731	36,441
2009 - C	Variable Rate (4)	2026	49,200	49,200	6,243 (5)	55,443
2010 - A	5.000	2016	27,820	15,645	1,590	17,235
2010 - B	4.735 - 6.765	2040	221,485	221,485	255,085 (6)	476,570
2010 - C	2.500 ~ 5.000	2022	300,045	230,145	53,706	283,851
2010 - D	3.125 - 5.000	2023	49,365	49,365	16,434	65,799
2010 - E	3,000 - 5,250	2025	125,880	120,835	52,577	173,412
2010 - F	Variable Rate (4)	2031	150,000	150,000	26,980 (5)	176,980
2010 - G	Variable Rate (4)	2031	150,000	150,000	26,980 (5)	176,980
2011 - A	5,995	2031	144,625	144,625	151,730 (7)	296,355
2011 - B	2.000 - 5.000	2022	16,970	15,590	2,194	17,784
2011 - C	2.000 - 5.000	2022	41,185	34,065	8,192	42,257
2011 - D	3.000 - 5,000	2022	16,330	16,330	2,971	19,301
2012 - A	2.000	2017	35,313	28,250	1,516 <sup>(8)</sup>	29,766
2012 - B	5,000 (3)	2032	264,995	264,995	158,394	423,389
		2004	4,165,148	3,295,018	1,939,294	5,234,312

#### (Dollars in Thousands)

<sup>(1)</sup> All debt has been issued for Capital purposes, except for issues for 2005-A, 2005-C, 2009-A, 2012-A and 2012-B.

(2) Prior to 2006, Qualified Zone Academy Bonds were interest free to the issuer. The 2007D QZABS bear interest at 1.25%.

<sup>(3)</sup> Lease rental debt issued through the State Public School Building Authority.

<sup>(4)</sup> Maximum interest rate on the Series C of 2009 and Series F & G of 2010 is 12%. If the Bonds became Bank

Bonds and are held by the Creditor Provider the maximum is 24%. However, in no event shall such rates exceed the highest rates allowed by the Commonwealth of Pennsylvania. Currently, the Series C, F & G bonds are secured by letters of credit which expire in 2014 (see Subsequent Event Note for update). All variable rate bonds are trading at or below SIFMA.

- <sup>(5)</sup> The School District budgets its variable rate debt at 1.25%.
- <sup>(6)</sup> Bonds issued as ARRA Federal Taxable Build American Bonds, Series 2010-B, receive a cash subsidy from United States Treasury equal to 35% of interest payable. In Fiscal Year 2013, this subsidy was reduced by \$0.2 million due to the Federal Budget Sequestration.
- (7) Bonds issued as ARRA Qualified School Construction Bonds, Series 2011-A, receive a cash subsidy from United States Treasury that is set at the time of the sale. The School District will receive a 4.87% subsidy on bonds that were issued at a 5.995% interest rate. In Fiscal Year 2013, these subsidies were not affected by the Federal Budget Sequestration.
- (8) SEPTA issued a loan to the School District in the aggregate principal amount of \$35.3 million to be paid in five equal payments with interest for Transpasses in fiscal year 2012. Total debt service will be reduced by \$3.5 million administrative fee adjustment.

Debt service to maturity on general obligation bonds at June 30, 2013 is summarized as follows: (Excludes debt issued through the State Public School Building Authority)

Governmental Activities

		(Dollars in T	housands)	_			
Year Ending							
June 30	P	rincipal		Interest <sup>(1)</sup>	Total		
2014	\$	106,059	\$	95,294	\$	201,353	
2015		102,499		91,527		194,026	
2016		108,664		86,861		195,525	
2017		111,944		82,130		194,074	
2018		112,897		77,098		189,995	
2019-2023		597,265		309,277		906,542	
2024-2028		469,715		202,746		672,461	
2029-2033		285,915		121,595		407,510	
2034-2038		216,345		44,272		260,617	
2039-2040		47,480		3,450		50,930	
Total	<u>\$</u>	2,158,783	<u>\$</u>	<u>1,114,250</u>	<u>\$</u>	3,273,033	

(1) Maximum interest rate on the Series C of 2009 and Series F & G of 2010 is 12%. If the Bonds became Bank Bonds and are held by the Creditor Provider the maximum is 24%. However, in no event shall such rates exceed the highest rates allowed by the Commonwealth of Pennsylvania. Currently, the Series C, F & G bonds are secured by letters of credit which expire on January 3, 2014 (see Subsequent Event Note for update). All variable rate bonds are trading at or below SIFMA.

Debt service to maturity on debt issued through the State Public School Building Authority at June 30, 2013 is summarized as follows:

Governmental Activities (Dollars in Thousands)							
Year Ending June 30	Interest Rates	P	rincipal	<u>In</u>	iterest		Total
2014	3.500-5.000	\$	11,380	\$	59,966	\$	71,346
2015	3.500-5.000		16,475		54,870		71,345
2016	3.500-5.000		17,255		54,083		71,338
2017	3.625-4.500		18,125		53,220		71,345
2018	3.625-5.000		19,030		52,314		71,344
2019 - 2023	3.750-5.000		119,675		246,222		365,897
2024 - 2028	4.125-5.000		316,330		197,711		514,041
2029 - 2033	4.500-5.000		561,665		101,533		663,198
2034 - 2036	4.450-4.500		56,300		5,125		61,425
Total		<u>\$</u>	1,136,235	\$	825,044	\$	1,961,279

#### (ii) Sinking Fund Covenants

- <u>Fixed Rate General Obligation Bonds</u>: The School District has covenanted that the City will, on each business day, irrevocably deposit with the paying agent for the bonds, from local tax revenues collected that day, for payment into a sinking fund, approximately equal daily installments which, together with other available resources in the sinking fund amounts sufficient to accumulate the sum required to pay the next principal or redemption price and the amount required to pay the next interest payment. Such debt service resources are required to be accumulated in full by this method by the 15th day prior to each specified payment date. These covenants were established to enhance the credit underlying the School District's general obligation bonds and to assure timely payment of debt service.
- <u>Variable Rate General Obligation Bonds</u>: The School District has covenanted that it will irrevocably deposit monthly, with the paying agent for these bonds, fifteen days prior to the next payment date, from any revenues available that day into the sinking funds, an amount which, together with other available resources in the sinking fund that will be sufficient to pay the next monthly variable rate interest payment and in years when principal payments are due, an amount equal to 1/12 of the next principal payment. These covenants were established to enhance the credit underlying the School District's variable rate bonds and to assure timely payment of debt service. The Debt Policy places limits on the portion of the School District's debt portfolio that can be in the variable rate mode.
- Lease Rental Debt: The School District has entered into an intercept agreement with the Treasurer of the Commonwealth of Pennsylvania who will irrevocably deposit semi-annually, with the paying agent for these bonds, from any Commonwealth revenues due the School District into a sinking fund, an amount equal to the Base Rental payments due under the sublease on or prior to each Base Rental payment. These payments are due on or prior to the fifteenth (15<sup>th</sup>) day of the calendar month immediately preceding each debt service date for the State Public School Building Authority bonds. These covenants were established to enhance the credit underlying the School District's Lease Rental Debt and to assure timely payment of debt service.
- Interest Rate Management Agreements: Pursuant to the Debt Act, periodic scheduled
  payments due from the School District under a qualified interest rate management
  agreement are payable on a parity with debt service on the bonds related to the
  applicable qualified interest rate management agreement. The School District has
  covenanted to budget, appropriate and pay such periodic scheduled payments from its
  general revenues, and has pledged its full faith and credit and taxing power (within the
  limits prescribed by law) to secure such payments. Termination payments are subject
  and subordinate to periodic scheduled payments and are not secured by the foregoing
  pledge.

#### (b) Derivative Instruments

#### Summary

The School District adopted, in Fiscal Year 2010, the provisions of Governmental Accounting Standards Board (GASB) Statement No. 53, *Accounting and Financial Reporting for Derivative Instruments.* The fair value balances and notional amounts of derivative instruments outstanding at June 30, 2013, classified by type, and the changes in fair value of such derivative instruments for the year then ended as reported in the 2013 financial statements are as follows (amounts in thousands; debit (credit)):

	Change in Fair Value		Fair Value at June 30, 2013			
Governmental Activities	<u>Classification</u>	<u>Amount</u>	Classification	Amount	Notional	
Investment derivatives: Pays-variable interest rate swaps	Investment expense	(\$ 1,864)	Investment	\$ (23,951) <del> \$ (23,951)</del>	\$ 500,000	

As of June 30, 2013, the School District determined that the pay variable interest rate swaps listed as investment derivatives do not meet the criteria for effectiveness as a hedging instrument. It is therefore reported within the investment revenue classification.

(c) Fixed Rate Lease Revenue Deficit Bonds and Defeasements

#### (i) Fixed Rate Lease Revenue Deficit Bonds:

On November 28, 2012, the School District of Philadelphia issued \$264,995,000 of School Lease Revenue Bonds with a premium of \$36,908,311. These bonds were 20 year fixed rate lease revenue bonds issued through the State Public School Building Authority (SPSBA) to fund the deficit. The \$301,903,311 represents the aggregate proceeds of the sale. Costs of issuance totaled \$1,872,800 less \$1,283,112 for the underwriters' discount.

(ii) Defeasements:

As in prior years, the School District defeased certain general obligation bonds by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the refunded debt. As such, the trust account assets and liability for the defeased bonds are not included in the School District's financial statements. As of June 30, 2013, \$91.0 million of bonds outstanding are considered to be totally defeased and the liability has been removed from long-term liabilities.

In addition, the QZAB bond Series 2004E of \$19.3 million, issued September 2004, and duc September 1, 2018 is considered partially defeased in substance for accounting and financial reporting purposes. The School District irrevocably places \$1.4 million in trust with its fiscal agent each September 1st. These amounts are invested in a forward purchase agreement to be used solely for satisfying a scheduled payment of the defeased debt. As of June 30, 2013, \$11.0 million is considered partially defeased in substance for accounting and financial reporting purposes.

The QZABs bond Series 2007C and 2007D of \$13.5 and \$28.2 million, respectively, were issued December 28, 2007, and due December 28, 2022 are considered partially defeased in substance for accounting and financial reporting purposes. The School District irrevocably places \$0.9 million in trust with its fiscal agent each December 15th for Series 2007C. These amounts are invested in a forward purchase agreement to be used solely for satisfying scheduled payments of the defeased debt. As of June 30, 2013, \$4.5 million is considered partially defeased in substance for accounting and financial reporting purposes.

#### (d) Debt Limits

The Pennsylvania Local Government Unit Debt Act of 1996 (Act No. 177) establishes borrowing base and debt limits for municipalities and school districts within the Commonwealth. The Act provides no limitation on debt approved by the voters (electoral) and excludes Tax and Revenue Anticipation Notes from the computation of the non-electoral debt limit along with certain other exclusions e.g., selfliquidating debt, subsidized debt and debt issued to fund an unfunded actuarial accrued liability. As of June 30, 2013, the non-electoral and lease rental borrowing capacity or debt limit for the School District was \$1,542.3 million.

#### (e) <u>Arbitrage</u>

Federal arbitrage regulations are applicable to any issuer of tax-exempt bonds. It is necessary to rebate arbitrage earnings when the investment earnings on the bond proceeds from the sale of tax-exempt securities exceed the bond yield paid to investors. As of June 30, 2013, the arbitrage rebate calculation indicates a liability totaling \$265,502 related to the Series A and B Bonds of 2006 issued through the State Public School Building Authority. This liability will continue to decrease since the project funds are no longer earning above the bond yield. The School District will continue to perform an annual audit rebate calculation until all funds have been expended. The actual amount payable may be less than the amount recorded as a liability as of June 30, 2013.

The School District has reserved \$265,502 under the fund balance of the Capital Projects Fund. In addition, a contingent liability for this amount has been accounted for in the governmental activities column of the government-wide statement of net position.

(3) Leases

#### **Operating Leases**

The School District is committed under various leases for building, office space and equipment. These leases are considered operating leases for accounting purposes. Lease expenditures for the fiscal year ended June 30, 2013 amounted to \$9,476,761. Future minimum lease payments for these leases are as follows:

Fiscal Year Ending	Lease	Payments	
June 30	(Dollars in Million:		
2014	\$	5.3	
2015		2.4	
2016		2,5	
Total	<u>\$</u>	10.2	

#### (4) <u>General Obligation Bonds/Lease Rental Payable</u>

The ending balance for bonded debt was \$3,295.0 million with net adjustment for bond premiums and discounts of \$119.1 million and deductions of \$154.1 million for bond refunding losses. As of June 30, 2013, the total bonded debt was \$3,260.0 million. See note 1D (11) which describes the District's accounting practices for long-term obligations.

#### (5) <u>Termination Compensation Payable</u>

Termination pay consists of accumulated leave not expected to be paid with available resources. It includes accumulated liabilities for unused personal illness, personal leave, and vacation balances that are payable upon termination. See note 1. D (10), Compensated Absences, for the School District's leave policies.

#### (6) <u>Voluntary Early Retirement Incentive</u>

On April 8, 2011, the School District of Philadelphia offered a one-time Voluntary Early Retirement Incentive Program (ERIP) that allowed eligible employees to separate from service with the District at the close of business on July 1, 2011 and receive eighteen months of health care coverage including medical, dental, optical, and prescription beginning August 1, 2011 for most employees. The package was open to employees of any age who had at least 35 years of service by July 1, 2011; employees 60 or older with 30 years of service; and employees 62 or older with one year of service.

A total of 1,182 personnel took advantage of the ERIP offer and a long-term liability of \$28.6 million had been established to reflect the costs of these benefits at June 30, 2011. As of June 30, 2013, the remaining outstanding balance at July 1, 2012 of \$11.4 million was completely paid.

#### (7) <u>Severance Payable</u>

Pursuant to collective bargaining agreements with the Philadelphia Federation of Teachers and the Commonwealth Association of School Administrators, ten (10) month salary schedules were extended over twelve (12) months beginning September 1, 1982. This agreement created a severance liability to all ten (10) month employees that will be paid upon termination or retirement. Estimated severance payable, based on current salaries at June 30, 2013, was \$131.6 million under the governmental activities. July and August 2013 salaries for ten (10) month employees who had not terminated were budgeted and will be paid for from Fiscal Year 2014 appropriations.

#### (8) Incurred But Not Reported (IBNR) Payable

Beginning in fiscal year 2011, the School District of Philadelphia revised it's method of providing health care insurance to its employees. The revision involves a change from premium-based coverage to a self-insurance program. As part of this program, the District has contracted with an administrator to provide the claims review and payment function and with an insurance consultant for the program advisory services. Through the self-insurance program, the District will gain greater oversight and control over its fringe benefits costs.

An actuary estimated the Incurred But Not Reported (IBNR) liability for the School District of Philadelphia's self-insured Medical and Prescription Drug plans as of June 30, 2013. The IBNR is technically a subset of the total unpaid claims liability, which also includes claims incurred and reported to the administrator but awaiting processing and incurred and processed but not yet paid. As of June 30, 2013, the Incurred But Not Reported Payable amounted to \$12.5 million.

#### (9) Department of Human Services (DHS) Liability

The City of Philadelphia, Department of Human Services (DHS) paid the costs for Philadelphia children receiving educational services at various residential treatment programs during fiscal years 2009 and 2010. The School District and DHS agreed these costs were the responsibility of the School District. DHS requested reimbursement from the School District for these costs. On December 21, 2011, the School District and DHS entered into a structured settlement whereby the School District agreed to a payment plan to pay \$4.0 million to DHS over a four year period. As of June 30, 2013, the DHS liability was \$3.5 million.

#### (10) Other Post Employment Benefits (OPEB)

The School District provides up to \$2,000 of life insurance coverage for retired and disabled employees. The cost of postemployment life insurance benefits, like the cost of pension benefits, generally should be associated with the periods in which the costs occurs, rather than in the future when it will be paid. As of June 30, 2013, the District had an OPEB obligation of \$388,430. See Note 4J Other Post Employment Life Insurance Benefits for details.

#### (11) Due to Other Governments

Deferred Reimbursement – The Commonwealth of Pennsylvania has agreed to continue to defer amounts due from prior years totaling \$45.3 million for reimbursement of advanced funds provided for Special Education transportation costs.

#### (12) National Science Foundation ("NSF") Liability:

An audit by the National Science Foundation's ("NSF") Office of Inspector General ("OIG") of two NSF grant awards covering the period from July 1, 1999 through August 31, 2005 questioned \$3,346,652 in costs incurred under the two awards. On April 14, 2009, NSF issued its decision eliminating \$834,406 from the recommended disallowance, leaving \$2,512,246 that NSF sought to recover. On November 30, 2012, NSF sent a letter demanding payment in the amount of \$2,512,246. On April 9, 2013, NSF and the School District agreed to a thirty-five month repayment plan for the \$ 2,512,246 with the first payment of \$70,000 due June 30, 2013. As of June 30, 2013, the remaining NSF liability was \$2,442,246.

#### (13) <u>Other Liabilities</u>

Other liabilities consist of \$122.9 million for Workers' Compensation, \$4.0 million for Unemployment Compensation Claims and \$5.7 million for Claims & Judgments.

#### E. Interfund Receivables, Payables and Transfers

(1) The composition of Interfund balances as of June 30, 2013 is as follows:

Receivable Fund	Payable Fund	 Amount
General Fund	Enterprise Fund	\$ 11,122,456

Interfund receivables and payables arose from operating activity between funds. Any unpaid balance at the end of the fiscal year is reported as an interfund receivable and/or payable.

The balance of \$11,122,456 under the Enterprise Fund was reclassified as an internal balance on the Districtwide financial statements. Pursuant to a resolution adopted by the School Reform Commission on January 19, 2011, the \$12,060,515 accumulated liability due to the General Fund as of June 30, 2010 will be repaid in increments from fiscal years 2011 through 2015. Repayment will be made by a reduction in the General Fund indirect cost charge to the Enterprise Fund to the extent necessary to enable the Enterprise Fund to pay the scheduled increments. \$1,500,000 was repaid in FY11. \$2,100,000 was repaid in FY12 which was comprised of the scheduled \$1,500,000 payment and an extra \$600,000 towards the \$2,000,000 payment due June 2013. The remaining balance of \$1,400,000 was repaid in FY 2013.

The \$11,122,456 consists of \$7,060,514 of the remaining June 30, 2010 accumulated liability. The remaining \$4,061,942 represents a short-term timing difference with regards to cash at June 30, 2013.

(2) Interfund transfers at June 30, 2013 were as follows:

#### Interfund Transfers Out

Interfund		General		ategorical	ł	Enterprise		
Transfers In		Fund		Funds		Fund		Total
General	\$	-	\$	953,303	\$	-	\$	953,303
Intermediate Unit		234,888,713		-		-		234,888,713
Categorical		1,810,877		-		-		1,810,877
Debt Service		244,464,413		-		217,015		244,681,428
Print Shop		648,542		-				648,542
Total	<u>\$</u>	481,812,545	<u>\$</u>	<u>953,303</u>	<u>\$</u>	217,015	<u>\$</u>	482,982,863

Interfund transfers are used to: (a) move revenues from the fund that statute or budget requires for collection to the fund that statute or budget requires for expenditure; and, (b) move receipts to the Debt Service Fund from the Enterprise Fund as a transfer to cover Fiscal Year 2013 allocations of cafeteria renovations.

#### F. <u>Commitments</u>

#### (1) Capital Projects Fund Construction and Equipment Purchase Commitments

The School District's outstanding contractual commitments at June 30, 2013 arc summarized as follows:

New Construction and Land	\$	4,489,235
Environmental Management		650,018
Alterations and Improvements		18,448,478
Equipment Acquisition		2,746,709
Total	<u>\$</u>	26,334,440

(2) Operating Fund Services and Supplies Commitments

Outstanding contractual commitments in the School District's operating funds at June 30, 2013 are as follows:

	General Fund	Intermediate Unit Fund
Services and Supplies	\$ 13,012,367	\$ 967,772

(3) <u>Categorical Fund Commitments</u> Categorical Funds encumbrances totaled \$11.6 million at June 30, 2013.

#### G. <u>Affiliated Organizations</u>

The Philadelphia Education Fund, Philadelphia Academies, Inc. (formerly *The Philadelphia High School Academies*), Foundations, Aspira, Inc., Cora Services, Elwyn, Inc., Philadelphia Youth Network, EducationWorks, International Education and Community Initiatives, Catapult Learning LLC and Philadelphia's Children First Fund are nonprofit corporations and are funded by grants, contributions and approximately \$34.3 million in contract revenue from the School District during Fiscal Year 2013. These organizations, in cooperation with the School District, administer various programs to enhance the education of School District students. These corporations are governed by independent boards which, in some instances, include representatives of the School District. Management of these organizations is not designated by the School District nor does the School District have the ability to significantly influence their operations. The School District, with the exception of a small start-up contribution to Philadelphia's Children First Fund, does not subsidize the operations of these corporations. In addition, the School District does not guarantee any of their debt service. These organizations are not considered component units of the School District because there is no accountability for fiscal matters to the School District.

#### H. Intermediate Unit

As previously noted, the School District is also an Intermediate Unit established by the Commonwealth to provide programs for special education and certain non-public school services. Conceptually, the cost of operating an Intermediate Unit for a fiscal year is partially financed by state appropriations. In certain instances (i.e. transportation), the School District reimburses the Commonwealth for the funds advanced in the previous fiscal year. The amount advanced for transportation of special education students is reimbursed in full less the Commonwealth's share of such cost as determined by a formula based on the number of students transported, route distances and efficiency of vehicle utilization.

#### I. Litigation and Contingencies

The following information represents the opinion and disclosures of the General Counsel of the School District concerning litigation and contingencies:

(1) *Special Education and Civil Rights Claims* – There are two hundred eighty-seven (287) various claims against the School District, by or on behalf of students, which aggregate to a total potential liability of \$1.9 million.

Of those, two hundred seventy-seven (277) are administrative due process hearings and appeals to the state appeals panel pending against the School District. These appeals are based on alleged violations by the School District to provide a free, appropriate public education to students under federal and state civil rights, special education or the Rehabilitation Act and anti-discrimination laws. In the opinion of the General Counsel of the School District, one hundred and thirty-nine (139) unfavorable outcomes are deemed probable and one hundred and seventeen (117) are considered reasonably possible, in the aggregate of \$1.0 million and \$0.4 million respectively.

There are three (3) lawsuits pending against the School District asserting claims in violation of §1983 of the Civil Rights Act. In the opinion of the General Counsel of the School District, unfavorable outcomes of two (2) are deemed probable in the aggregate amounts of approximately \$0.03 million.

There are six (6) suits in federal court by parents of special education students for reimbursement for attorneys' fees and costs in administrative proceedings and appeals to court in which the parents were prevailing parties. In the opinion of the General Counsel of the School District, unfavorable outcomes are deemed probable and reasonably possible in the aggregate amounts of approximately \$0.22 million and \$0.05 million respectively.

Another special education case which the School District is considering whether to file a petition with the Supreme Court of the United States is deemed by General Counsel to be reasonably possible in the amount of \$0.1 million.

(2) **Other Matters -** The School District is a party to various claims, legal actions, arbitrations and complaints in the ordinary course of business, which aggregate to a total potential liability of \$24.1 million. In the opinion of the General Counsel of the School District, it is unlikely that final judgments or compromised settlements will

approach the total potential liability, however. Nevertheless, the School District annually budgets an amount that management believes is adequate, based on past experience, to provide for these claims when they become fixed and determinable in amount. More particularly, compromised settlements or unfavorable outcomes are deemed probable or reasonably possible in the amounts of \$2.4 million and \$6.1 million, respectively, in connection with disputed contracts and labor and employment matters. Likewise, compromised settlements or unfavorable verdicts are deemed probable or reasonably possible in the aggregate amounts of \$1.9 million and \$2.7 million, respectively, arising from personal injury and property damage claims and lawsuits.

(3)Education Audits - In the early 1990s, the School District received basic education subsidies from the Commonwealth of Pennsylvania based primarily on student average daily membership ("ADM"). In July of 1995, the Department of Education notified the School District that an audit conducted by the Auditor General for fiscal years ending in 1991, 1992 and 1993 indicated over-reporting of student ADM in fiscal year 1991, the year established by the Commonwealth as the base year calculation for all subsidies through fiscal year 1999. Consequently, a claim for reimbursement due was initially estimated at approximately \$40 million through fiscal year 1999, and subsequently reduced by half, to approximately \$20 million, as a result of additional reviews of School District documentation. In May 1999, the School District appealed the adverse determination to the Secretary of Education, as provided by law. The Secretary was to appoint a hearing officer to consider the matter further. During the pendency of the dispute over the adequacy of documentation to support 1991 student ADM figures, an audit of reported ADM in school years 1994-95 through 1996-97 was also undertaken. The Department of Education asserted a claim for an additional \$20 million for the alleged over-reporting of ADM during those periods. The School District has denied this additional claim and has produced supporting documentation to the Secretary of Education. As part of an agreement with the School District, the Commonwealth postponed all potential collection actions in this category while both matters remain pending.

The Pennsylvania Auditor General's Bureau of Audits conducted a performance audit of the School District's pupil membership and attendance reporting procedures for the 2009-2010 school year, and issued a draft report on October 26, 2011. The School District's response to the draft report was filed on December 16, 2011. The final audit report was issued on February 14, 2012, including the School District's corrective action plan. Because no final determination of forgiveness has been made, however, there remains a reasonably possible loss in this category on the amount of \$40 million.

(4) Federal Audit – The U.S. Department of Education Office of the Inspector General ("OIG") conducted an audit of the School District's controls over Federal expenditures for the period commencing July 1, 2005 through June 30, 2006. A preliminary draft audit report was issued by the OIG in May, 2009. In accordance with applicable audit standards, the School District responded to the draft audit findings in August, 2009, supporting the vast majority of the expenditures questioned. On January 15, 2010, the OIG issued an audit report, assessing the School District's management of federal grant funds during the 2006 fiscal year. The report identified \$138.8 million in findings resulting from the audit of controls over federal expenditures, of which \$121.1 million were considered inadequately supported and \$17.7 million were considered unallowable costs. The report included five findings, the largest of which related to undocumented salary and benefits charged to federal programs in the amount of \$123 million.

As of June 30, 2013 and continuing until the date of this letter, in the opinion of outside counsel, the School District has potential material liability related to the OIG audit issued in January 2010. The OIG issued an audit report to the School District assessing the School District's management of federal grant funds during the 2006 fiscal year.

To date, the U.S. Department of Education (DOE) has issued two program determination letters (PDLs) related to the 2010 audit report seeking a recovery of funds. The PDLs were issued to the Pennsylvania Department of Education (PDE) and appeals of both are pending. DOE issued a third PDL on the remaining findings that required corrective actions, but did not result in monetary exposure, Most of the corrective actions have already been implemented or are being addressed as part of the corrective action plan agreed upon with the PDE and DOE. DOE has indicated that it may issue a fourth (final) PDL related to the 2010 audit seeking a recovery of questioned costs under Funds for the Improvement of Education (FIE) and Gaining Early Awareness and Readiness for Undergraduate Programs (GEAR UP). The fourth PDL will likely result in additional sustained liabilities related to these programs; however, the District has arguments to defend against the recovery.

The first PDL demanded a recovery of \$9.9 million and was appealed to the Office of Administrative Law Judge. Of that amount, DOE's counsel stipulated to approximately \$2.8 million as barred by the statute of limitations, leaving a balance of \$7.2 million. To extinguish the remaining liability, the School District submitted, on April 27, 2012, documentation for equitable offset. The case is briefed and the Administrative Law Judge may issue the

decision entirely on the bases of the briefs, or may schedule a hearing. Once the initial decision is rendered by the Administrative Law Judge, either party may request a review of that initial decision by the Secretary. The Secretary may affirm, remand or set aside the decision. The Secretary's final decision may be appealed to the U.S. Court of Appeals for the Third Circuit.

The second PDL demanded a recovery of \$2.5 million. That PDL was not timely appealed by PDE. However, the PDL invited the State to present evidence to DOE of the amount barred by the statute of limitations. PDE and the School District have assembled documentation demonstrating the application of the statute of limitations. DOE will then review the documentation and indicate what costs DOE agrees are barred by the statute of limitations.

On December 18, 2012, DOE's office of the Chief Financial Officer (OCFO) requested the School District provide additional documentation \$341,693 of questioned GEAR UP expenditures. The School District provided documentation supporting \$281,858 of the costs at issue to OCFO, as well as evidence covering the remaining liability through equitable offset, on January 30, 2013. The School District continued to work with OCFO regarding the documentation requests, and provided additional evidence on April 12, 2013. In April 2013, OCFO also asked about costs related to the FIE program. The School District provided the requested supporting documentation for FIE expenditures to OCFO on May 1, 2013. To date, DOE has not issued a formal determination regarding these expenditures.

Because of the long appeal process, no assurance can be given as to the final resolution of the OIG audit findings, or the amounts, if any, which may be required to be repaid by the School District at this time.

Therefore, no assurance can be given by outside counsel as to the final resolution of the audit, the amounts, if any, which may be required to be repaid by the School District or whether such repayments could have a material adverse effect on the financial condition of the School District. Of the \$9.7 remaining exposure from the \$138.8 million of findings, the School District is optimistic that all of the liability included on the PDLs will be eliminated based on the application of the statute of limitations and equitable offset. In the opinion of the School District, with regard to the March PDL and the September PDL, the likelihood of a recovery by USDE in the amount of \$9.7 million is remote.

#### (5) <u>The School District of Philadelphia 403(b) Plan and 457(b) Deferred Compensation Plan</u>

Pursuant to resolutions approved by the School Reform Commission, the School District implemented The School District of Philadelphia 403(b) Plan ("403(b) Plan") and The School District of Philadelphia 457(b) Deferred Compensation Plan (the "457(b) Plan")(collectively, the 403(b) Plan and the 457(b) Plan shall be known as the "Plans") in fiscal years 2005 and 2006. The School District obtained advice from outside legal counsel on the creation of the Plans and on the appropriate tax treatment of automatic and mandatory employer contributions of termination pay to the Plans for employees retiring during or after the calendar year in which they attain age 55. Termination pay is the accrued and unpaid amounts of vacation, personal and sick leave for a resigning or retiring employee. Prior to July 1, 2005, the School District, after withholding all applicable payroll taxes, (i) would pay termination pay owed to a resigning or retiring employee in cash or, (ii) at the direction of the employee, would deposit such termination pay into the retiring or resigning employee's 403(b) account up to the annual contribution limit for section 403(b) accounts. For employees retiring or resigning during or after the calendar year in which they attain age 55, after June 1, 2005, the School District eliminated payment of termination pay in cash and replaced it with an automatic and mandatory employer contribution of termination pay to the Plans up to the annual contribution limits for such Plans. Based on the advice of legal counsel, the School District has treated its termination pay contributions to the 403(b) Plan as employer contributions to a retirement plan, which are not included in employee wages and are not subject to FICA, Pennsylvania Personal Income Tax or Philadelphia Wage Tax. Since employer contributions to a 457(b) Plan are considered wages for FICA purposes, the School District has withheld FICA taxes from its termination payments made to the 457(b) Plan. Employer contributions to 457(b) Plan are not subject to Pennsylvania Personal Income Tax or Philadelphia Wage Tax. For that reason, the School District has not withheld those taxes from its termination pay contributions to the 457(b) Plan. Outside legal counsel advised on the arrangement and has provided an opinion as to its proper tax treatment. By letter dated October 16, 2012, the IRS stated that the School District is following its revised policy concerning the treatment of termination pay under the 403(b) Plan, and thus no federal employment tax liability exists. By letter dated November 18, 2013, the Department of Revenue of the City of Philadelphia determined that the contributions of termination pay to the 403(b) Plan are employer contributions, and, as such, are not subject to City Wage Taxes at the time of contribution, and the School District is not required to withhold City Wage Tax from such contributions. The School District management believes that if it were finally determined that any liability for State taxes (including interest and penalties) relating to these plans existed at June 30, 2013, such liability would not be material to the School District's financial position or results of operations for the fiscal year ended June 30, 2013.

#### (6) Administrative Appeals in Pennsylvania Department of Education

The School District received several subsidy withholding requests filed with the Pennsylvania Department of Education (PDE) by charter schools that have enrolled resident students from the School District. These withholding requests address whether the PDE's charter school funding form (PDE-363) used to calculate charter school tuition contains an allowance for improper deductions in the calculation of the regular education expenditure. The issue is not whether the School District made improper calculations on the form, but whether the form itself is flawed, in that PDE has authorized federal funding to be deducted from the expenditure calculation in violation of the law. This is an issue pending with respect to more than 200 subsidy withholding requests were submitted to PDE, seeking additional subsidies from school districts throughout the Commonwealth, all of which requests raise the same issue.

Because there are over 200 appeals pending, PDE elected to select four cases involving Pittsburgh School District and charter schools as example cases on the legal issues involved. PDE has assigned a Hearing Officer to hear these administrative appeals and to make a recommendation to the Secretary of Education. The School District of Philadelphia intends to Petition to Intervene in the example case so that the School District's interests can be adequately represented. It is not yet known when that Petition will be filed or if the School District will be permitted to intervene. The direct cases against the School District are currently stayed pending the outcome of the example case.

The School District intends to vigorously defend its position in this matter, both as an intervenor and as a party, if the direct cases against the School District ever move forward. It is the belief of the School District – and of PDE according to their own form and guidance documents – that federal funding is not appropriately included in the calculation of charter school funding due to the nature of the funding itself and the fact that charter schools are equally eligible for the same federal funding as school districts. Although it is impossible to determine with any degree of certainty, based upon our evaluation of the case and the legal claims, it is the opinion of outside counsel that there is a high likelihood of success for the School Districts' positions in this matter. The likelihood of an unfavorable outcome, in the opinion of outside counsel, would be between reasonably possible and remote. If, however, the charter schools successfully argue that they are entitled to a portion of the School District's federal funding, the exposure to the School District is approximately \$5.7 million in terms of the pending withholding requests of which we are aware. The exposure in terms of future effects if the PDE-363 form is invalidated and all charter schools are permitted, going forward, to receive a portion of the School District's federal funding on an annual basis, is estimated to be upwards of \$100 million each year.

On December 9, 2013, the lead petitioner Urban Pathways 6-12 Charter Schools withdrew its requests for withholding and reimbursement from Pittsburg Public Schools. The proceedings are in suspense until PDE determines who will be the lead petitioner.

(7)

#### Appeals Related to the State Tax Equalization Board Assessment of Real Estate

In July 2011, the State Tax Equalization Board (STEB) published a Common Level Ratio (CLR) of 18.1% for Philadelphia for the tax year 2012--significantly lower than the City's Established Predetermined Ratio (EPR) of 32.0% used to calculate assessed values for real estate tax purposes. If the CLR varies from the EPR by more than 15.0% (i.e., if it is not between 27.2% and 36.8%), then in any assessment appeals, the Board of Revision of Taxes (BRT) is directed by statute to calculate the assessed value using the CLR rather than the EPR. In April 2012, in response to informal objections filed by the City and The School District of Philadelphia (School District), STEB raised the CLR to 25.2%--a percentage that is not enough to avoid the use of CLR in calculating assessed value for real estate tax purposes, but it effectively halves the City's potential losses. The appeal period from STEB's increase to the CLR passed without any appeal being filed, therefore the 25.2% is now final.

For tax year 2012, about 2,000 taxpayers with property collectively valued at about \$2 billion filed assessment appeals with the BRT. The School District filed cross-appeals, seeking higher market values in all of those cases. Roughly 1,500 of those cases have now been resolved at a total estimated cost to the School District of \$3.8 million. The City believes that a prudent yet reasonable (as opposed to worst case) estimate if the City were to lose the remaining 500 cases, the loss to the City and the School District combined would be approximately \$7.3 million and therefore the loss to the School District would be approximately \$4.0 million.

New state legislation (Act 131) mandates that 2013 real estate taxes will be based on 2011 assessed values (with adjustments for subsequent demolitions and improvements) and will not be subject to adjustment for the common level ratio, therefore this issue should not resurface in 2014. That same state legislation mandates the adoption of actual values for 2014 real estate taxes; therefore this issue also should not arise for 2014 real estate tax because the CLR does not apply to assessment appeals made immediately after a full reassessment.

#### J. Other Post Employment Life Insurance Benefits

From an accrual accounting perspective, the cost of postemployment life insurance benefits, like the cost of pension benefits, generally should be associated with the periods in which the costs occur, rather than in the future when they will be paid. In adopting the requirements of GASB Statement No. 45 during the year ended June 30, 2008, the School District recognizes the costs of postemployment life insurance in the year when the employee services are received, reports the accumulated liability from prior years, and provides information useful in assessing potential demands on the School District's future cash flows. Recognition of the liability accumulated from prior years is amortized over no more than 30 years.

#### **Plan Description:**

The School District provides up to \$2,000 of life insurance coverage for retired and disabled employees in a single-employer plan. A retired employee is eligible for this benefit if covered for ten years as an active employee and retired at age 60 with 30 years of service or age 62 with ten years of service or 35 years of service regardless of age. A disabled employee's eligibility is determined by the insurance company providing the coverage. An unaudited copy of the life insurance benefit plan can be obtained by writing to The School District of Philadelphia, 440 North Broad Street, Philadelphia, PA 19130; Attention: Employee Benefits Management.

#### **Funding Policy:**

The School District is not required by law or contractual agreement to provide funding for the life insurance benefits other than the pay-as-you-go amount necessary to provide current benefits to retirees and eligible disabled employees. The number of eligible participants enrolled to receive such benefits as of June 30, 2012, the effective date of the most recent biennial OPEB valuation, is below. There have been no significant changes in the number covered or the type of coverage since that date.

	Number of Employees	Average Age
Active		
Represented	13,907	45.9
Non-represented	848	48.4
Retirees	9,758	76.3
Disabled	120	58.6
Fotal	24,633	55.9

#### Annual OPEB Cost and Net OPEB Obligation:

The School District's annual OPEB cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount that was actuarially determined by the Entry Age Normal Actuarial Cost Method (one of the actuarial cost methods in accordance with the parameters of GASB Statement No. 45). Under this method, a contribution is determined that consists of the normal cost and the unfunded actuarial liability payment. The normal cost for each employee is derived as a level contribution from entry age to assumed retirement age. The accumulation of normal costs for service already completed is the actuarial accrued liability (AAL), which under GASB Statement No. 45 may be amortized over no more than 30 years. The District has elected to amortize the OPEB obligation as an open amortization period, which is recalculated at each biennial actuarial valuation date, amortized over a 30 year period for the valuation period ending June 30, 2012, using the level percentage of payroll method. The following table shows the elements of the School District's annual OPEB cost for the year, the amount paid on behalf of the plan, and changes in the School District's net OPEB obligation to the plan:

Normal Cost	\$ 206,936
Amortization of Unfunded Actuarial	
Accrued Liability (UAAL)	603,813
Annual Required Contribution (ARC)	810,749
Interest on Net OPEB Obligation	-
Adjustment to the ARC	-
Annual OPEB Cost	\$ 810,749
Net OPEB Obligation as of June 30, 2012	\$ 130,344
Annual OPEB Cost	810,749
Employer Contributions	(552,663)
Increase/(Decrease) in net OPEB Obligation	\$ 258,086
Net OPEB Obligation as of June 30, 2013	\$ 388,430

The School District's annual OPEB cost, the percentage of annual OPEB cost contributed to the Plan, and the net OPEB obligation for the fiscal year ending June 30, 2013 was as follows:

Year Ended June 30	Annual OPEB Cost (APC)	Percentage of APC Contributed	Net OPEB Obligation
2011	\$673,167	100.0%	\$0
2012	810,749	83.9%	130,344
2013	810,749	68.2%	388,430

#### **Basis of Accounting:**

As defined by GASB Statement No. 45, if the amount of expenditures recognized during the current year is not equal to the annual OPEB cost, the difference is added or subtracted to the net obligation. The School District's policy is to recognize an expense equal to what is contributed as long as it satisfies the requirement for GASB Statement No. 45.

#### **Funded Status and Funding Progress:**

As of June 30, 2012, the most recent actuarial valuation date, the plan was 0.0% funded. The actuarial accrued liability of \$18.1 million and the actuarial value of assets was \$0, resulting in an unfunded actuarial accrued liability (UAAL) of \$18.1 million.

	Active	\$4,088,289
	Inactive	14,026,106
	Total	\$18,114,395
Covered Payroll employees cove	\$871,663,661	
UAAL as a perce	entage of covered payroll	.02078%

#### **Actuarial Methods and Assumptions:**

The actuarial assumptions used in the June 30, 2012 OPEB actuarial valuations are those specific to the OPEB valuations. Actuarial valuations involve estimates of the values of reported amounts, assumptions about the probability of events far into the future, and are subject to continual revision. Actuarial calculations reflect a long-term perspective.

- Discount Rate: 3.25% per year, compounded annually.
- <u>Payroll Growth:</u> Payroll is assumed to increase at an average rate of 3.25% per year considering inflation.
- <u>Mortality:</u> Pre-termination and post-termination healthy annuitant rates are projected on a generational basis using Scale AA. As generational tables, they reflect mortality improvements both before and after the measurement date.

Pre-termination: RP-2000 Employee Mortality Table for Males and Females.

Post-termination Healthy Lives: RP-2000 Healthy Annuitant mortality table for males and females.

<u>Post-termination Disabled Lives</u>: RP-2000 Disabled Annuitant mortality table for males and females. No provision was made for future mortality improvements for disabled lives.

Termination: Rates which vary by age and years of services were used. Sample rates are shown below:

If less than 5 years of Service		If 5 or more Years of	If 5 or more Years of Service		
Years of					
Service	Rate	Age	<u>Rate</u>		
Less than one year	24.49%	25	24.75%		
1 - 2	25.23%	30	18.01%		
2 - 3	16.54%	35	10.98%		
3 - 4	14.07%	40	7.91%		
4 - 5	10.88%	45	6.71%		
		50	4.03%		
		55	3.81%		
		60	6.40%		

Retirement: Retirement rates are the rates utilized in the June 30, 2011 Actuarial Valuation for the Pennsylvania Public School Employees' Retirement System and vary by age, service, and gender. Members are eligible for early retirement at age 55 with 25 years of service. Class T-C and T-D members are eligible for superannuation retirement at the earlier of (1) age 62 with 3 years of service, (2) age 60 with 30 years of service, or (3) any age with 35 years of service. Class T-E and T-F members are eligible for superannuation retirement at the earlier of (1) age 65 with 3 years of service or (2) any combination of age and service that totals 92 with at least 35 years of service. Sample rates are shown below.

#### Sample Early Retirement Rates

<u>Age</u>	Male	<u>Fcmale</u>
55	15%	15%
60	12	15

Sample Superannuation Retirement Rates

<u>Age Male Female</u>	
55 30% 30%	
60 28 30	
65 20 25	
74 100 100	

<u>Disability</u>: Disability rates are the rates utilized in the June 30, 2011 Actuarial Valuation for the Pennsylvania Public School Employees' Retirement System and vary by age and gender. In addition, no disabilities are assumed to occur at age 60 or later. Sample rates are as follows:

Attained	Percentage Disab	<u>ility Incidence</u>
Age	Male	<u>Female</u>
25	0.024%	0.030%
30	0.024%	0.040%
35	0.100%	0.060%
40	0.180%	0.100%
45	0.180%	0.150%
50	0.280%	0.200%
55	0.430%	0.380%

- Life Insurance Benefits Claimed: All life insurance benefits are assumed to be claimed upon the retiree's death.
- <u>Life Insurance Coverage while Disabled</u>: The maximum amount of life insurance of \$45,000 for non-represented employees or \$25,000 for represented employees was assumed to be in effect for future disabled retirees prior to age 65. Actual amounts were used for current disabled retirees prior to age 65.
- <u>Life Insurance Coverage while Employed</u>: Only active employees who have life insurance coverage as of June 30, 2012 are included in this valuation. This valuation assumes they will continue to have life insurance coverage until retirement or disability and be eligible for the postretirement life insurance coverage upon retirement or disability. Any current active employee without life insurance coverage is assumed not to elect to have life insurance coverage prior to retirement or disability.
- <u>Benefits Not Valued</u>: The accelerated death benefit was not valued as the estimated liability impact was de minimus as only disabled retirees prior to age 65 can elect this benefit.
- <u>Special Data Adjustments</u>: Male was assumed for 555 retirees for whom gender was not provided. Active
  members hired after June 30, 2011 was assumed to be in Class T-E or T-F in PSERS; otherwise Class T-C or T-D
  was assumed.

#### K. <u>Pension Plan</u>

#### (1) <u>Plan Description</u>

The School District of Philadelphia contributes to the Public School Employees' Retirement System (the System), a governmental cost-sharing multiple-employer 401 (a) defined benefit plan administered by the Public School Employees' Retirement System. The System provides retirement and disability benefits, legislative mandated ad hoc cost-of-living adjustments, and healthcare insurance premium assistance to qualifying annuitants.

The Public School Employees' Retirement Code (Act No. 96 of October 2, 1975, as amended) (24 Pa. C. S. 8101-9102) assigns the authority to establish and amend benefit provisions to the System.

The System issues a comprehensive annual financial report (CAFR) that includes financial statements and required supplementary information for the plan. A copy of the report may be obtained by writing to Beth Girman, Office of Financial Management, Public School Employees' Retirement System, 5 N. 5<sup>th</sup> Street, Harrisburg PA 17101-1905 or by emailing Beth at bgirman@pa.gov. The CAFR is also available on the Publications page of the PSERS website, <u>www.psers.state.pa.us</u>.

#### (2) <u>Funding Policy</u>

Authority: The contribution policy is established in the Public School Employees' Retirement Code and requires contributions by active members, employers and the Commonwealth.

#### (3) <u>Contribution Rates</u>

*Members Contributions* - Active members who joined prior to July 22, 1983, contribute at 5.25 percent (Membership Class TC) or at 6.50 percent (Membership Class TD) of the member's qualifying compensation.

Members who joined the System on or after July 22, 1983 and who were active or inactive employees as of July 1, 2001 contribute at 6.25 percent (Membership Class TC) or 7.50 percent (Membership Class TD) of the member's qualifying compensation.

Members who joined the System after June 30, 2001 and before July 1, 2011 contribute at 7.50 percent (automatic Membership Class TD). For all new hires and for members who elected Class TD membership, the higher contribution rates began with service rendered on or after January 1, 2002.

Members who joined the System after June 30, 2011, automatically contribute at the Membership Class T-E rate of 7.5% (base rate) of the member's qualifying compensation. All new hires after June 30, 2011, who elect Class T-F Membership, contribute at 10.3% (base rate) of the member's qualifying compensation. Membership Class T-E and T-F are affected by a "shared risk" provision in Act 120 of 2010 that in future fiscal years could cause the Membership Class T-E contribution rate to fluctuate between 7.5% and 9.5% and Membership Class T-F contribution rate to fluctuate between 10.3%.

*Employer's Contributions* -Contributions required of employers are based upon an actuarial valuation. For Fiscal Year ended June 30, 2013 the rate of employer contribution was 12.36 percent of covered payroll. The 12.36 percent rate is composed of a pension contribution rate of 11.50 percent for pension benefits and .86 percent for health insurance premium assistance. The School District's contributions to PSERS for the years ending June 30, 2011, 2012, and 2013 were \$72,863,462, \$93,833,216, and \$129,407,591 respectively, and were equal to the required contributions for each year.

*Commonwealth Contributions* - The Commonwealth pays the School District 50 percent of the retirement cost for employees hired prior to July 1, 1994 and a percentage equal to the greater of 50 percent or the School District's market value/personal income aid ratio for employees hired after June 30, 1994. The School District's market/personal income aid ratio for Fiscal Year 2013 was 72.08 percent.

#### L. <u>Risk Management</u>

The School District is exposed to various risks related to torts, theft of, damage to and destruction of assets, errors and omissions, injuries to employees and natural disasters. As previously noted, the School District is self-insured for casualty losses, public liability, Workers' Compensation, Unemployment Compensation, Weekly Indemnity (salary continuation during employee illness) and employee medical benefits.

The School District maintains additional property (real and personal, valuable papers and records, fine arts, vehicles on premises and property under construction) insurance to cover losses with a deductible of \$500,000 and a limit of \$250.0 million per occurance. Also, certain insurance coverages including employee performance bonds and fire insurance are obtained.

The School District reported the current portion of its risk management obligations totaling \$31.4 million in the General Fund and the long-term portion of its risk management obligations totaling \$145.0 million (See Note 4D(2)) in the districtwide Statement of Net Position. Self-Insured Medical Benefits and Workers' Compensation coverage is funded by a pro-rata charge to the various funds while both the School District and covered employees share the cost of Weekly Indemnity and Unemployment Compensation coverage.

Claims expenditures and liabilities are reported when it is probable that a loss has occurred and to the amount the loss can be reasonably estimated. Losses include an estimate of claims that were incurred but not reported, the effects of specific incremental claims adjustment expenditures, salvage and subrogation, and unallocated claims adjustment expenditures.

At June 30, 2013, the amount of these liabilities totaled \$176.4 million. Changes in the balances of claims and liabilities during the past two (2) years are as follows:

#### (Dollars in Millions)

	Beg	inning	Cl	aims &	С	laim	Er	nding	Due	Within
	<u>_Li</u>	<u>ability</u>	<u>Adjı</u>	ustments	Pay	ments	<u>Li</u>	<u>ability</u>	On	<u>c Year</u>
Fiscal Year 2012	\$	166.4	\$	275.4	\$	261.2	\$	180.5	\$	81.9
Fiscal Year 2013	\$	180.5	\$	243.3	\$	247.4	\$	176.4	\$	81.7

Settled claims covered by commercial insurance have not exceeded the amount of insurance coverage in any of the past three (3) years. There has not been a significant reduction in insurance coverage from coverage in the prior fiscal year for any risk category. The School District has not entered into any annuity contracts as part of claims settlements.

#### M. <u>Subsequent Events</u>

In preparing the accompanying financial statements, the School District has reviewed events that occurred subsequent to June 30, 2013 through and including February 19, 2014. The following events are described below:

- (1) On July 2, 2013, the School District issued Tax and Revenue Anticipation Notes, the Series A of 2013-2014 in the principal amount of \$125,000,000 ("Series A Notes"). The Commonwealth of Pennsylvania provided the School District with \$400,000,000 of basic education subsidy advances. Both the Series A Notes and the advances were for cash flow purposes.
- (2) On September 23, 2013, the School District authorized the extension and amendment of two Letters of Credit agreements and authorized two new Letters of Credit agreements effective October 31, 2013 through January 3, 2017. The LOC providers are, Barclays Bank for the Series F 2010 Bonds, PNC Bank for the Series G 2010 Bonds, RBC Bank for the Series H 2010 Bonds and TD Securities for the Series C 2009 Bonds. These LOCs cover \$349 million of existing variable rate demand bonds.

# REQUIRED SUPPLEMENTARY INFORMATION OTHER THAN MANAGEMENT'S DISCUSSION AND ANALYSIS

#### School District of Philadelphia Budgetary Comparison Schedules General and Intermediate Unit Funds For The Year Ended June 30, 2013

	General Fund						
	Budgeted Original	Amounts Final	Actual Amounts	Variance with Final Budget Positive (Negative)			
REVENUES			1	execution of a second			
Local Taxes	\$ 895,192,000	\$ 870,774,000	\$ 869,646,069	\$ (1,127,931)			
Locally Generated Non Tax	89,265,000	100,472,000	101,251,017	779,017			
State Grants and Subsidies	1,297,859,000	1,225,046,000	1,222,536,972	(2,509,028)			
Federal Grants and Subsidies	13,562,000	13,095,000	13,414,215	319,215			
Total Revenues	2,295,878,000	2,209,387,000	2,206,848,273	(2,538,727)			
OBLIGATIONS							
Current Operating							
Instruction	991,429,973	991,733,209	974,421,555	17,311,654			
Student Support Services	24,635,661	25,175,436	25,075,845	99,591			
Administrative Support	70,494,660	71,974,474	65,718,032	6,256,442			
Operation & Maintenance of Plant Services	220,110,687	227,882,380	205,500,307	22,382,073			
Pupil Transportation	78,890,084	87,463,389	86,020,918	1,442,471			
All Other Support Services	21,588,468	(8,665,116)	9,624,448	(18,289,564)			
Payments to Charter Schools	588,761,350	594,436,520	592,580,011	1,856,509			
Allocated Costs	(16,943,302)	(16,995,106)	-	(16,995,106)			
Total Obligations	1,978,967,581	1,973,005,186	1,958,941,116	14,064,070			
Excess of Revenues Over (Under) Obligations	316,910,419	236,381,814	247,907,157	11,525,343			
OTHER FINANCING SOURCES (USES)			<u></u>				
Transfers In	2,200,000	1,550,000	953,303	(596,697)			
Transfers Out	(513,419,596)	(484,320,935)	(482,548,976)	1,771,959			
Bond Proceeds		301,903,000	301,903,311	311			
SEPTA Loan Proceeds	-	-	-	-			
Total Other Financing Sources (Uses)	(511,219,596)	(180,867,935)	(179,692,362)	1,175,573			
Net Change in Fund Balances	(194,309,177)	55,513,879	68,214,795	12,700,916			
Fund Balances, July 1, 2012	(129,789,100)	(126,980,000)	(111,612,614)	15,367,386			
Change in Inventory Reserve	-	-	(198,133)	(198,133)			
Change in Encumbrance Reserve	-		2,807,523	2,807,523			
Fund Balances, June 30, 2013	\$ (324,098,277)	\$ (71,466,121)	\$ (40,788,429)	\$ 30,677,692			

Original         Final         Actual Amounts           \$         -         \$         -         \$         - <th>Positive (Negative) \$ 121,423 (3,675,717</th>	Positive (Negative) \$ 121,423 (3,675,717
373,000       381,000       502,423         39,664,000       98,280,000       94,604,283         -       -       -         40,037,000       98,661,000       95,106,706         218,767,232       229,895,984       230,899,099         82,186,985       90,212,630       89,647,961         782,274       920,305       715,300         -       -       -         9,255,401       9,307,205       9,469,490         310,991,892       330,336,124       330,731,850	121,423
39,664,000       98,280,000       94,604,283         -       -       -         40,037,000       98,661,000       95,106,706         218,767,232       229,895,984       230,899,099         82,186,985       90,212,630       89,647,961         782,274       920,305       715,300         -       -       -         9,255,401       9,307,205       9,469,490         310,991,892       330,336,124       330,731,850	
218,767,232       229,895,984       230,899,099         82,186,985       90,212,630       89,647,961         782,274       920,305       715,300         -       -       -         9,255,401       9,307,205       9,469,490         310,991,892       330,336,124       330,731,850	
82,186,985       90,212,630       89,647,961         782,274       920,305       715,300         -       -       -         -       -       -         9,255,401       9,307,205       9,469,490         310,991,892       330,336,124       330,731,850	(3,554,294
82,186,985       90,212,630       89,647,961         782,274       920,305       715,300         -       -       -         -       -       -         9,255,401       9,307,205       9,469,490         310,991,892       330,336,124       330,731,850	(1,003,115
310,991,892 330,336,124 330,731,850	564,669
310,991,892 330,336,124 330,731,850	-
	(162,285
(270,954,892) (231,675,124) (235,625,144)	(395,726
	(3,950,020
270,954,900 231,675,100 235,625,144	3,950,044
270,954,900 231,675,100 235,625,144	3,950,044
8 (24) -	24
- 1,359,256	1,359,256
(391,484)	(391,484
8     \$     967,772	\$ 967,796

#### Intermediate Unit Fund

Refer to notes to the required supplementary information

# SCHOOL DISTRICT OF PHILADELPHIA OTHER POSTEMPLOYMENT LIFE INSURANCE BENEFITS SCHEDULE OF FUNDING PROGRESS

Actuarial Valuation Date	Actuarial Value of Assets	Actuarial Accrued Liability (AAL)	Unfunded Actuarial Accrued Liability (UAAL)	Funded Ratio	Covered Payroll	UAAL Percentage of Covered Payroll
06/30/2008	\$0	\$13,862,000	\$13,862,000	0.0%	\$829,232,009	.01672
06/30/2010	0	14,532,971	14,532,971	0.0%	948,979,863	.01531
06/30/2012	0	18,114,395	18,114,395	0.0%	871,663,661	.02078

# SCHOOL DISTRICT OF PHILADELPHIA NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION JUNE 30, 2013

## 1. BASIS OF BUDGETING

The comparative schedules prepared on the basis of budgeting differ from the Generally Accepted Accounting Principles (modified accrual) basis statements in that both expenditures and encumbrances are applied against the current budget and adjustments affecting activity budgeted in prior years are accounted for as a reduction of expenditures.

## 2. RECONCILIATION BETWEEN THE BASIS OF BUDGETING AND GAAP

Statements prepared on a GAAP basis can be reconciled to those prepared on the basis of budgeting as follows:

	(Dollars in Thousands)				
General	Intermediate				
Fund	Unit Fund				
\$ 2,206,848	<u>\$ 95,107</u>				
<u>\$ 2,206,848</u>	<u>\$95,107</u>				
\$ 1,958,941	\$ 330,732				
(12,847)	(635)				
5,449	290				
5,327	-				
\$ 1,956,870	<u>\$ 330,387</u>				
\$ (179,692)	\$ 235,625				
736	(736)				
1					
<u>\$ (178,956)</u>	<u>\$ 234,889</u>				
	Fund         \$ 2,206,848         \$ 2,206,848         \$ 1,958,941         (12,847)         5,449         \$ 1,956,870         \$ (179,692)				

School District of Philadelphia

## 3. OBLIGATIONS IN EXCESS OF APPROPRIATIONS

The following budgetary units had significant obligations in excess of appropriations for Fiscal 2013: A. <u>General Fund</u>

(1). All Other Support Services	\$ 18,289,564
(2). Allocated Costs	16,995,106
Intermediate Unit Fund	
(1). Instruction	\$ 1,003,115
(2). Allocated Costs	162,285

Variances considered by management to be significant are explained below:

## **General Fund**

B.

The negative variance of \$18,289,564 in "All Other Support Services" results from a number of items including the budgeting of undistributed salary, benefit, and lapsed appropriation savings that are expected to be realized but cannot be accurately assigned to specific functional areas. In addition, the District experienced lower than expected cancellation of prior year encumbrances.

The negative variance of \$16,995,106 in "Allocated Costs" results from the required distribution of actual expenditures across Agencies in the Administrative Support and Operation and maintenance of plant Services categories. These actual expenditures represent costs allocated to the Intermediate Unit and to Categorical Funds reflecting administrative, operational and indirect support costs which are all originally expensed to the General Fund.

## Intermediate Unit Fund

The negative variance of \$1,003,115 in "Instruction" is due to special education costs exceeding budgets in high incidence support offset by lower than budgeted expenditures in other support areas.

The negative variance of \$162,285 in "Allocated Costs" results from slightly higher than budgeted costs being allocated to the IU.

## 4. ALLOCATED COSTS

Allocated costs represent the School District's distribution of certain expenditures incurred by the General Fund on behalf of the Intermediate Unit and Categorical Funds. The costs are initially recorded in the General Fund and are subsequently transferred to the appropriate fund. The costs include, but are not limited to, managerial and staff support functions in the following areas: Accountability and Assessment, Health Services, Facilities Management Services, Human Resources, Information Technology, Security Operations, Curriculum Support, Transportation, Accounting Services, Payroll, Budget, Treasury Operations, etc.

In the General Fund allocated costs under All Other Support Services cost center are budgeted with a credit balance due to Intermediate Unit operations and allocated costs attributable to other funds and other adjustments. The original and final budget, for the credit balance, was \$ 16,943,302 and \$ 16,995,106, respectively.

Determination of allocated costs for Special Education Transportation is based on the number of special education routes and students, drivers employed, miles driven, and other factors. Since the total cost of all transportation is accumulated in the General Fund, subsequent analysis determines the amount to be charged to Special Education IU Transportation.

## 5. OTHER POSTEMPLOYMENT LIFE INSURANCE BENEFITS

The schedule of funding progress presents the results of Other Postemployment Benefits (OPEB) valuations performed on a biennial basis, for the fiscal year ending June 30th 2008, 2010, and 2012. This schedule is intended to provide multiyear trend information about whether the actuarial values of plan assets are increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

As of June 30, 2008, June 30, 2010, and June 30, 2012, the plan is not funded and therefore there are no assets. Payroll is assumed to increase at an average rate of 3.25% per year. Life insurance benefit is not based upon payroll.

Several actuarial assumptions were changed in the current valuation from previous valuations to better reflect anticipated experience. The changes include: (1) decrease in the discount rate from 4.00 percent to 3.25 percent; (2) decrease in the payroll growth assumption from 4.00 percent to 3.25 percent; (3) update of the mortality assumption from The Uninsured Pensioner 1994 Mortality Table (UP94) to the RP-2000 mortality tables projected on a generational basis for healthy lives and a separate table for disabled retirees; (4) an update of the retirement and disability rates to those used in the June 30, 2011 valuation of the Pennsylvania Public Employees Retirement System; and (5) the use of actual gender for all but 555 retirees, who were assumed to be male.

## 6. OTHER

There is no budgetary comparison presented for Categorical Funds because this fund does not have an annual appropriated budget.

# **OTHER SUPPLEMENTARY INFORMATION**

# Non-Major Governmental Funds

## **Special Revenue Funds**

Special Revenue Funds are used to account for the proceeds of certain revenue sources that are legally restricted to expenditures for specified purposes. Special Revenue funds include Trust Funds for which both principal and earnings may be used to support School District programs that benefit either the School District or its students.

For external reporting purposes the School District reports one Non-Major Special Revenue Trust Fund. However, at June 30, 2013 there were forty-four individual Special Revenue Trust Funds administered by the School District.

## **Permanent Funds**

Permanent Funds are used to account for resources that are legally restricted to the extent that only earnings, and not principal, may be used for purposes that support School District programs that benefit the School District or its students.

For external reporting purposes the School District reports one Permanent Fund. However, at June 30, 2013 there were eighty-nine Permanent Funds administered by the School District.

## School District of Philadelphia Combining Balance Sheet Non-Major Governmental Funds June 30, 2013

	Special Revenue Funds		F	Permanent Funds	Total Non-Major Governmental Funds		
ASSETS							
Equity in Pooled Cash and Investments	\$	4,137,192	\$	2,145,797	\$	6,282,989	
Total Assets	\$	4,137,192	\$	2,145,797	\$	6,282,989	
LIABILITIES AND FUND BALANCES							
Accounts Payable	\$	225	\$	150	\$	375	
Fund Balance:							
Nonspendable: Permanent Fund Principal Restricted:		-		1,367,948		1,367,948	
Trust Purposes		4,136,967		777,699		4,914,666	
Total Fund Balances		4,136,967		2,145,647		6,282,614	
Total Liabilities and Fund Balances	\$	4,137,192	\$	2,145,797	\$	6,282,989	

## School District of Philadelphia Combining Statement of Revenues, Expenditures and Changes in Fund Balances Non-Major Governmental Funds For the Year Ended June 30, 2013

	Special Revenue Funds		Permanent Funds		Total Non-Major Governmental Funds	
REVENUES Locally Generated Non Tax	\$	39,195	\$	6,851	\$	46,046
EXPENDITURES Instruction		41,990		26,379		68,369
Excess (Deficiency) of Revenues Over Expenditures		(2,795)		(19,528)		(22,323)
Fund Balances, July 1, 2012		4,139,762		2,165,175		6,304,937
Fund Balances, June 30, 2013		4,136,967	\$	2,145,647	\$	6,282,614

## **Governmental Funds**

Governmental funds are the funds through which costs of School District functions are typically financed.

The funds included in this category are:

- General Fund The principal operating fund of the School District; accounts for all financial resources except those required to be in another fund.
- Intermediate Unit Fund used to account for State appropriations for special education and non-public programs.
- Debt Service Fund used to account for the accumulation of resources for the payment of debt service and bond issuance costs.
- Capital Projects Fund used to account for financial resources used for capital asset acquisition, construction, and improvement.

#### School District of Philadelphia Schedule of Detailed Budgetary and Actual Revenues General Fund For The Year Ended June 30, 2013

DEMON/UP/	Original	Final	Actual	
D D S IP S II ING			Actual	Positive (Negative)
REVENUES		·	<u> </u>	
Local Taxes Real Estate				
Current	\$ 683,243,000	\$ 604,275,000	\$ 601,533,418	\$ (2,741,582)
Prior Years	60,550,000	52,500,000	52,028,212	(471,788)
Payment in Lieu of Taxes			4,619	4,619
Use and Occupancy	109,000,000	133,300,000	132,688,861	(611,139)
School (Non-Business) Income	27,500,000	27,750,000	28,104,641	354,641
Liquor Sales	46,800,000	51,900,000	54,237,774	2,337,774
Public Utility Realty Tax Credits and Other Adjustments	1,099,000 (33,000,000)	1,049,000	1,048,544	(456)
Total Local Taxes	895,192,000	870,774,000	869,646,069	(1,127,931)
	<u>_</u>			
Locally Generated Non Tax Interest on Investments	840,000	715,000	719,264	4,264
City Contributions	48,990,000	68,990,000	68,990,000	
Legal Settlements	2,392,000	2,744,000	2,744,398	398
Stadium Agreements	3,000,000	2,716,000	2,716,500	500
Voluntary Contributions	370,000	338,000	571,639	233,639
Parking Authority Contributions	13,384,000	12,542,000	13,263,733	721,733
Gaming Revenue	5,000,000	5,138,000	4,791,189	(346,811)
Reimbursement from Other Funds Miscellaneous	14,000 15,275,000	14,000 7,275,000	13,860	(140)
Miscellaneous		7,275,000	7,440,434	165,434
Total Locally Generated Non Tax	89,265,000	100,472,000	101,251,017	779,017
Other Governments				
State Grants and Subsidies				
Gross Instruction (PA Appropriation)	1,086,408,000	968,129,000	968,129,258	258
Less: Reimbursement of Prior Years IU Advances	-	44,443,000	44,443,471	471
			<u> </u>	
Net Instruction	1,086,408,000	923,686,000	923,685,787	(213)
Debt Service	12,500,000	12,500,000	7,493,472	(5,006,528)
School Health Program	855 000	797.000	1 208 001	102 001
Nurse Services Medical and Dental	855,000 2,148,000	786,000 1,918,000	1,208,991 2,019,232	422,991 101,232
Tuition	105,000	81,000	109,024	28,024
Area Vocational Technical Education	4,200,000	4,481,000	4,486,727	5,727
Transportation	- · · · ·	58,340,000	58,391,628	51,628
District Special Education	127,611,000	127,567,000	127,566,684	(316)
Retirement	61,950,000	58,336,000	59,232,124	896,124
Social Security	2,082,000	37,351,000	38,343,303	
Total State Grants and Subsidies	1,297,859,000	1,225,046,000	1,222,536,972	(2,509,028)
Federal Grants and Subsidies				
Federal Debt Service Subsidy	13,413,000	12,890,000	13,196,132	306,132
Impacted Area Aid	149,000	205,000	218,083	13,083
Total Federal Grants and Subsidies	13,562,000	13,095,000	13,414,215	319,215
Total Other Governments	1,311,421,000	1,238,141,000	1,235,951,187	(2,189,813)

	Budgeted Amounts			Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
OBLIGATIONS Instruction Early Childhood Education					
Personal Services	\$ 2,392,950	\$ 2,251,372	\$ 1,817,133	\$ 434,239	
Employee Benefits	1,547,699	1,696,552	1,332,586	363,966	
Prof., Tech. Services	-	40,000	1,197	38,803	
Property, Transportation, Comm.	-	68,893	34,620	34,273	
Materials, Supplies, Books and		,	,		
Equipment	113,553	207,443	103,939	103,504	
	4,054,202	4,264,260	3,289,475	974,785	
Elementary Education Personal Services	287,641,205	280,863,750	280,840,244	23,506	
Employee Benefits	157,783,175	166,804,716	166,654,098	150,618	
Prof., Tech. Services	519,137	459,700	431,430	28,270	
Property, Transportation, Comm.	50,406	8,155	151,568	(143,413)	
Materials, Supplies, Books and Equipment				, . ,	
Equipment	4,914,550	5,567,701	4,875,656	692,045	
	450,908,473	453,704,022	452,952,996	751,026	
Middle School Education					
Personal Services	54,745,353	50,895,135	50,147,756	747,379	
Employee Benefits	29,105,739	29,368,693	29,360,823	7,870	
Prof., Tech. Services	159,676	162,585	138,920	23,665	
Property, Transportation, Comm. Materials, Supplies, Books and	355,333	290,955	183,796	107,159	
Equipment	917,282	922,266	875,778	46,488	
	85,283,383	81,639,634	80,707,073	932,561	
Senior High School Education					
Personal Services	146,184,479	137,723,274	137,430,762	292,512	
Employee Benefits	78,105,212	79,857,725	77,917,351	1,940,374	
Prof., Tech. Services	2,136,155	2,472,805	2,315,877	156,928	
Property, Transportation, Comm. Materials, Supplies, Books and	542,251	733,505	845,986	(112,481)	
Equipment	2,671,183	4,024,908	3,463,824	561,084	
	229,639,280	224,812,217	221,973,800	2,838,417	
Special Education				<u>,</u>	
Personal Services	6,381,310	6,856,991	6,767,132	89,859	
Employee Benefits	3,423,842	4,067,480	4,047,510	19,970	
Materials, Supplies, Books and Equipment	18,450	9,360	9,512	(152)	
	,				
	9,823,602	10,933,831	10,824,154	109,677	

(Continued on pages 100 through 105)

				Variance with	
	Budgeted Original	Amounts Final	Actual	Final Budget Positive (Negative)	
Area Vocational Technical Education					
Personal Services	\$ 29,723,534	\$ 29,320,753	\$ 28,435,243	\$ 885,510	
Employee Benefits	15,866,200	17,032,930	16,578,227	454,703	
Prof., Tech. Services	355,909	366,073	239,823	126,250	
Property, Transportation, Comm.	174,297	168,799	310,025	(141,226)	
Materials, Supplies, Books and Equipment	669,813	887,468	878,346	9,122	
Other	154,906	154,906	-	154,906	
	46,944,659	47,930,929	46,441,664	1,489,265	
Desegregation					
Personal Services	2,156,161	2,290,576	2,185,547	105,029	
Employee Benefits	1,001,241	1,321,007	1,273,701	47,306	
Prof., Tech. Services	55,309	61,790	55,860	5,930	
Property, Transportation, Comm. Materials, Supplies, Books and	19,525	7,261	29,678	(22,417)	
Equipment	839,206	681,103	647,787	33,316	
	4,071,442	4,361,737	4,192,573	169,164	
Promise Academies					
Personal Services	4,974,091	5,438,588	4,604,017	834,571	
Employee Benefits Materials, Supplies, Books and Equipment	2,289,594	1,859,127	2,452,623	(593,496)	
Equipment			690	(690)	
	7,263,685	7,297,715	7,057,330	240,385	
School Support Services		. <u></u>			
Personal Services	43,532,578	44,122,911	41,290,474	2,832,437	
Employee Benefits	19,167,759	21,961,530	18,340,144	3,621,386	
Prof., Tech. Services	1,686,512	1,819,123	1,749,655	69,468	
Property, Transportation, Comm.	266,670	32,728	41,530	(8,802)	
Materials, Supplies, Books and					
Equipment	1,978,516	962,100	39,360	922,740	
Other	-	92,932	-	92,932	
	66,632,035	68,991,324	61,461,163	7,530,161	
Payment to Other Educational Entities					
Prof., Tech. Services	30,508,498	31,508,498	31,016,589	491,909	
Property, Transportation, Comm.	56,224,364	56,209,364	54,450,125	1,759,239	
	86,732,862	87,717,862	85,466,714	2,251,148	
Adult Education					
Personal Services	59,380	59,380	43,048	16,332	
Employee Benefits	16,970	20,298	11,565	8,733	
	76,350	79,678	54,613	25,065	
Total Instruction	991 429 973	991 733 209	974 421 555	17 311 654	
Total Instruction	991,429,973	991,733,209	974,421,555	17,311,65	

	Budgeted	Amounts		Variance with Final Budget	
	Original	Final	Actuał	Positive (Negative)	
Student Support Services					
Family & Student Support Services					
Personal Services	\$ 14,899,980	\$ 15,374,055	\$ 15,382,726	\$ (8,671)	
Employee Benefits	8,650,646	8,760,593	9,122,164	(361,571)	
Prof., Tech. Services	325,000	325,000	115,000	210,000	
Property, Transportation, Comm.	80,446	80,446	13,009	67,437	
Materials, Supplies, Books and					
Equipment	191,997	191,997	127,824	64,173	
	24,148,069	24,732,091	24,760,723	(28,632)	
Office of Specialized Services	<u></u>			<u>-</u>	
Personal Services	241,105	201,110	125,666	75,444	
Employee Benefits	105,312	101,060	54,993	46,067	
Prof., Tech. Services	134,200	134,200	129,200	5,000	
Property, Transportation, Comm.	4,775	4,775	3,904	871	
Materials, Supplies, Books and		4,175	3,701	071	
Equipment	2,200	2,200	1,359	841	
	487,592	443,345	315,122	128,223	
Total Student Support Services	24,635,661	25,175,436	25,075,845	99,591	
Administrative Support Regional Offices					
Personal Services	1,773,356	4,406	309,597	(305,191	
Employee Benefits	848,142	1,506	123,837	(122,331	
Prof., Tech. Services	646,142	1,000	1,638	(1,638	
Property, Transportation, Comm. Materials, Supplies, Books and	4,500	1,070	1,136	(1,038)	
	158,790	29,670	15,982	13,688	
Equipment Other			(22,019)	22,019	
	2,784,788	36,652	430,171	(393,519	
Financial Services					
Personal Services	3,524,316	4,069,378	4,347,638	(278,260	
Employee Benefits	1,818,422	2,220,826	2,230,946	(10,120	
Prof., Tech. Services	852,570	1,202,220	1,286,504	(84,284	
Property, Transportation, Comm.	36,435	36,435	51,877	(15,442	
Materials, Supplies, Books and	50,105	30,195	51,077	(13,11	
Equipment	64,321	64,321	48,340	15,98	
Other	398	70,398	(316,927)	387,32	
	6,296,462	7,663,578	7,648,378	15,200	
Office of the Chief Finance Officer					
Personal Services	250,875	19,117	26,231	(7,114	
Employee Benefits	107,572	6,535	10,855	(4,320	
Prof., Tech. Services	139,987	139,987	165,509	(25,522	
Property, Transportation, Comm.	9,752	9,752	8,752	1,000	
Materials, Supplies, Books and Equipment	9,034	9,034	1,582	7,45	
	517,220	184,425	212,929	(28,504	
				(- sie e .	
Office of Procurement Services					
Personal Services	636,961	613,838	551,791	62,047	
Employee Benefits	365,132	373,354	371,763	1,59	
Prof., Tech. Services	91,914	68,221	3,144	65,07	
Property, Transportation, Comm.	16,745	16,745	8,315	8,430	
Materials, Supplies, Books and					
Equipment Other	14,579	14,579	(96,167) (40,840)	110,74 40,84	
	1 105 221	1 094 333	709.007		
	1,125,331	1,086,737	798,006	288,73	

(Continued on pages 102 through 105)

	Budgeted Amounts			Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
Human Resources					
Personal Services	\$ 4,163,453	\$ 4,292,922	\$ 3,710,772	\$ 582,150	
Employee Benefits	2,263,532	2,416,076	2,003,721	412,355	
Prof., Tech. Services	306,402	330,621	372,230	(41,609)	
Property, Transportation, Comm.	2,213	4,179	30,249	(26,070)	
Materials, Supplies, Books and					
Equipment Other	92,433 966	87,433	29,784 (195,792)	57,649 195,792	
		7 1 2 1 2 1			
	6,828,999	7,131,231	5,950,964	. 1,180,267	
Information Technology	4 511 708	4.055,520	4 207 2/2	560.077	
Personal Services	4,511,798	4,966,639	4,397,362	569,277	
Employee Benefits Prof., Tech. Services	2,354,641 4,459,624	2,679,498 3,610,341	2,444,311 3,856,961	235,187 (246,620)	
Property, Transportation, Comm.	2,169,153	2,169,153	2,480,925	(311,772)	
Materials, Supplies, Books and	2,102,104	2,107,135	2,100,725	(571,772)	
Equipment	2,346,319	3,659,597	3,325,170	334,427	
Other	(2,750,000)	(3,238,717)	(3,891,953)	653,236	
	13,091,535	13,846,511	12,612,776	1,233,735	
Municipal Services					
Personal Services	429,052	-	44,908	(44,908)	
Employee Benefits	266,115	-	24,572	(24,572)	
Prof. Tech. Services	3,798,000	-	(2,000)	2,000	
Property,Transportation,Comm. Other	2,152	-	(3,285)	3,285	
	4,495,319		64,195	(64,195)	
Alternative Education					
Personal Services	611,465	1,037,737	1,028,798	8,939	
Employee Benefits	375,754	591,577	588,565	3,012	
Prof., Tech. Services	-	10,000	-	10,000	
Property, Transportation, Comm.	3,219	3,219	6,160	(2,941)	
Materials, Supplies, Books and Equipment	95,720	99,703	45,689	54,014	
1. 5	1,086,158	1,742,236	1,669,212	73,024	
Accountability, Assessment & Intervention Personal Services	1,729,567	1,702,923	1,300,571	402,352	
Employee Benefits	893,150	904,283	670,770	233,513	
Prof., Tech. Services	1,399,509	1,635,494	1,583,565	51,929	
Property, Transportation, Comm.	16,505	22,323	39,716	(17,393)	
Materials, Supplies, Books and					
Equipment Other	67,104 (300,000)	46,531 (300,000)	36,404 (85,977)	10,127 (214,023)	
	3,805,835	4,011,554	3,545,049	466,505	
Office of School Management Personal Services	4,386,085	6,225,253	6,055,619	169,634	
Employee Benefits	2,723,181	3,793,809	3,575,706	218,103	
Prof., Tech. Services	498,586	868,100	785,350	82,750	
Property, Transportation, Comm.	55,422	91,222	73,311	20,911	
Materials, Supplies, Books and					
Equipment Other	129,154 187	85,186 187	43,951 (362,443)	41,235 362,630	
	7,792,615	11,066,757	10,171,494	895,263	
		<b></b>			

		Amounts		Variance with Final Budget		
	Original	Final	Actual	Positive (Negative)		
Office of Secondary Education						
Personal Services	\$ 222,099	\$ 268,825	\$ 224,885	\$ 43,940		
Employee Benefits	81,411	120,132	114,121	6,011		
Prof., Tech. Services	536,781	423,541	365,099	58,442		
Property, Transportation, Comm.	57,739	148,151	174,710	(26,559)		
Materials, Supplies, Books and Equipment Other	335,980 12,279	237,241	207,876 (3,204)	29,365 3,204		
	1,246,289	1,197,890	1,083,487	114,403		
	1,240,269		1,003,407			
Curriculum, Instruction & Professional Develop		2,125,144	1 (1)7 (17)	207.426		
Personal Services Employee Benefits	1,404,559 679,870	2,135,199 1,071,340	1,927,773 950,445	207,426 120,895		
Prof., Tech. Services	079,870	1,071,340	40,720	(40,720)		
Property, Transportation, Comm. Materials, Supplies, Books and	100,449	186,149	239,387	(53,238)		
Equipment Other	226,553 21,688	276,553 21,688	62,125 (86,598)	214,428 108,286		
	2,433,119	3,690,929	3,133,852	557,077		
Professional Growth Trust Fund						
Employee Benefits	342,360	342,360	295,000	47,360		
Office of the Chief Operations Officer						
Personal Services	1,448,004	1,318,825	1,116,150	202,675 110,975		
Employce Benefits Prof. Tech. Services	764,178 2,700	753,077 287,700	642,102 285,000	2,700		
Property, Transportation, Comm.	192,902	192,902	206,815	(13,913)		
Materials, Supplies, Books and						
Equipment Other	30,278 (686,715)	30,278	13,284 (110,193)	16,994 110,193		
	1,751,347	2,582,782	2,153,158	429,624		
Executive / Board Management						
Personal Services	4,358,641	4,815,435	4,379,367	436,068		
Employce Benefits Prof. Tech. Services	2,079,283 4,969,876	2,393,126 5,129,654	2,120,002 5,159,364	273,124 (29,710)		
Property, Transportation, Comm.	214,428	214,428	209,014	5,414		
Materials, Supplies, Books and	211,120			.,		
Equipment Other	126,360 211,400	126,360	52,891	73,469		
	11,959,988	12,679,003	11,920,638	758,365		
Office of Grant Development & Compliance						
Personal Services	-	-	4,185 2,665	(4,185) (2,665)		
Employce Benefits Prof., Tech. Services			1,711	(1,711)		
Property, Transportation, Comm.		-	22,464	(22,464)		
Materials, Supplies, Books and Equipment	÷	-	8,925	(8,925)		
			39,950	(39,950)		
Office of the Chief Academic Officer Personal Services	2,520,281	2,521,361	2,228,018	293,343		
Employce Benefits	1,140,697	1,213,769	1,027,709	186,060		
Prof., Tech. Services	48,225	695,957	688,915	7,042		
Property, Transportation, Comm.	33,129	54,835	37,086	17,749		
Materials. Supplies, Books and Equipment	81,730	225,907	181,366	44,541		
Other	1,113,233	-	(174,321)	174,321		
	4,937,295	4,711,829	3,988,773	723,056		
Total Administrative Support	70,494,660	71,974,474	65,718,032	6,256,442		

(Continued on pages 104 through 105)

udgeted Amor 	Final           \$ 64,046,114           46,585,830           11,973,963           10,796,873           8,189,905           (3,219,000)           138,373,685	Actual \$ 61,085,846 42,408,238 10,888,065 10,677,863 7,984,743 (6,138,082) 126,906,673	Final Budget Positive (Negative) \$ 2,960,268 4,177,592 1,085,898 119,010 205,162 2,919,082
76 33 35 501) 	46,585,830 11,973,963 10,796,873 8,189,905 (3,219,000)	42,408,238 10,888,065 10,677,863 7,984,743 (6,138,082)	4,177,592 1,085,898 119,010 205,162
76 33 35 501) 	46,585,830 11,973,963 10,796,873 8,189,905 (3,219,000)	42,408,238 10,888,065 10,677,863 7,984,743 (6,138,082)	4,177,592 1,085,898 119,010 205,162
76 33 35 501) 	46,585,830 11,973,963 10,796,873 8,189,905 (3,219,000)	42,408,238 10,888,065 10,677,863 7,984,743 (6,138,082)	4,177,592 1,085,898 119,010 205,162
53 73 05 01) 	11,973,963 10,796,873 8,189,905 (3,219,000)	10,888,065 10,677,863 7,984,743 (6,138,082)	1,085,898 119,010 205,162
73 )5 )1)  78 	10,796,873 8,189,905 (3,219,000)	10,677,863 7,984,743 (6,138,082)	119,010 205,162
)5 )1) — — — 78 — — —	8,189,905 (3,219,000)	7,984,743 (6,138,082)	205,162
)5 )1) — — — 78 — — —	8,189,905 (3,219,000)	7,984,743 (6,138,082)	205,162
01) 	(3,219,000)	(6,138,082)	
78			2,919,082
	138,373,685	126,906,673	
-5)			11,467,012
5)			
	(4,043,135)	(2,439,711)	(1,603,424)
20	368,020	180,536	187,484
72	14,759,636	14,625,375	134,261
79	46,026,082	39,226,819	6,799,263
-	-	(2,730,122)	2,730,122
 71	61,153,738	51,302,608	9,851,130
	10.106.550	10 220 020	047 474
51	19,125,553	18,278,079	847,474
9 6	12,689,546 67,916	12,226,860 10,000	462,686 57,916
0	137,010	11,827	125,183
57	378,067	546,450	(168,383)
-	-	(1,342,479)	1,342,479
73	32,398,092	29,730,737	2,667,355
37	227,882,380	205,500,307	22,382,073
)9	20,841,961	20,038,239	803,722
)2	16,773,229	14,773,200	2,000,029
0	914,200	1,003,723	(89,523)
55	88,328,760	88,407,595	(78,835)
8	5,639,239	5,485,377	153,862
)0)	(45,034,000)	(43,687,216)	(1,346,784)
34	87,463,389	86,020,918	1,442,471
7	323,427	247,003	76,424
	183,134	139,618	43,516
	18,743	16,000	2,743
	2,089,662	2,025,877	63,785
32	3,000	-	3,000
32 00	5,602,312	5,192,851	409,461
32 00		7,621,349	598,929
0	97 06 43 82 00 92	06         183,134           43         18,743           82         2,089,662           00         3,000	06         183,134         139,618           43         18,743         16,000           82         2,089,662         2,025,877           00         3,000         -           92         5,602,312         5,192,851

	Budgeted Amounts Original Final		Actual	Variance with Final Budget Positive (Negative)	
	• ••••••				
Temporary Borrowing					
Prof., Tech. Services	\$ 454,800	\$ 166,500	\$ 202,130	\$ (35,630)	
Property, Transportation, Comm.	15,000	-	-		
Interest	5,818,600	3,939,800	3,939,756	44	
	6,288,400	4,106,300	4,141,886	(35,586)	
Undistributed					
Personal Services	1,608,770	(7,401,806)	-	(7,401,806)	
Employee Benefits	(10,010,422)	(2,414,897)	3,169,506	(5,584,403)	
Prof., Tech. Services	922,582	922,582	-	922,582	
Property, Transportation, Comm.	425,000	425,000	-	425,000	
Materials, Supplies, Books and					
Equipment	(14,628,857)	-	-		
Other	33,259,727	(4,692,561)	18,960	(4,711,521)	
Cancellation of Prior Years' Encumbrances	(4,451,952)	(7,830,012)	(5,327,253)	(2,502,759)	
	7,124,848	(20,991,694)	(2,138,787)	(18,852,907)	
Total All Other Support Services	21,588,468	(8,665,116)	9,624,448	(18,289,564)	
Payments to Charter Schools					
Personal Services	672,014	504,548	331,270	173,278	
Employee Benefits	335,551	258,359	145,236	113,123	
Prof., Tech. Services	369,253	370,253	139,028	231,225	
Property, Transportation, Comm.	587,375,747	593,246,151	591,961,193	1,284,958	
Materials, Supplies, Books and Equipment	8,785	57,209	3,284	53,925	
	588,761,350	594,436,520	592,580,011	1,856,509	
Allocated Costs	(16,943,302)	(16,995,106)	-	(16,995,106)	
Total Obligations	1,978,967,581	1,973,005,186	1,958,941,116	14,064,070	
	· · · · · · · · · · ·				
THER FINANCING USES					
Local Share of Categorical Programs	2,369,396	2,119,335	1,810,877	308,458	
Debt Service Fund	240,095,300	250,526,500	244,464,413	6,062,087	
Special Education	270,954,900	231,675,100	235,625,144	(3,950,044)	
Internal Service Fund		-	648,542	(648,542)	
Total Other Financing Uses	513,419,596	484,320,935	482,548,976	1,771,959	
Total General Fund	\$ 2,492,387,177	\$ 2,457,326,121	\$ 2,441,490,092	\$ 15,836,029	
	••••••••••••••••••••••••••••••••••••••				
Fund Totals - Object Classes Personal Services	\$ 737,266,651	\$ 706,829,550	\$ 700,703,850	\$ 6,125,700	
Employee Benefits	402,214,861	\$ 706,829,550 425,808,180	417,205,533	\$ 6,123,700 8,602,647	
Prof. Tech. Services	67,609,947	423,808,180	63,226,743	3,327,044	
Property, Transportation, Comm.	763,895,149	770,541,536	767,363,888	3,177,648	
Materials, Supplies, Books, and	· · · · · · · · · · · · · · · ·		· · · <sub>2</sub>		
Equipment	63,658,202	78,742,441	68,247,950	10,494,491	
Other	(45,702,967)	(60,187,302)	(61,612,202)	1,424,900	
Interest on Temporary Borrowing	5,818,600	3,939,800	3,939,756	44	
Losses and Judgments	5,602,392	5,602,312	5,192,851	409,461	
Allocated Costs	(16,943,302)	(16,995,106)	•	(16,995,106)	
Other Financing Uses	513,419,596	484,320,935	482,548,976	1,771,959	
	(4,451,952)	(7,830,012)	(5,327,253)	(2,502,759)	
Cancellation of Prior Years' Encumbrances	(4,451,752)				

				Variance with	
	Budgeted Original	Amounts Final	Actual	Final Budget Positive (Negative)	
REVENUES		······································			
Locally Generated Non Tax Interest					
Special Education Transportation	\$ -	\$ 7,000	\$ 6,845	\$ (155)	
Non-Public School Programs	23,000	24,000	24,285	285	
Tuition	350,000	350,000	471,293	121,293	
Total Locally Generated Non Tax	373,000	381,000	502,423	121,423	
State Grants and Subsidies Special Education Program	4,917,000	4,900,000	4,900,263	263	
Special Education Transportation	4,917,000	58,886,000	58,162,001	(723,999)	
Non-Public School Programs	14,052,000	14,792,000	14,791,682	(318)	
Social Security	8,699,000	7,750,000	7,710,247	(39,753)	
Retirement	11,996,000	11,952,000	9,040,090	(2,911,910)	
Total State Grants and Subsidies	20 664 000		94,604,283	(2 675 717)	
Substates	39,664,000	98,280,000	94,004,283	(3,675,717)	
Total Revenues	\$ 40,037,000	\$ 98,661,000	\$ 95,106,706	\$ (3,554,294)	
OBLIGATIONS Instruction Special Education *				¢	
Personal Services	\$ 124,052,695	\$ 129,591,272	\$ 128,435,886	\$ 1,155,386	
Employee Benefits	74,701,938	86,107,625	82,800,951	3,306,674	
Prof., Tech. Services	5,728,693	5,730,393	4,354,955 46,531	1,375,438	
Property,Transportation,Comm. Materials, Supplies, Books and	38,150	4,141	46,551	(42,390)	
Equipment	2,017,318	1,883,563	1,586,297	297,266	
Other	(845,888)	(7,099,500)	2,594	(7,102,094)	
Total Special Education	205,692,906	216,217,494	217,227,214	(1,009,720)	
Services to Non-Public School Students					
Prof.,Tech. Services Other	13,074,326	13,671,875 6,615	13,671,885	(10) 6,615	
Total Services to Non-Public School Students	13,074,326	13,678,490	13,671,885	6,605	
Total Instruction	218,767,232	229,895,984	230,899,099	(1,003,115)	
Student Support Services					
Special Education *	10 / 20 005	10.000 507	17 407 500	201.012	
Personal Services	18,630,095	18,058,507	17,436,592	621,915	
Employee Benefits Prof., Tech. Services	15,315,390 15,000	15,790,123 15,000	14,662,996 210,000	1,127,127 (195,000)	
Property, Transportation, Comm.	5,055,300	5,055,300	6,878,468	(1,823,168)	
Materials, Supplies, Books and					
Equipment Allocated Costs	10,200 (12,650,000)	10,200 (7,609,500)	8,863 (7,717,804)	1,337 108,304	
Total Special Education	26,375,985	31,319,630	31,479,115	(159,485)	
p					

\* The consolidated budget for Special Education includes Instruction, Student Support Services and Administrative Support

	Budgeted Amounts			Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
Transportation Allocated Costs	\$ 55,811,000	\$ 58,893,000	\$ 58,168,846	\$ 724,154	
Total Student Support Services	82,186,985	90,212,630	89,647,961	564,669	
Services to Non-Public School Students Personal Services Employee Benefits Prof., Tech. Services Property, Transportation, Comm.	441,788 240,756 44,030 40,000	464,882 273,817 44,030 40,000	407,027 222,554 44,000 32,563	57,855 51,263 30 7,437	
Materials, Supplies, Books and Equipment	15,700	97,576	9,156	88,420	
	782,274	920,305	715,300	205,005	
Total Administrative Support	782,274	920,305	715,300	205,005	
Allocated Costs Special Education Services to Non-Public School Students	9,000,000 255,401	9,000,000 307,205	9,469,490	(469,490) 307,205	
Total Allocated Costs	9,255,401	9,307,205	9,469,490	(162,285)	
Total Obligations	310,991,892	330,336,124	330,731,850	(395,726)	
OTHER FINANCING SOURCES Operating Transfers from Other Funds	(270,954,900)	(231,675,100)	(235,625,144)	3,950,044	
Total Intermediate Unit	\$ 40,036,992	\$ 98,661,024	\$ 95,106,706	\$ 3,554,318	
Fund Totals - Object Classes Personal Services Employee Benefits Prof.,Tech. Services Property,Transportation,Comm. Materials, Supplies, Books and Equipment Other Allocated Costs	\$ 143,124,578 90,258,084 18,862,049 5,133,450 2,043,218 (845,888) 52,416,401	\$ 148,114,661 102,171,565 19,461,298 5,099,441 1,991,339 (7,092,885) 60,590,705	\$ 146,279,505 97,686,501 18,280,840 6,957,562 1,604,316 2,594 59,920,532	\$ 1,835,156 4,485,064 1,180,458 (1,858,121) 387,023 (7,095,479) 670,173	
Total Obligations	310,991,892	330,336,124	330,731,850	(395,726)	
Other Financing Sources Operating Transfers from Other Funds	(270,954,900)	(231,675,100)	(235,625,144)	3,950,044	
Total Intermediate Unit	\$ 40,036,992	\$ 98,661,024	\$ 95,106,706	\$ 3,554,318	

	Budgetee	d Amounts				ariance with inal Budget
	 Original		Final	Actual	Posi	tive (Negative)
REVENUES	 			 		
Locally Generated Non Tax						
Interest on Investments	\$ 853,000	\$	851,000	\$ 853,764	\$	2,764
Basis Swap Income	-		1,302,706	1,405,895		103,189
Miscellaneous	-		355,294	356,294		1,000
Total Revenues	\$ 853,000		2,509,000	 2,615,953		106,953
OBLIGATIONS						
Bonds						
Principal	\$ 108,001,738	\$	107,664,250	\$ 107,664,250	\$	-
Interest	96,876,121		96,719,524	96,719,524		-
Authority Obligations (SPSBA)						
Principal	6,540,000		6,540,000	6,540,000		-
Interest	42,516,375		42,516,375	42,516,375		-
Variable Rate Bond Interest	3,492,000		532,766	510,218		22,548
Issuance Costs	3,365,000		1,903,312	1,872,800		30,512
Administrative Expenses	 3,193,823		3,125,486	 3,133,801		(8,315)
Total Obligations	\$ 263,985,057	\$	259,001,713	\$ 258,956,968	\$	44,745
OTHER FINANCING SOURCES (USES)						
Transfers from Other Funds	\$ 243,677,257	\$	250,743,513	\$ 244,681,428	\$	(6,062,085)
Land Sale Proceeds	14,503,000		330,000	343,500		13,500
Total Other Financing Sources (Uses)	\$ 258,180,257	\$	251,073,513	\$ 245,024,928	\$	(6,048,585)
Net Change in Fund Balance	(4,951,800)		(5,419,200)	(11,316,087)		(5,896,887)
Fund Balances, July 1, 2012	111,058,100		109,543,600	109,543,587		(13)
Fund Balances, June 30, 2013	\$ 106,106,300	\$	104,124,400	\$ 98,227,500	\$	(5,896,900)

	Budgeted Amounts					Variance with Final Budget		
		Original		Final		Actual	Posit	ive (Negative)
REVENUES Locally Generated Non Tax Interest on Investments Miscellancous	\$	400,000 50,000	\$	350,000 50,000	\$	325,262 689,006	\$	(24,738) 639,006
Total Locally Generated Non Tax		450,000		400,000		1,014,268		614,268
State Grants and Subsidies		530,000		415,000		576,001		161,001
Total Revenues	\$	980,000	\$	815,000	<u></u>	1,590,269	\$	775,269
<b>OBLIGATIONS</b> Undistributed Cancellation of Prior Years' Encumbrances	<u>\$</u>		\$		_\$	(10,449,100)	<u>_</u> \$	10,449,100
New Buildings and Additions		32,800,071		20,119,019		12,272,440		7,846,579
Environmental Management Asbestos Abatement Environmental Services		8,259,927 2,013,765		6,829,285 1,934,367		3,295,251		6,829,285 (1,360,884)
Total Environmental Management		10,273,692		8,763,652		3,295,251		5,468,401
Alterations and Improvements Various Projects Administrative Support Major/Building Renovations Total Alterations and Improvements		121,955,265 12,484,490 6,620,519 141,060,274		44,916,087 14,290,158 3,304,820 62,511,065		9,070,778 6,380,611 28,325,087 43,776,476		35,845,309 7,909,547 (25,020,267) 18,734,589
Total Obligations	\$	184,134,037	\$	91,393,736		48,895,067		42,498,669
OTHER FINANCING SOURCES (USES)								
Debt Issuance Gain on Sale of Capital Assets Bond Issuance Costs		160,000,000				3,080		3,080
Total Other Financing Sources (Uses)	\$	156,563,000		-	\$	3,080	\$	3,080
Net Change in Fund Balance	\$	(26,591,037)		(90,578,736)	\$	(47,301,718)	\$	43,277,018

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# **Fiduciary Funds**

Fiduciary funds are used to account for assets held by the School District as a trustee or agent for individuals, private organizations, and/or other governmental units. The funds included in this category are:

• Private Purpose Trust Funds - used to account for all trust agreements for which both principal and earnings benefit individuals, private organizations or other governments.

For external reporting purposes, the School District reports one combined Private Purpose Trust Fund. However, at June 30, 2013 there were thirteen Private Purpose Trust Funds administered by the School District.

• Agency Funds - used to account for assets held by the School District as trustee or agent for others. Agency funds report only assets and liabilities and do not have a measurement focus. They use the accrual basis of accounting to recognize receivables and payables.

At June 30, 2013 there were four Agency Funds administered by the School District: Payroll Liabilities, Student Bus Token, Student Activities, and Unclaimed Monies.

School District of Philadelphia Combining Statement of Fiduciary Net Position Agency Funds June 30, 2013

Total	<pre>\$ 5,088,360 78,931,058 2,672,339 101,617</pre>	86,793,374	80,754,070 5,085,737 953,567	86,793,374	S
Unclaimed Monies Fund	S - 5 849,327 - 5	849,327	- - 849,327	849,327	•   •
Student Activities Fund (1)	\$ 5,085,737 - -	5,085,737	5,085,737	5,085,737	- -
Student Bus Token Fund	\$ 2,623 - - 101,617	104,240	- - 104,240	104,240	°,
Payroll Liabilities	\$ 78,081,731 2,672,339	80,754,070	80,754,070 -	80,754,070	es)
	ASSETS Cash and Cash Equivalents Equity in Pooled Cash and Investments Accounts Receivable Inventories	Total Assets	LIABILITIES Payroll Deductions and Withholdings Due to Student Activities Other Liabilities	Total Liabilities	NET POSITION Held in Trust for Various Purposes

(1) Amounts reflect balances as of May 31, 2013.

### School District of Philadelphia Combining Statement of Changes in Assets and Liabilities Agency Funds For the Year Ended June 30, 2013

	Balance July 1, 2012	Additions	Deductions	Balance June 30, 2013
Payroll Liabilities Fund				
Assets Equity in Pooled Cash and Investments	\$ 22,886,617	\$ 1,162,985,017	\$ 1,107,789,903	\$ 78,081,731
Due From Other Funds Accounts Receivable	49,289,751 955,366	2,672,339	49,289,751 955,366	2,672,339
Total Assets	\$ 73,131,734	\$ 1,165,657,356	\$ 1,158,035,020	\$ 80,754,070
Liabilities Payroll Deductions and Withholdings	<b>\$</b> 73,131,734	\$ 1,165,657,356	\$ 1,158,035,020	\$ 80,754,070
Total Liabilities	\$ 73,131,734	\$ 1,165,657,356	\$ 1,158,035,020	\$ 80,754,070
Student Bus Token Fund				
Assets Cash and Cash Equivalents Inventories	\$	\$	\$ - 	\$ 2,623 101,617
Total Assets	\$ 104,240	\$	<u>\$</u>	\$ 104,240
Liabilities				
Other Liabilities	\$ 104,240	<u>\$</u>	\$	\$ 104,240
Total Liabilities	\$ 104,240	<u>\$</u>	<u> </u>	\$ 104,240
Student Activities Fund				
Assets Cash	\$ 5,034,648	\$ 9,191,661	\$ 9,140,572	\$ 5,085,737
Liabilitics Due to Student Activities	\$ 5,034,648	\$ 9,191,661	\$ 9,140,572	\$ 5,085,737
Unclaimed Monies Fund				
Assets Equity in Pooled Cash and Investments	\$ 632,206	\$ 797,142	\$ 580,021	\$ 849,327
Liabilities Other Liabilities	\$ 632,206	\$ 797,142	\$ 580,021	\$ 849,327
All Agency Funds Assets				
Cash and Cash Equivalents Equity in Pooled Cash and Investments Due From Other Funds	\$ 5,037,271 23,518,823	\$ 9,191,661 1,163,782,159	\$ 9,140,572 1,108,369,924	\$ 5,088,360 78,931,058
Accounts Receivable Inventories	49,289,751 955,366 101,617	2,672,339	49,289,751 955,366	- 2,672,339 101,617
Total Assets	\$ 78,902,828	\$ 1,175,646,159	\$ 1,167,755,613	\$ 86,793,374
Liabilities				
Payroll Deductions and Withholdings Due to Student Activities Other Liabilities	\$ 73,131,734 5,034,648 736,446	\$ 1,165,657,356 9,191,661 797,142	\$ 1,158,035,020 9,140,572 580,021	\$ 80,754,070 5,085,737 953,567
Total Liabilities	\$ 78,902,828	\$ 1,175,646,159	\$ 1,167,755,613	\$ 86,793,374

#### SCHOOL DISTRICT OF PHILADELPHIA SCHEDULE OF BONDS OUTSTANDING JUNE 30, 2013

	Original				Fiscal 2 Debt Service R	
Date of Issue	Principal Issued	Principal Outstanding	Maturity Dates	Interest Rates %	Interest	Principal
NOVEMBER 30, 2000 (SERIES 8) - QZAB (8Q00)	\$ 22,985,000		NOV 30, 2013	-	- \$	22,930,000
(SERIES D) - SERE (DOD)		22,930,000			<u> </u>	22,930,000
SEPTEMBER 10, 2003 (SERIES B) (BS03) State Public School	588,140,000	43,505,000	JUNE 1, 2028	5.500	2,392,775	-
Building Authority Capital Obligation Bonds		43,505,000			2,392,775	
JUNE 29, 2004	100,000,000	5,000	JUNE 1, 2014	4.150	208	5,000
(SERIES D) (D004) GOB Fixed Rate		8,700,000	JUNE 1, 2015	5.000	435,000	-
		8,705,000			435,208	5,000
AUGUST 1, 2004 2004 QZAB CSF P (SERIES E) (EQ04)	19,335,000	1,381,071 1,381,071 1,381,071 1,381,071 1,381,071 1,381,071	SEPT 1, 2013 SEPT 1, 2014 SEPT 1, 2015 SEPT 1, 2016 SEPT 1, 2017		- - -	1,381,071 - - - -
		1,381,077	SEPT 1, 2018	-	-	-
		8,286,432			-	1,381,071
MAY 25, 2005 (SERIES A) (A005) GOB-Refunding	198,140,000	15,675,000 16,480,000 17,325,000 18,215,000 19,145,000 107,410,000	AUGUST 1, 2013 AUGUST 1, 2014 AUGUST 1, 2015 AUGUST 1, 2016 AUGUST 1, 2017 AUGUST 1, 2018-22	5.000 5.000 5.000 5.000 5.000 5.000	391,875 824,000 866,250 910,750 957,250 5,370,500	15,675,000 - - - -
		194,250,000			9,320,625	15,675,000
MAY 25, 2005 (SERIES B) (B005) GOB-Refunding	43,415,000	6,155,000 6,485,000 6,805,000 7,165,000	APRIL 1, 2014 APRIL 1, 2015 APRIL 1, 2016 APRIL 1, 2017	5.000 5.000 5.000 5.000	307,750 324,250 340,250 358,250	6,155,000 - - -
		26,610,000			1,330,500	6,155,000
JUNE 16, 2005 (SERIES C) (C005) GOB-Non Refunding	71,740,000	3,045,000 3,185,000 3,335,000 3,490,000 3,670,000 21,360,000 15,700,000	JULY 1, 2013 JULY 1, 2014 JULY 1, 2015 JULY 1, 2016 JULY 1, 2017 JULY 1, 2018-22 JULY 1, 2023-25	4.610 4.660 4.700 5.090 5.090 5.178 5.310	70.187 148,421 156,745 177,641 186,803 1,107,442 833,670	3,045,000 - - - - - - -
		53,785,000			2,680,909	3,045,000
OCTOBER 20, 2005 (SERIES D) (D005) GOB-Non Refunding	29,920,000	1,905,000 2,000,000 2,100,000 2,220,000 2,335,000 7,815,000	JUNE 1, 2014 JUNE 1, 2015 JUNE 1, 2016 JUNE 1, 2017 JUNE 1, 2018 JUNE 1, 2019-21	5.000 5.000 5.500 5.500 5.500 5.500	95,250 100,000 115,500 122,100 128,425 429,825	1,905,000 - - - - -
		18,375,000			991,100	1,905,000
DECEMBER 28, 2006 (SERIES A) (AS06) GOB-Non State Public School Building Capital Obligation Bonds	317,125,000	6,865,000 7,210,000 7,530,000 7,910,000 8,305,000 48,185,000 61,490,000 78,400,000 56,300,000	JUNE 1, 2014 JUNE 1, 2015 JUNE 1, 2016 JUNE 1, 2017 JUNE 1, 2019-23 JUNE 1, 2029-33 JUNE 1, 2029-33 JUNE 1, 2029-33 JUNE 1, 2034-36	5.000 4.500 5.000 5.000 5.000 5.000 4.700 4.475	343,250 324,450 376,500 395,500 415,250 2,409,250 3,074,500 3,747,225 2,525,675	6,865,000 - - - - - - - - - - - - - - -
		282,195,000			13,611,600	6,865,000
DECEMBER 28, 2006 (SERIES B) (BS06) GOB-Refunding State Public School Building Authority Capital Obligation Bonds	545,570,000	5,000 5,000 5,000 5,000 9,300,000 131,965,000 404,250,000	JUNE 1, 2014 JUNE 1, 2015 JUNE 1, 2016 JUNE 1, 2017 JUNE 1, 2018 JUNE 1, 2019-23 JUNE 1, 2024-28 JUNE 1, 2029-33	3.500 3.625 3.625 3.750 3.750 4.200 4.000 4.750	175 181 180 188 188 445,988 6,598,250 19,139,925 26,185,075	5,000
MAY 22, 2007	146,530,000	10,000	JUNE 1, 2014	4.000	400	10,000
(SERIES A) (A007) GOB Non Refunding	140,530,000	10,000 15,000 15,000 1,5,000 64,690,000 5,640,000 74,470,000	JUNE 1, 2014 JUNE 1, 2016 JUNE 1, 2016 JUNE 1, 2017 JUNE 1, 2018 JUNE 1, 2019-23 JUNE 1, 2024-28 JUNE 1, 2024-33 JUNE 1, 2034	4.000 4.000 4.000 5.000 5.000 5.000 5.000 5.000 4.688	400 600 750 80,500 3,234,500 282,000 3,536,000	
		146,475,000			7,135,750	10,000

#### SCHOOL DISTRICT OF PHILADELPHIA SCHEDULE OF BONDS OUTSTANDING JUNE 30, 2013

	Original				Fiscal 2 Debt Service Re	
Date of Issue	Principal Issned	Principal Outstanding	Maturity Dates	Interest Rates %	Interest	Principal
DECEMBER 28, 2007 (SERIES C) (CQ07)	13,510,000	900,667 900,667	DEC 28, 2013 DEC 28, 2014		-	900,667
QZAB		900,667	DEC 28, 2015		-	-
		900,667 900,667	DEC 28, 2016 DEC 28, 2017		-	-
		4,503,332	DEC 28, 2018-22		-	-
		9,006,667				900,667
DECEMBER 28, 2007	28,160,000	5,000	DEC 28, 2013	1.250	63	5,000
(SERIES D) (DQ07)		5,000	DEC 28, 2014	1.250	63	-
QZAB		5,000 5,000	DEC 28, 2015 DEC 28, 2016	1.250 1.250	63 63	-
		5,000,000	DEC 28, 2017	1.250	62,556	-
		23,115,000	DEC 28, 2018-22	1.250	289,192	-
		28,135,000			352,000	5,000
NOVEMBER 20, 2008	282,365,000	4,975,000	SEPT 1, 2013	5.000	124,375	4,975,000
(SERIES E) (E008) GOB Non Refunding		5,205,000 5,445,000	SEPT 1, 2014 SEPT 1, 2015	4.000 5.000	208,200 272,250	-
e.		5,725,000	SEPT 1, 2016	5.000	286,250	-
		6,000,000	SEPT 1, 2017 SEPT 1, 2018-22	4.500 5.100	270,000 1,782,806	-
		34,940,000 45,340,000	SEPT 1, 2010-22 SEPT 1, 2023-27	5.325	2,416,700	-
		60,265,000	SEPT 1, 2028-32	5.875	3,549,494	-
		81,400,000 19,420,000	SEPT 1, 2032-37 SEPT 1, 2038	6.000 6.000	4,884,000 1,165,200	-
			GEI 1 1, 2000	0.000		4,975,000
		268,715,000			14.959.275	
NOVEMBER 20, 2008 (SERIES F) (F008)	114,215,000	5,000 5,000	SEPT 1, 2013 SEPT 1, 2014	3.875 4.000	97 200	5,000
GOB Refunding		11,380,000	SEPT 1, 2015	5.000	569,000	-
		10,945,000 10,505,000	SEPT 1, 2016 SEPT 1, 2017	5.000 5.025	547,250 525,250	-
		46,040,000	SEPT 1, 2017 SEPT 1, 2018-22	5.025	2,323,412	-
		35,315,000	SEPT 1, 2023-27	5.225	1,844,119	-
		114,195,000			5,809,328	5,000
MAY 28, 2009 SERIES A (A009) GOB Refunding	20,075,000	3,070.000	JUNE 1, 2014	4.827	148,189	3,070,000
		3,070,000			148,189	3,070,000
MAY 28, 2009	30,710,000	2,165,000	JUNE 1, 2014	3.000	64,950	2,165,000
SERIES B (B009)		5,165,000	JUNE 1, 2015	5.000	258,250	-
GOB Refunding		5,425,000 5,695,000	JUNE 1, 2016 JUNE 1, 2017	5.000 5.000	271,250 284,750	-
		5,980,000	JUNE 1, 2018	5.000	299,000	-
		6,280,000	JUNE 1, 2019	4.500	283,700	<u> </u>
		30,710,000			1,461,900	2,165,000
MAY 28, 2009	49,200,000	6,255,000	JUNE 1, 2020	1.250	78,188	-
SERIES C (C009) GOB Refunding		6,495,000 6,750,000	JUNE 1, 2021 JUNE 1, 2022	1.250 1.250	81,187 84,375	-
		7,010,000	JUNE 1, 2023	1.250	87,625	-
		7,280,000 15,410,000	JUNE 1, 2024 JUNE 1, 2025-26	1.250 1.250	91,000 192,625	-
		49,200,000			615,000	
APRIL 6, 2010	27,820,000	4,965,000	JUNE 1, 2014	5.000	248,250	4,965,000
SERIES A (A010)	_,,	5,210,000	JUNE 1, 2015	5.000	260,500	-
(TAX EXEMPT)		5,470,000	JUNE 1, 2016	5.000	273,500	-
		15,645,000			782,250	4,965,000
APRIL 6, 2010	221,485,000	5,745,000	JUNE 1, 2017	4.735	272,026	-
SERIES B (B010) (BAB-FEDERAL SUBSIDY)		5,920,000 6,115,000	JUNE 1, 2018 JUNE 1, 2019	5.139 5.289	304,229 323,422	-
<u> </u>		6,325,000	JUNE 1, 2020	5,419	342,752	-
		6,550,000	JUNE 1, 2021	5.589	366,080	-
		36,630,000 44,880,000	JUNE 1, 2022-26 JUNE 1, 2027-31	5.739 6.645	2,242,456 2,983,429	-
		55,505,000	JUNE 1, 2032-36	6.765	3,754,913	-
		53,815,000	JUNE 1, 2037-40	6.765	3,640,585	
APRIL 6, 2010	300,045,000		SEPT 1 2013	4.899	533,650	21,785,000
SERIES C (C010)	300,045,000	21,785,000 23,340,000	SEPT 1, 2013 SEPT 1, 2014	4.899	1,138,000	21,703,000
GOB Refunding		24,200,000	SEPT 1, 2015	4.907	1,187,500	-
		25,065,000 25,995,000	SEPT 1, 2016 SEPT 1, 2017	4.899 5.000	1,227,950 1,299,750	-
		109,760,000	SEPT 1, 2017 SEPT 1, 2018-21	5,000	5,488,000	-
		230,145,000			10,874,850	
		200, 140,000				

#### SCHOOL DISTRICT OF PHILADELPHIA SCHEDULE OF BONDS OUTSTANDING JUNE 30, 2013

	Original Principal	Principal	Maturity	Interest	Fiscal 20 Deht Service Re	
Date of Issue	Issued	Outstanding	Dates	Rates %	Interest	Principal
APRIL 6, 2010 SERIES D (D010)	49,365,000	7,245,000 7,600,000	SEPT 1, 2017 SEPT 1, 2018	4.410 4.976	319,494 378,212	-
GOB Refunding		8,000,000 8,410,000	SEPT 1,2019 SEPT 1,2020	4.974 4.973	397,900 418,188	-
		8,850,000	SEPT 1, 2021	4.885	432,312	
		9,260,000	SEPT 1, 2022	4.000	370,400	
		49,365,000			2,316,506	
January 3, 2011 SERIES E (E010)	125,880,000	3,855,000 3,555,000	SEPT 1, 2013 SEPT 1, 2014	4.000 4.000	77,100 142,200	3,855,000
OB Refunding		3,710,000	SEPT 1, 2015	5.000	185,500	•
		3,910,000 4,105,000	SEPT 1, 2016 SEPT 1, 2017	5.000 5.000	195,500 205,250	-
		60,095,000	SEPT 1, 2018-22	5.100	3,120,888	-
		41,605,000	SEPT 1, 2023-24	5.250	2,184,262	
		120,835,000			6,110,700	3,855,00
January 3, 2011 (Series F) (F010)	150,000,000	18,625,000 20,330,000	SEPT 1, 2024 SEPT 1, 2025	1.250 1.250	232,813 254,125	-
GOB Refunding		12,615,000	SEPT 1, 2026	1.250	157,688	-
		27,325,000 27,635,000	SEPT 1, 2027 SEPT 1, 2028	1.250 1.250	341,562 345,437	-
		43,470,000	SEPT 1, 2029-30	1.250	543,375	-
		150,000,000			1,875,000	
January 3, 2011 SERIES G (G010)	150,000,000	18,625,000 20,330,000	SEPT 1, 2024 SEPT 1, 2025	1.250 1.250	232,813 254,125	-
GOB Refunding		12,615,000	SEPT 1, 2026	1.250	157,688	-
		27,325,000 27,635,000	SEPT 1, 2027 SEPT 1, 2028	1.250 1.250	341,562 345,437	-
		43,470,000	SEPT 1, 2029-30	1.250	543,375	-
		150,000,000			1,875,000	-
December 20, 2011 SERIES A (QSCB) - (FEDERAL SUBSIDY)	144,625,000	7,415,000 7,415,000	SEPT 1, 2014 SEPT 1, 2015	5.995 5.995	444,529 444,529	
GOB (AQ11)		7,415,000	SEPT 1, 2016	5,995	444,529	
		7,415,000 7,415,000	SEPT 1, 2017 SEPT 1, 2018	5.995 5.995	444,529 444,529	-
		41,025,000	SEPT 1, 2019-23	5.995	2,459,450	-
		46,950,000 19,575,000	SEPT 1, 2024-28 SEPT 1, 2029-30	5.995 5.995	2,814,653 1,173,521	-
		144,625,000			8,670,269	-
December 20, 2011	16,970,000	1,515,000	SEPT 1, 2013	2.500	19,975	1,515,000
SERIES B (TAX EXEMPT)		1,570,000	SEPT 1, 2014	3.500	71,000	•
GOB (B011)		1,640,000 1,700,000	SEPT 1, 2015 SEPT 1, 2016	3.500 2.000	77,500 34,000	-
		1,735,000 7,430,000	SEPT 1, 2017 SEPT 1, 2018-21	2.250 2.969	39,038 221,244	-
		15,590,000	·		462,756	1,515,00
December 20, 2011	41,185,000	3,100,000	SEPT 1, 2013	3.000	46,500	3,100,00
SERIES C (C011)		3,230,000 3,395,000	SEPT 1, 2014 SEPT 1, 2015	5.000 5.000	161,500 169,750	-
GOB Refunding		3,565,000	SEPT 1, 2015	5.000	178,250	-
		3,750,000 17,025,000	SEPT 1, 2017 SEPT 1, 2018-21	5.000 5.000	187,500 851,250	-
		34,065,000			1,594,750	3,100,000
December 20, 2011	16,330,000	1,550,000	SEPT 1, 2013	3.000	23,250	1,550,00
SERIES D (D011)		1,595,000	SEPT 1, 2014	3.000	47,850	•
GOB Refunding		1,655,000 1,725,000	SEPT 1, 2015 SEPT 1, 2016	4.000 4.000	66,200 69,000	-
		1,800,000 8,005,000	SEPT 1, 2017 SEPT 1, 2018-21	5.000 3,792	90,000 297,438	-
		16,330,000		0,702	593,736	1,550,00
March 29, 2012	35,312,564	7,062,513	DEC 28, 2013	2.000	187,099	7,062,51
SERIES A (A012)		7,062,513	DEC 28, 2014	2,000	167,099	-
GOB (SEPTA Loan)		7,062,513 7,062,513	DEC 28, 2015 DEC 28, 2016	2.000 2.000	167,099 167,099	-
		28,250,051			668,396	7,062,51
November 28, 2012	264,995,000	4,510,000	April 1, 2014	5.0000	302,546	4,510,00
SERIES B (BS12) GOB DEFICIT FUNDING		9,260,000 9,720,000	April 1, 2015 April 1, 2016	5.0000 5.0000	621,192 652.050	-
State Public School		10,210,000	April 1, 2017	5.0000	684,921	-
Building Authority		10,720,000 62,190,000	April 1, 2018 April 1, 2019-23	5.0000 5.0000	719,133 4,171,913	-
		79,370,000 79,015,000	April 1, 2024-28 April 1, 2029-32	5.0000	5,324,405 5,300,589	-
		264,995,000	April 1, 2020-02	0.0000	17,776,749	4,510.00
TOTAL BONDS OUTSTANDING \$	4,165,147,564 \$	3,295,018,150		4	155,260,090 \$	117,439,25
	2,449,317,564 \$	2,158,783,150			95,293,891 \$	106,059,25
NON-ELECTORAL DEBT BONDS \$ CAPITAL OBLIGATION BONDS (Lease Rental)		1,136,235,000			59,966,199	11,380,00

## Capital Assets Used in the Operation of Governmental Funds

Capital assets, which include property, plant, and equipment, are reported in the applicable governmental or business-type activities columns in the district-wide financial statements. Capital assets are defined by the School District as assets with an initial individual cost of at least \$500 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are valued at their estimated fair market value on the date donated.

Capital assets acquired or constructed, for governmental fund accounting purposes, are recorded as expenditures in the fund incurring the obligation and are capitalized at cost in the District-wide Statement of Net Assets.

## School District of Philadelphia Capital Assets Used in the Operation of Governmental Funds Comparative Schedule by Source June 30, 2013 (Dollars in Thousands)

	 2013	 2012
Governmental Funds Capital Assets:		
Land	\$ 132,311	\$ 131,841
Buildings	1,797,501	1,752,872
Improvements	1,229,844	1,185,064
Intangible Assets	46,060	45,598
Construction in Progress	27,909	58,167
Personal Property	248,007	263,426
Total Governmental Funds Capital Assets	\$ 3,481,632	\$ 3,436,968

Investments in Governmental Funds Capital Assets by Source:

General Fund	\$ 68,084	\$ 75,424
Capital Projects Fund	3,335,758	3,281,208
Categorical Funds	 77,790	 80,336
Total Governmental Funds Capital Assets	\$ 3,481,632	\$ 3,436,968

This schedule presents only the capital asset balances related to governmental funds. Accordingly, the capital assets reported in the Internal Service Fund are excluded from the above amounts. Generally, the capital assets of the Internal Service Fund are included as governmental activities in the Statement of Net Assets.

School District of Philadelphia Capital Assets Used in the Operation of Governmental Funds Schedule by Function and Activity June 30, 2013 (Dollars in Thousands) Total

								Intancible	<u> </u>	Construction	_	Personal	G	Governmental Funds
Function/Activity		Land		Buildings	<u></u>	Improvements		Assets		in Progress		Property	ő	Capital Assets
Instruction	64	129,169	₩	1,692,958	<del>64</del>	1,213,146	s	ı	<del>6</del> 9	27,909	\$	185,166	69	3,248,348
Student Support Services		821		9,744		3,132		,		,		25,516		39,213
Administrative Support		2,321		94,799		13,566		46,060		ı		5,479		162,225
Operation & Maintenance of Plant Services		ı		ı		ı		ı		ı		8,705		8,705
Pupil Transportation		I		I		I		,		ı		463		463
All Other Support Services		1		,		ı		ı		1		22,678		22,678
Total Governmental Funds Capital Assets	ы	132,311	un l	1,797,501	69	1,229,844	69	46,060	€A	27,909	69	248,007	64	3,481,632

This schedule presents only the capital asset balances related to governmental funds. Accordingly, the capital assets reported in the Internal Service Fund are excluded from the above amounts. Generally, the capital assets of the Internal Service Fund are included from the above amounts. Generally, the capital assets of the Internal Service Fund are included from the above amounts.

School District of Philadelphia Capital Assets Used in the Operation of Governmental Funds Schedule of Changes By Function and Activity June 30, 2013 (Dollars in Thousands)

Function/Activity	1	Governmental Funds Capital Assets (1) July 1, 2012		Prior Period Adjustments	₹,	Additions		Deletions	Governmental Funds Capital Assets June 30, 2013
Instruction	\$	3,199,060	\$	,	÷	70,656	₩	21,368	\$ 3,248,348
Student Support Services		40,433		ï		2,340		3,560	39,213
Administrative Support		161,932		ı		1,299		1,006	162,225
Operation & Maintenance of Plant Services		11,610		ı		1,343		4,248	8,705
Pupil Transportation		446		·		19		2	463
All Other Support Services		23,487		ı		76		885	22,678
Total	ŝ	3,436,968	S	1	\$	75,733	5	31,069	\$ 3,481,632

This schedule presents only the capital asset balances related to governmental funds. Accordingly, the capital assets reported in the Internal Service Fund are excluded from the above amounts. Generally, the capital assets of the Internal Service Fund are included as governmental activities in the Statement of Net Assets.

(1) July 1, 2012 balances were adjusted to accurately reflect amounts by Function/Activity.





## **Statistical Section**

This part of the School District of Philadelphia's ("School District") Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the School District's overall financial health.

Contents	Page
Financial Trends	
These schedules contain trend information to help the reader understand how the School District's financial performance and well-being have changed over time.	122
Revenue Capacity	
These schedules contain information to help the reader assess the School District's most significant local revenue source, property taxes.	129
Debt Capacity	
These schedules present information to help the reader assess the affordability of the School District's current levels of outstanding debt and their ability to issue additional debt in the future.	134
Demographic and Economic Information	
These schedules offer demographic and economic indicators to help the reader understand the environment within which the School District's financial activities take place.	139
Operating Information	
These schedules contain service and infrastructure data to help the reader understand how the information in the School District's financial report relates to the services the School District provides and the activities it performs.	141

Sources: Unless otherwise noted, the information in these schedules is derived from the Comprehensive Annual Financial Reports for the relevant year. The District implemented GASB Statement No. 34 in fiscal year 2002; schedules presenting government-wide information include information beginning in that fiscal year.

#### School District of Philadelphia Table 1 Net Position by Component For the Fiscal Years 2004 through 2013 (accrual basis of accounting) (dollars in thousands)

	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013
<u>Governmental Activities</u> Net Investment in Capital Assets Restricted	\$ (76,702)	\$ 15,075 (1)	\$ 10,345	\$ 1,183	\$ 27,119	\$ 17,712	\$ (27,665)	\$ (125,999)	\$ (210,98B)	\$ (238,240)
Medical Self-Insurance Debt Service	55,071	50,380	64,613	70,056	74,032	71,650	76,811	18,375 94,901	18,375 109,544	18,375 98,228
Special Revenue & Permanent Funds Expendable Non-Expendable	5,256	5,331	1,969	2,667 3,329	- 2,814 3,393	2,109	- 2,166 4,149	3,495 2,891	- 3,466 2,838	- 3,447 2,836
Non-Expensation Arbitrage Rebate Payable Workers' Compensation/Termination/Other	19,624	23,889	2,354	-	3,767	4,286	4,286	3,646	286	265
Unrestricted (Deficit) Total Governmental Activities Net Position	(696,786)	(1,031,304)	(1,199,787)	(1,303,264)	(1,308,420)	(1,275,930)	(1,302,757)	(1,344,779)	(1,355,846)	(1,482,974)
Business-type Activities		(930,029)	(1,130,664)			(1,170,002)				
Net investment in Capital Assets Unrestricted (Deficit)	3,459 7,474	3,449 7,855	3,188 2,442	3,133 (5,613)	4,005 (7,346)	3,281 (11,196)	3,247 (11,162)	2,927 (9,342)	2,466 (6,747)	2,122 (5,003)
Total Business-type Activities Net Position	10,933	11,304	5,630	(2,480)	(3,341)	(7,915)	(7,915)	(6,415)	(4,281)	(2,881)
<u>Total School District</u> Net investment in Capital Assets Restricted Unrestricted (Deficit)	(73,243) 79,951 (689,312)	18,524 79,600 (1,023,449)	13,533 72,558 (1,197,345)	4,316 76,052 (1,308,877)	31,124 84,006 (1,315,766)	20,993 82,166 (1,287,126)	(24,418) 87,412 (1,313,919)	(123,072) 123,308 (1,354,121)	(208,522) [134,509 (1,362,593)	(236,118) 123,151 (1,487,977)
Total School District Net Position	\$ (682,604)	\$ (925,325)	\$ (1,111,254)	\$ (1,228,509)	\$ (1,200,636)	<b>S</b> (1,183,967)	\$ (1,250,925)	\$ (1,353,885)	<b>S</b> (1,436,606)	\$ (1,600,944)

Notes:

(1) The School District refined the computation for Net Investment in Capital Assets for Governmental Activities for Fiscal Year 2005 and thereafter. This change reflects inclusion of deferred charges, bond premiurus and discounts, and uncapitalized expenditures.

Source: The School District of Philadelphia Comprehensive Annual Pinancial Reports for the Fiscal Years ended 2004 through 2013.

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# School District of Philadelphia Table 2 Expenses, Program Revenues, and Net (Expensey/Revenue For the Fiscal Years 2004 through 2013 (acrual basis of accounting) (dollars in thousands)

	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013
Expenses:										
Governmental Activities										
Instruction	\$ 1,382,087	\$ 1,458,022	S 1,696,973	\$ 1,706,310	\$ 1,733,663	\$ 1,869,789	S 2.033,799	\$ 2,268,293	S 2.087.983	\$ 1,189,735
Student Support Services	352,299	412,991	247,845	262.044	210,458	205,374	240,883	254,991	181,595	180.348
Administrative Support	1)4,931	117,811	112,455	114.397	92,100	122.523	135,193	147.661	108,120	102,855
Operation & Maintenance of Plant Services (6)	243,485	258,985	263,163	270,163	273.335	261.750	256,291	241,486	197,205	198,762
Pupil Transportation	76,382	84,170	\$E,867	89,079	107,050	73.636	76,175	81,154	81,983	82,015
All Other Support Services	26,868	15,815	36,422	19,654	32.047	1,591	(3.362)	(21.283)	(10,373)	15,123
Early Childhood Education	21,628	20.952	18,005	20,448	22.816	24,157	20,515	1,487	189	197
Interest on Long-Term Debt	88.732	114,535	128.245	138,286	137,906	139,001	142,337	147.505	139,023	153,707
Loss on Disposal of Capital Assets (1)	6,323 (2)	3,838	•		-	-		•	•	•
Loss on Sale of Real Property		57,550						·		i
Total Governmental Activities Expenses (3)	2.312,735	2,544,669	2,593,975	2,620,381	2,609,375	2,697.821	2,901.831	3,121,294	2,785,725	2,922,742
Business-type Activities:										
Food Service (6)	\$0,638	77,595	79,851	81,798	78,189	81.008	80.638	81.035	77.246	76.036
Loss on Disposal of Capital Assets (4)		8	6			·	·	· · · · · · · · · · · · · · · · · · ·		
Total Business-type Activities Expenses	80,638	77,603	79_B57	61,798	78,189	\$1,008	80.638	81,035	77,246	76.036
Total School District Expenses	<b>5</b> 2,393,373	\$ 2,622,272	\$ 2,673,832	\$ 2,702.179	\$ 2.687,564	<u>\$ 2,778,829</u>	\$ 2,982,469	\$ 3,202,329	\$ 2.862.971	\$ 2,998,778
Program Revenues Governmental Activities										
Charges for Services (5)	\$ 1.280	S 447	S 200	\$ 773	\$ 586	\$ 1.037	<b>\$</b> 664	S 745	S 642	\$ 847
Instruction Student Support Services	\$ 1,280 274	\$ 447 260	2 399 90	103	S 680 65	a 1,037 69	3 004	3 745	5 042	3 641
Administrative Support	274	250	477	313	3.843	3,963	3.882	3,922	322	4,752
Operation & Meintenance of Plant Services	2.885	1.342	1,325	991	959	1,213	1,114	1.171	872	894
Pupil Transportation	2.665	1,342	1,220	221	353	1,215				
Early Childhood Education	2.942	2.629	485	349	218	536	60		28	
Operating grants and contributions	657,783	743.746	778,978	804,980	853,660	904,636	1,001,353	1.046.867	788.546	865,562
Capital grants and contributions	2,565	200	110,718	123	22	500	92	1,200	(211)	1,000
Total Governmental Activities Program Revenues	668.069	748,982	781.954	807.632	859,453	911,974	1.007.167	1,053,905	790,199	873,055
Business-type Activities										
Charges for Services:										
Food Service	8.219	6,695	4,834	5.086	3,709	3,089	3,237	2.675	2,094	1,582
Operating grants and contributions	71,660	71,456	69,527	68,530	69,445	72,063	76,870	79,553	77,291	76,071
Capital grants and contributions									21)	
Total Business-type Activities Program Revenues	79,879	78,151	74,36)	73,616	73,154	75,152	80,107	82.228	79,596	77,653
Total School District Program Revenues	<u>\$ 747,948</u>	<u>\$ 827,133</u>	\$ 856,315	\$ 881,24R	\$ 932,607	\$ 987,126	<u>\$ 1,087,274</u>	<u>\$ 1,136,133</u>	\$ 869,795	\$ 950,708
Net (Expense VRevenue										
Governmental Activities	(1.644.666)	(1,795.687)	(1.812.021)	(1,812,749)	(1,749,922)	(1,785,847)	(1,894,664)	(2.067.389)	(1,995,526)	(2.049.687)
Business-type Activities	(759)	548	(5,496)	(8,182)	(5.035)	(5,856)	(531)	1.193	2,350	1.617
Total School District Net (Expense)/Revenue	\$ (1,645,425)	\$ (1,795,139)	<u>s</u> (1,817,517)	<u>\$ (1,820,931)</u>	\$ (1.754,957)	\$ (1,791,703)	S (1,895,195)	5 (2,066,196)	\$ (1,993,176)	S (2,048,070)
/										

Notes:

(1) With the initial implementation of GASB Statement No. 34, the School District identified and reported folly depreciated personal property assets that were scrapped. Beginning in Fiscal Year 2004, the School District refined the procedures for identifying depreciable scrapped personal property. The new method identified scrapped assets into two categories: (a) fully depreciated and (b) not fully depreciated. Dollars reported, for Fiscal Year 2004 and thereafter, represent the value of net personal property exclusive of depreciation that lad not been fully depreciated.

(2) During Fiscal Year 2004, the net value of the personal property not fully depreciated was reported as an adjustment after computing the change in net assets. This practice was discontinued after suggestions were made by accounting review authorities and a likerosit review of the GAAFR concerning "Losses on the sale of capital assets" used in governmental solivities. The School District began to report material losses as an expense in the general government function of the "Statement of Activities". As such, we re-stated the Fiscal Year 2004 disposal of personal property as an expense in the general government function.

(3) Expenses for instruction, student support services, pupil transportation, operation & maintenance of piant services, and interest on long-term debt have progressively increased primarily due to implementing the "No Child Left Behind" requirements and the capital improvement initiative.

(4) Change accounting procedure for reporting "Loss on Disposal of Capital Assets" druing Fiscal Year 2007. Began allocating losses to functional activities.

(5) Reclassified Charges for Services, under Program Revenues, by functional activities.

(6) Direct and Indirect Expenses were combined starting in Fiscal Year 2010.

Source: The School District of Philadelphia Comprehensive Annual Financial Reports for the Fiscal Years ended 2004 through 2013.

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# School District of Philadelphia Table 3 Net (Expenses)/Revenue, General Revenues, and Total Change in Net Position For the Fiscal Years 2004 through 2013 (accumal basis of accounting) (dollars in throusands)

	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013
Net (Expense)/Revenue										
Governmental Activities	\$ (1,644,666)	\$ (1,795,687)	\$ (1.812.021)	S (1.812,749)	\$ (1,749,922)	\$ (1,785,847)	\$ (1,894,664)	\$ (2,067,389)	\$ (1,995,526)	\$ (2,049,687)
Business-type Activities	(759)	548	(1,612,021) (5,496)	(8,182)	(1,749,922) (5,035)	(1,783,847) (5,856)	a (1,894,004) (531)	1,193	2,350	1.617
Total School District Net (Expense)/Revenue	(1.645,425)	(1,795,139)	(1.817,517)	(1.820.931)	(1,754,957)	(1,791,703)	(1,895,195)	(2,066,196)	(1,993,176)	(2.048,070)
Ford burger praties and the Extended to serve a	((,,,,,,,,,,))	(1.753,157)	(1.617.2(1)	(1,020.991)	(1,194357)	(1.731,103)	(1.655,1557	(2.000.1907	(1,733,176)	(2.040,070)
General Revenues/Contributed Capital/Transfers:										
Governmental Activities Property Taxes										(10 (3))
Other Taxes (1)	516.385	540,322	540_241	549,519	598,556	604,962	608,377	605,249	658,540	650,633
Use & Occupancy Taxes	89,005	97,908	97,940	104,147	108,298	112,225	[11,80]	115_361	113.843	130,142
Liquor Taxes	28,824	33,381	37,181	39,733	41,616	41.136	42,787	45,185	52,314	50,780
School (Non-Business) Income Taxes	15.436	16,278	20,901	23,902	26,650	25,240	21,590	24,738	29,691	27,225
Public Utility/PILOT Taxes	998	844	1,441	23,902	1.054	25,240	1.098	1.115	1,103	1.053
Grants and Contributions Not Restricted to Specific Programs	83,595	81.872	112,958	142.927	1,034	102.249	63.462	69.057	87,921	100,580
State & Federal Subsidies										925,831
Gain on Sale of Capital Assets	760,743	783,947	804,829	843,647	870,686	922,965	118,810,1	1.089,698	969,264	925,851
Transfers	-	222	178	178	-	-	(6)	-	217	-
Investment Revenue/(Expense)	76	1/8	178	178	(4,112)	(1.283)	(534) 2.261	(308) 13_348	4.170	(431) (1,864)
Total Governmental Activities	1,495,062	1,554,952	1.615.669	1.704.755	1.776.549	1.808.459	1.869.647	1.963.443	1.917.063	1.883,949
Total Governmental Activities	1,495,062	1,334,952	1.615,669	1,704,755	1,776,549	1.808,459	1,869,647	1,963,443	1,917,063	1,883,949
Business-type Activities										
Contributed Capital	-	-	-	250	63		(3)		- 1	-
Transfers	(76)	(178)	(178)	(178)	4,112	1,283	534	308	(217)	(217)
Total Business-type Activities	(76)	(178)	(178)	72	4,175	1,283	531	308	(217)	(217)
Total School District General Revenues/Contributed Capital/Transfers	1,494,986	1,554,774	1,615,491	1,704,827	1,780,724	1,809,742	1,870,178	1,963,751	1.916,846	1,883,732
									·	
Changes in Net Position:										
Governmental Activities	(149,604)	(240,735)	(196,352)	(107,994)	26,627	22,612	(25,017)	(103,946)	(78,463)	(165,738)
Business-type Activities	(835)	370	(5,674)	(8.110)	(860)	(4,573)	()	1,501	2,133	1,400
Total School District Change in Net Position	<u>\$ (150,439)</u>	<u>\$ (240,365)</u>	\$ (202,026)	<u>\$ (116,104)</u>	\$25,767	\$ 18,039	<u>\$ (25,018)</u>	<u>\$ (102,446)</u>	\$ (76.330)	<u>\$ (164,338)</u>

Notes:

(1) Reclassified other taxes previously reported into its' various components, U&O, Liquor, School etc.

2013	1,102 \$ 904 7,061 \$ 4,061 18,375 18,375  (138,150) (64,128)	<u>(111,612)</u> <u>\$ (40,788)</u>	1,366 <b>\$</b> 1,368 62,208 69,009 47,335 29,169 47,335 29,169 16,065 4,939 163,653 103,138 1,359 667 1,359 667 1,359 667 <b>\$</b> 162,278 166,067 <b>\$</b> 162,278
2012	1,154 <b>\$</b> 1 9,061 <b>\$</b> 1 18,375 18 - - - - (71,967) (138	(43,377) \$ (111	1,366 <b>\$</b> 1,366 <b>\$</b> 1,366 <b>\$</b> 35,126 <b>6</b> 65 35,775 <b>4</b> 15,2646 <b>5</b> ,3646 <b>5</b> ,3646 <b>5</b> ,2645 <b>1</b> ,694 <b>1</b> ,591 <b>1</b> ,654 <b>1</b> ,591 <b>1</b> ,592 <b>1</b> ,
2010 2011	1,232 <b>\$</b> 10,561 <b>\$</b> - - - - (9,866) (7	1.927 \$ ((	1,336 5 47,944 28,667 28,667 4,286 4,286 19,886 11,220 (15,520) (1
2009 20	1,306   8,368	9,674 \$	1,291 5 49,138 22,512 49,138 22,512 4,960 4,960 4,960 165,315 9,886 4,960 165,315 9,886 2,23,315 9,886 4,960 165,315 9,886 2,23,47 9 5 2,20,473 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5
2008	1,204 \$	(43,404) 5	1,291 <b>\$</b> 48,741 25,291 2,767 3,767 4,918 117,876 (12,766) (12,766) (12,766) <b>\$</b> (12,266) (12,766) <b>\$</b>
2007	\$ 1,284 \$ 	<u>\$ (51,146)</u>	\$         1,291         \$           45,895         45,895         33,161           23,161         -         -           44,705         -         -           6         437,883         -           7         -         -           6         -         -           7         -         -           6         -         -           7         -         -           6         -         -           6         -         -           7         -         -           6         -         -           7         -         -           7         -         -           7         -         -           7         -         -           7         -         -           7         -         -           8         -         -           9         -         -           7         -         -           7         -         -           7         -         -           7         -         -           8
2006	s 1,116 - - 2,354 15,000 (84,603)	\$ (56,133)	<ul> <li>\$ 1,222</li> <li>39,960</li> <li>24,653</li> <li>24,653</li> <li>24,653</li> <li>24,653</li> <li>24,653</li> <li>24,653</li> <li>24,623</li> <li>24,923</li> <li>5</li> <li>413,106</li> </ul>
2005	\$ 1,227 14,298 9,591 20,000	\$ 56,539	<ul> <li>\$ 1,219</li> <li>28,048</li> <li>28,048</li> <li>23,332</li> <li>4,123</li> <li>603,204</li> <li>534</li> <li>(22,775)</li> <li>\$ 633,224</li> <li>\$ 633,224</li> </ul>
2004	s 1,657 	\$ 43,606	<ul> <li>S 1,178</li> <li>20,318</li> <li>34,753</li> <li>34,754</li> <li>34,754</li> <li>34,754</li></ul>
	General Fund Nonspendable Invartories Lovartories Lovartoried Medical Sel-Insurance Workers Compensation Termination/Incentive Compensation Assigned Unassigned	Total General Fund	All Other Governmental Funds Nonspendisole Permatent Fund Principal Restricted Restricted Restricted Restricted Restricted Restricted Interst Debt Debt Service - Other Arbitrage Rebate Payable Trust purposes Capital Purpose Capital

School District of Philadelphia Table 4 Fund Balances of Governmental Funds (1) For the Fiscal Y ears 2004 through 2013 (motified accrual basis of accounting) (dollars in thousands)

(1) The School District of Philadelphia retroactively applied GASB Statement No. 54 fund balance classification for fiscal years 2004 through 2010.

hia ues gi 2013 uriting)	2008 2009 2010 2011 2012 2013	\$ 297,128 \$ 301,723 \$ 557,950 \$ 632,055 \$ 444,504 \$ 400,086	297,128 301,723 557,950 632,055 444,504 400,086		1,526,794 1,456,916 1,458,468 1,349,514	1,438,752 1,526,794 1,456,916 1,458,468 1,349,514 1,390,157		548 166 546 352 549 717	55,684 39,555 51,606	5 5 - 5	108,614 112,266 117,295 109,273 112,540 132,689 26,938 25,335 22,175 24,011 27,744 28,105	41,016 43,280 43,892 50,122	960 1,093 1,115 1,099	777,586 778,410 785,884 767,563 840,904 869,646		49.952 20.771 9.101 5.986 7.903 7.838	<b>38,490 38,540 38,600 48,930 6</b>	2,710 2,735 2,613 2,485	3,000 3,000 3,000	7,284 7,789 13,956		(1) 14 14 1497 1497 1	- 7,975 7,533 11,209	<u>122,658</u> 84,819 71,305 72,773 94,698 110,132	000 244 863 230 857 180 840 345 005 602 073 778	<b>\$</b> 2,636,124 <b>\$</b> 2,691,746 <b>\$</b> 2,872,055 <b>\$</b> 2,930,859 <b>\$</b> 2,772,620 <b>\$</b> 2,770,021
g) 13	2009	<b>S</b> 301,723 <b>S</b> 557,950	301,723		1,526,794	1,526,794		548 166	50,662	ŝ	112,266 25 335	41,016	960	778,410		20.771	38,490	2,710	3,000	3,801		8 471 2 656		84,819	863.779	<b>\$</b> 2,691,746 <b>\$</b> 2,872,055
School District of Philadelphia Table 5 Governmental Funds Revenues For the Fiscal Years 2004 through 2013 (modified accural basis of accounting) (dollars in thousands)	2006 2007 2	\$ 335,727 \$ 293,012 <b>\$</b>	335,727 293,012		1,357,462	1,256,808 1,357,462 1,		493.147 501.282			103,7 <b>6</b> 2 103,757 20.013 24.035			710,126 718,890		39.687 56.614	35,000 35,000		1,159 2,898	•		20,001 23,765		105,169 128,329	815.295 847.219	\$ 2407830 \$ 2497693
	2004 2005	<b>\$</b> 306,669 <b>\$</b> 339,280	306,669 339,280			1,099,758 1,201,528		458.085 486.815			060,69 461,609 17,617		1,055 857	658,424 687,733		25.641 39.939			1,159 I,159	1				72,118 97,203	730 542 784 936	\$ 2.136.969 \$ 2.325.744
	REVENUES	Eederal Sources Grants and Subsidies	Total Federal Sources	State Sources	Grants and Subsidies	1 of a lources Local Sources	Local Taxes	Keal Estate Current	Prior Years	Payment in Lieu of Taxes	Use and Occupancy School (Non-Business) Income	Liquor Sales	Public Utility Realty	Total Local Taxes	Locally Generated Non Tax	Interest and other income	City Contributions	Legal Settlements	Stadium Agreements	Parking Authority Coming Devicing	Caunig Acvenue Reimburgements from Other Funde	Variable Rate Income/Basis Swap Income	Other Miscellaneous/Voluntary Contributions	Total Local Generated Non Tax	Total Local Sources	Total Revenues

(1) In Fiscal Year 2010, "Reimbursements from Other Funds" reflects a change in policy that reports these amounts as a reduction in expenditures rather than a revenue.

School District of Philadelphia Table 6 ental Funds Expenditures and Debt

# Governmental Funds Expenditures and Debt Service Ratio For the Fiscal Years 2004 through 2013 (modified accrual basis of accounting)

(dollars in thousands)		

2013

2012

2011

2010

2009

2008

2007

2006

2005

2004

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	5       1,322,323       5       1,369,961       5       1,372,403       5       1,368,042       5       1,456,534       5       1,601,033       5       1,707,424       5       1,538,187         201,879       221,873       233,336       233,336       233,336       233,336       230,955       226,004       199,777       131,064       220,034       5       1,507,424       5       1,538,187         108,318       111,021       102,197       82,101       109,777       131,064       220,034       501,931       107,487       107,486       206,993	$ \begin{array}{cccccccccccccccccccccccccccccccccccc$	44,753         100,986         52,702         73,734         147,024         88,048         42,641         88,339         7,923         13,105           3,355         2,994         3,837         3,824         3,504         3,521         3,357         2,997         2,893           79,590         8,304         15,603         226,794         2,13,146         111,638         90,969         71,323         61,291         49,082           1,317         1,216         226,794         213,146         111,638         90,969         71,323         61,291         49,082           1,316         1,316         111,638         90,969         71,323         61,291         49,082           5,619         5,766         14,509         20,184         10,682         23,075         24,124         15,952         6,191         2,849	<u>\$ 3,261,757</u> <b>\$ 2,833,650</b> <b>3</b> <b>8</b> <b>8</b> <b>8</b> <b>8</b> <b>8</b> <b>8</b>	
				\$ 2,728	
	\$ 1, of Plant Services Is			\$ 2,455	
EXPENDITURES	Current: instruction Student Support Services Administrative Support Operation & Maintenance of Plant Services Pupil Transport Services All Other Support Services Early Childhood Education Payments to Charter Schools	Debt Service: Principal Loans Interest - Authority Frincipal & Interest - Authority Issuance Costs Administrative Expenses	Capital Outlay: (1) New Buildings and Additions Environmental Management Alterations and Equipment Major Renovations Equipment Acquisitions	Total Expenditures Debt Service as a percentage of noncapital expenditures (2)	

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Notes:

(1) The School District launched its' comprehensive Capital Improvement Program (CIP) in Fiscal Year 2004. The CIP supports initiatives to make schools more equitable, provide space for reduced class size, enhance academic reform efforts by providing state-of-the-art facilities.

(2) Total expenditures less capital outlays equal non-capital expenditures. Non-capital expenditures were divided by debt service principal and interest for bonds and authority obligations to arrive at debt service as a percentage of non-capital expenditures.

School District of Philadelphia Table 7 Other Financing Sources and (Uses) and Net Change in Fund Balance Governmental Funds 2004 through 2013 (modified accrual basis of accounting)

Kreet (Deficience) of Daverage	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013
over Expenditures	\$ (318,619,908)	\$ (318,619,908) <b>\$</b> (267,184,027)	\$ (320,380,341)	<b>\$</b> (325,041,866)	\$ (338,912,254)	\$ (187,673,270)	\$ (179,719,620)	\$ (330,898,060)	\$ (124,029,429)	<b>\$</b> (305,209,423)
Outer Athanical Sources (Uses)										
Debt Issuance (Bond Proceeds) Land Sale Proceeds	1,587,760,623 (1) -	332 27	29,920,000 -	I,008,348,549 -	724,300,000	496,565,000 -	598,715,000 -	425,880,000 -	280,410,000 -	264,995,000 -
Capital Asset Proceeds SEPTA Loan Proceeds	1	221,507	207,071	2,461,045	5,644,893	11,390,163	276,989	5,764,807	211,481	346,580
Swaption Net Proceeds	16,641,000	. ,				. ,				• •
Basis Swap Proceeds			7,235,000	10,740,000	•		,	1	ı	,
Bond Premium	4,884,867 (1)	<ol> <li>18,512,125</li> </ol>	2,833,532	62,356,553	•	3,809,411	35,336,224	7,724,600	4,636,559	36,908,311
Bond Discounts	(10,513,043) (1)		•	,	•	(9,657,934)			(265,965)	•
Bond Defeasement	(691,989,393)	(256,746,398)	ŀ	(727,979,601)	(681,892,949)	(208,995,106)	(353,329,003)	(368,301,151)	(122,578,020)	•
l'ransfers in	340,421,880	288,138,801	347,924,848	373,071,792	397,861,227	400,368,761	428,883,276	459,497,642	384,489,440	482,334,321
Transfers Out	(340,346,151)	(287,960,801)	(347,746,807)	(372,893,770)	(405,042,208)	(401,651,694)	(428,666,212)	(459,280,627)	(384,272,425)	(482,765,848)
Total Other Elements Second Second	100 000 JOA									
Lotal Oliver Fringhoung Sources and (Uses)	181, 408,006	122,549,674	40,373,644	356,104,568	40,870,963	291,828,601	281,216,274	71,285,271	197,943,634	301,818,364
Net Change in Fund Balance	\$ 588,239,875	\$ (144,634,353)	\$ (280,006,697)	\$ 31,062,702	\$ (298,041,291)	\$ 104,155,331	\$ 101,496,654	\$ (259,612,789)	\$ 73,914,205	<b>\$</b> (3,391,059)

Note:

(1) Restated bond proceeds reported on Fiscal Year 2004 CAFR by identifying proceeds, premiums, and original issue discounts for each year. Information initially was not presented in this format.

				Gover ]	School J umental Fur or the Fisca (dd	District of Pi Table 8 uds Revenue al Years 2004 ed accrual ac ollars in mill	School District of Philadelphia Table 8 Governmental Funds Revenue By Own-Sources (3) For the Fiscal Years 2004 through 2013 (modified accrual accounting) (dollars in millions)	a Sources (3 2013 )	÷								Derroantarie	
	2004	2005		2006	20	2007	2008	20	2009	2010	0	2011	_	2012		2013	Change 2004 - 2013	
Local Taxes Real Estate Use and Occupancy Other	\$ 513.5 96.2 48.7	<b>5</b> 536 99	6.3 \$ 9.0 2.4	547.0 103.8 59.3	\$ 25 0 0	550.6 103.8 64.5	<pre>\$ 599.4 108.6 69.6</pre>	69 H	598.8 112.3 67.3	د ت ور د	602.0 117.3 66.6	s 2 = -	589.3 \$ 109.3 69.0	649.4 112.5 79.0	\$	653.6 132.7 83.3	27.3 37.9 71.0	%
Total Taxes	658.4	687	1.7	710.1	17	718.9	777.6	(-	778.4	78	785.9	r.	767.6	840.9		869,6	32.1	
Locally Generated Non Tax City Contributions Other	35.0 37.1	35	5.0	35.0 70.2		35.0 93.3	37.0 85.6		38.5 46.3		38.5 32.8		38.6 34.2	48.9 45.8		69.0 41.1	97.1 10.9	
Total Local	72.1		72	105.2		128.3	122.6		84.8		71.3		72.8	94.7	-	110.1	52.7	
Total Own-Source Revenues (1)	\$ 730.5	\$	784.9 \$	815.3	s	847.2	\$ 900.2	s	863.2	60	857.2	\$	840.4 \$	935.6	2	979.7	34.1	%
Summary of Own-Source Revenues by Fund: General (4) Internediate Categorical Debt Service (1) (4) (5) Capital Projects Non-Major	\$ 712.3 0.2 6.4 9.9 9.9 0.2	69	744.6 0.4 0.7 17.6 17.4 0.2	767.9 0.7 6.4 16.9 0.3	69	790.0 1.3 6.2 28.5 20.8 0.4	<pre>\$ \$52.7 1.0 7.0 23.7 0.3 0.3</pre>	\$	842.8 0.6 9.9 5.6 0.1	õ ea	847.2 0.4 3.3 3.8 2.4 0.1	\$9 \$	833.7 \$ 0.5 2.8 0.1 0.1	927.0 0.4 2.6 0.9	ŝ	970.9 0.5 4.7 2.6 1.0 0.0	36.3 150.0 (26.6) 73.3 (89.9)	8
Total Own-Source Revenues	\$ 730.5	s	784.9 \$	815.3	\$ 8	847.2	\$ 900.2	s	863.2	s	857.2	\$	840.4 S	935.6	ام: ام	979.7	34.1	%
Totals Restated on a Constant Dollar Basis: (2)																		
2004 as base year	\$ 730.5	s	759.1 \$	754.6	\$	<u>772.1</u>	\$ 780.3	\$	763.6	69	744.2	S	709.7	780.3	<b>6</b>	804.9	10.2	%
2013 as base year	<b>S</b> 889.2	s	923.9 \$	918.4	5	939,8	\$ 949.8	S	929.5	s	905.7	s	863.8 \$	949.8	<u>ما</u>	1.676	10.2	%
Notes:																		
(1) Revenues include cash with fiscal agent and its related activities.	agent and its relate	ed activities.																
(2) Source: United States Department of Labor, Bureau of Labor Statistics.	of Labor, Bureau	of Labor Stati	stics.															
(3) The School District's own-source revenues are local taxes and locally generated non tax revenues.	evenues are local	taxes and loca	lly generat	ed non tax re	venues.													

(4) Tax revenues posted as revenue under the Debt Service Fund during Fiscal Year 2004 were reclassified as other financing sources under the Debt Service Fund Fund and Tax Revenue under the General.

(5) New financing derivatives, variable rate and basis swaps, were issued during Fiscal Year 2004 through Fiscal Year 2008. As a result, these derivatives increased revenue under the Debt Service Fund.

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School District of Philadelphia Table 9 Assessed and Estimated Actual Market Value of Taxable Property For the Calendar Years 2004 through 2013 (dollars in millions) Certified Assessed Values (2)

Estimated Actual Taxable Value 37,145 38,501 39,723 41,667 42,294 43,134 46,192 43,982 43,007 \$ 36,462 Ξ Certified Assessed 0.2970 0.2673 0.2805 Value Ratio (4) 0.2969 0.2922 0.2886 0.2887 0.2924 0.2846 0.3002 Total Taxable Assessed Value of Property 12,416 12,347 10,946 11,032 11,615 12,175 12,206 12,276 12,337 11,431 6 % Tax Rate (6) Total Direct 4.790 4.790 4.790 4.959 4.959 4.959 4.959 5.309 5.309 4,790 Value of Property 10,946 11,032 11,615 12,175 12,206 12,276 12,347 12,337 12,416 Total Taxable Assessed 11,431 4 Tax-Exempt Property (5) 3,867 1,040 4,372 4,628 4,799 5,146 5,339 5,593 5,685 5,765 Less: 4 Value of Property 14,813 15,072 17,615 17,940 15,803 16,243 16,974 17,352 18,022 18,181 Assessed Total 69 Vacant Land 296 310 360 407 396 413 424 384 378 393 69 620 749 746 807 789 758 Industrial 703 781 651 721 69 Commercial 5,740 5,850 6,167 6,299 6,412 6,543 6,534 6,787 6,799 6,854 Major Assessment Categories 69 Store with Dwelling 229 236 261 282 316 314 326 327 324 324 \$ Hotels and Apartments 1,641 1,669 i,826 1,810 1,865 1,896 1,944 1,958 1,964 2,021 Residential 6,356 6,287 6,486 6,724 7,236 7,440 7,580 7,695 7,776 7,831 64 Year of Levy (1) Calendar 2010 2005 2009 2011 2012 2013 2004 2006 2007 2008

NOTES:

(1) Real property tax bills are sent out in November and are payable at a one percent (1%) discount until February 28th, otherwise the face arrount is due March 31 without penalty or interest.

Source: The City of Philadelphia, Department of Finance Statistics via Board of Revision of taxes and Office of Property Assessment for Major Assessment Categories. 3

(3) Source: The City of Philadelphia, Department of Finance via The State Tax Equalization Board (STEB).

The State Tax Equalization Board (STEB) receives certified market values from each county assessor. The values represent amounts certified to the STEB. In addition, STEB annually determines for each municipality in the commonwealth a ratio assessed valuation to true value. The ratio is used for the purpose of equalizing certain state aid distributions. Source: Obtained from City of Philadelphia Statistical Table #7. (4)

(5) The adjustment reflects reductions in assessments pursuant to established procedures for review of assessments

Bill #1130. approved February 8. 1978, provides relief from real estate taxes on improvements to deteriorated industrial, commercial or other business property for a period of five years, Bill #982, approved July 9, 1990, changed the exemption period from five years to three years.

Bill #225, approved October 4, 2000, extended the exemption period from three years to ten years.

Bill #1456A, approved January 28, 1983, provides for a maximum three years tax abatement for owner-occupants of newly constructed residential property. Bill #226, approved September 12, 2000, extended the exemption period from three years to ten years.

Legislative Act #5020-205 as amended, approved October 11, 1984, provides for a maximum thirty month tax abatement to developers of residential property.

Bill #274, approved July 1, 1997, provides a maximum ten year tax abatement for conversion of eligible deteriorated commercial or other business property to commercial non-owner occupied residential property.

Bill #788A, approved December 30, 1998, provides a maximum twelve year tax exemption, abatement or credit of certain taxes within the geographical area designated as the Philadelphia Keystone Opportunity Zone

Represents real estate tax rates for the School District of Philadelphia which was obtained from the City of Philadelphia, Finance Department. See Table 10 for details. 9

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# School District of Philadelphia Table 10 Property Tax Rates - All Direct and Overlapping Governments For the Calendar Years 2004 through 2013 (Per \$100 Assessed Value)

Calendar Year	City of Philadelphia	School District of Philadelphia	Total
2004	3.474 %	4.790 %	8.264 %
2005	3.474	4.790	8.264
2006	3.474	4.790	8.264
2007	3.474	4.790	8.264
2008	3.305	4.959	8.264
2009	3.305	4.959	8.264
2010	3.305	4.959	8.264
2011	4.123	4.959	9.082
2012	4.123	5.309	9.432
2013	4.462	5.309	9.771

Note:

The City of Philadelphia and the School District of Philadelphia impose a tax on all real estate.
 Source: The City of Philadelphia, Department of Finance.

## School District of Philadelphia Table 11 Principal Property Taxpayers Current Calendar Year and Nine Years Ago (dollars in millions)

			2013				2004	
Тахрауег	<u>Rank</u>	As	sessment Value (1)	Percentage of Total Assessments	<u>Rank</u>		Assessment Value (1)	Percentage of Total Assessments
Franklin Mills Associates	1	\$	57.6	0.46%	5	\$	48.4	0.44%
Philadelphia Liberty Place LP	2		54,4	0.44%	1		64.3	0.59%
Nine Penn Center Associates	3		54.1	0.44%	2		57.4	0.52%
HUB Properties Trust	4		43.8	0.35%	4		52.3	0.48%
PRU 1901 Market LLC	5		35.2	0.28%	7		32.9	0.30%
Maguire/Thomas	6		33.9	0.27%	9		32.0	0.29%
Commerce Square Partners	7		33.3	0.27%	8		32.3	0.30%
Brandywine Operating Part (Bell Atlantic)	8		33.1	0.27%	6		45.1	0.41%
Philadelphia Shipyard Development Corp.	9		30.3	0.24%	-		-	-
The Philadelphia Market Street (Marriott)	10		28.8	0.23%	10		30.4	0.28%
Two Liberty Place	-		-	-	3		56.0	0.51%
Total of the Ten Largest Real Estate Assessments		\$	404.5	3.25%		<u>\$</u>	451.1	4.12%
Total Taxable Assessments		<u>\$</u>	12,416.2	100.00%		\$	10,945.9	100.00%

Note:

Represents total taxable assessed value of property. See Table 9 for gross assessed value of property.
 Source: Board of Revision of Taxes, The City of Philadelphia.

Real Estate Tax Levies and Collections For the Years 2004 through 2013 School District of Philadelphia Table 12

Calendar Years 2004 through 2013

Collected within the

	Ratio of Total Tax Collections to Adjusted Total Tax Levv	98.84%	98.79%	98.65%	98.31%	98.33%	97.94%	100.19%	101.19%	96.77%	94.99%
	Total Tax Collections	\$ 497,002,243	505,009,725	521,919,581	531,570,035	579,591,231	583,928,127	588,671,355	602,807,524	616,385,356	607,908,257
	Delinquent Tax Collections (b)	\$ 33,678,384	31,328,560	31,512,386	33,047,869	38,414,210	40,757,561	47,898,765	51,479,188	17,976,041	N/A
he Tax Levy	Percent of Current Taxes Collected										
Calendar Year of the Tax Levy	Current Tax Collections (b)	S 463,323,859	473,681,165	490,407,195	498,522,166	541,177,021	543,170,566	540,772,590	551,328,336	598,409,315	607,908,257 (c)
	Adjusted Total Tax Levy (a)	\$ 502,838,785	511,193,660	529,044,095	540,723,643	589,438,814	596,223,097	587,536,703	595,724,756	636,956,173	639,952,720 (c)
	Calendar Year	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013

Notes: (a) (b) (c)

Represents adjustment to original billings as of the end of the calendar year (December 31st) for current year real estate taxes only.

Source: City of Philadelphia, Revenue Department Reports-Taxes Collected for Tax Years 2004 through 2013-Gross Principal Only. Memorandum City of Philadelphia Department of Revenue 2013 Monthly Real Estate Billed/Balance Due dated 1/16/2014 as of December 30, 2013

N/A = Data Not Available

		Current Tax	Pn	Prior Year Tax	Total Tax
Fiscal Year		Collections	Ŭ	Collections	Collections
2004	÷	458,085,281	s	55,437,680	\$ 513,522,961
2005		486,814,775		49,459,199	536,273,97
2006		493,146,748		53,862,637	547,009,385
2007		501,282,361		49,357,210	550,639,571
2008		547,620,741		51,418,561	599,039,302
2009		548,166,501		50,662,332	598,828,833
2010		546,351,751		55,684,401	602,036,152
2011		549,717,468		39,704,621	589,422,089
2012		597,788,247		51,605,746	649,393,993
2013		601,533,418		52.028.211	653.561.629

Source: The School District of Philadelphia - Accounting System fiscal year records as of January 06, 2014.

#### School District of Philadelphia Table 13 Ratios of Outstanding Debt by Type For the Fiscal Years 2004 through 2013 (dollars in thousands)

	 		Jovernr	mental Activities	<u>(1)</u>		 			_	Pe	er Capita (4)
Fiscal Year	 General Obligation Bonds	Lease Revenue Bonds		Loans Payable		Capital Lease	 Total Governmental Activities	Percentage of Personal Income (3)			Actual	In Constant Dollars - 2004 as Base Year (2) (3)
2004	\$ 1,726,595 \$	588,135	\$	628	\$	3,856	\$ 2,319,214	5.50	%	\$	1,536	\$ 1,536
2005	1,805,490	588,130		259		3,125	2,397,004	5.52			1,583	1,530
2006	1,798,724	588,125		44		2,375	2,389,268	5.32			1,574	1,457
2007	1,732,258	906,200		10		1,604	2,640,072	5.55			1,737	1,583
2008	1,712,357	901,025		3		813	2,614,198	5.16			1,709	1,481
2009	1,929,620	895,570		-		-	2,825,190	5.21			1,834	1,623
2010	2,104,498	889,955		-		-	2,994,453	5.54			1,935	1,680
2011	2,096,912	884,010				-	2,980,922	5.23			1,953	1,650
2012	2,266,447	877,780		-		-	3,144,227	5.24			2,046	1,707
2013	2,158,783	1,136,235		-		-	3,295,018	5.22			2,129	1,749

Notes:

(1) Includes all long-term debt instruments, including bonds, loans, and capital leases. Details of the School District's outstanding debt can be found in the notes to the financial statements. The School District's business-type activities did not have any long-term debt instruments. Business-type obligations relate to compensated absences and severance payable only.

(2) Base Year Consumer Price Index (CPI) data obtained from U.S. Department of Labor, Bureau of Labor Statistics.

(3) See Table 18 for personal income and population data. These ratios are calculated using personal income and population data for the prior calendar year.

(4) Per Capita income values based on population multiplied by Per Capital Personal Income data obtained from U. S. Department of Commerce, Bureau of Economic Analysis.

School District of Philadelphia Table 14 Ratios of Net General Bonded Deb Outstanding For the Fiscal Years 2004 through 2013 (dollars in thousands)

Per Capita (5)	In Constant Dollars - 2004 as Base Year (3) (4)	1,519	1,510	1,431	1,554	1,453	1,594	1,653	1,617	1,673	1,712	
Per Ca	Actual	1,519	1,562	1,546	1,705	1,676	1,802	1,904	1,915	2,006	2,084	
Percentage of	Estimated Actual Taxable Value of Property (6)	6.29	6.37	6.10	6.52	6.16	6.56	6.83	6.33	7.01	7.50	
	Percentage of Personal Income (3)	5.44	5.44	5.22	5.45	5.06	5.12	5.45	5.13	5.14	5.11	
	Net General Bonded Debt Outstanding	\$ 2,294,412	2,365,572	2,346,889	2,591,563	2,564,641	2,776,052	2,946,509	2,921,796	3,082,019	3,225,959	
	Amount Available in Debt Service Fund	\$ 20,318	28,048	39,960	46,895	48,741	49,138	47,944	59,126	62,208	69,059	
	Gross General Bonded Debt Outstanding	\$ 2,314,730	2,393,620	2,386,849	2,638,458	2,613,382	2,825,190	2,994,453	2,980,922	3,144,227	3,295,018	
Bonded Debt Outstanding (1)	State Public School Building Authority (SPSBA)	\$ 588,135	588,130	588,125	906,200	901,025	895,570	889,955	884,010	877,780	871,240	
Net General Bonded Debt	Dauphin County General Authority (DCGA)	\$ 209,000	208,990	208,980	208,970	208,960	ŗ	ı	r	ı		
Ż	Deficit Bonds (2)	\$ 291,195	291,280	281,685	271,585	260,935	249,235	236,580	223,225	209,130	459,245	
	QZAB & QSCAB Bonds	\$ 22,975	42,305	40,918	39,533	79,817	77,525	75,233	72,942	215,275	212,983	
	General Obligation Bonds	\$ 1,203,425	1,262,915	1,267,141	1,212,170	1,162,645	1,602,860	1,792,685	1,800,745	1,842,043	1,751,550	
	Fiscal Year	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	

Notes:

<sup>(1)</sup> Includes all long-term general obligation bonded debt payable. Details of the School District's outstanding debt can be found in the notes to the financial statements. Deficit Bonds and Lease Revenue Bonds are deducted to to determine borrowing capacity (debt limit).

<sup>(2)</sup> Includes Deficit Bond Series 2005B which partially refunded GOB Series 2002B and State Public Building Authority Series 2012B.

<sup>(3)</sup> See Table 18 for personal income and population data. These ratios are calculated using personal income and population data from the prior calendar year.

<sup>(4)</sup> Base Year Consumer Price Index (CPI) data obtained from U.S. Department of Labor, Bureau of Labor Statistics.

<sup>(5)</sup> Per Capita Income values based on population multiplied by Per Capital Personal Income data obtained from U.S. Department of Commerce, Bureau of Economic Analysis.

<sup>(6)</sup> See Table 9- Assessed and Estimated Actual Market Value of Taxable Property for "estimated actual taxable values".

# School District of Philadelphia Table 15 Direct and Overlapping Governmental Activities Debt As of June 30, 2013 (dollars in millions)

Governmental Unit	 Debt Outstanding (1)	Estimated Percentage Applicable	 Estimated Share of Direct and Overlapping Debt (2)
School District of Philadelphia	\$ 3,226.0	100.0%	\$ 3,226.0
City of Philadelphia Direct Debt			4,279.8
Total Direct and Overlapping Debt			\$ 7,505.8

Notes:

(1) To identify debt outstanding, refer to notes to the financial statements.

The definition of overlapping governments are those that coincide, at least in part with the geographic boundaries of the city. Real property tax is levied on behalf of both the City of Philadelphia and the School District at a combined rate of 9.771 percent of the assessed value of residential and commercial property. The City's share currently is 4.462 percent while the remainder of 5.309 percent is for the School District. The School District meets the requirement of an overlapping government.

This schedule estimates the portion of the outstanding debt of the School District that is borne by the residents and businesses of the City of Philadelphia. This process recognizes that when considering the government's ability to issue and repay long-term debt, the entire debt borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident and therefore responsible for repaying the debt of the School District.

(2) All long-term obligations of the School District of Philadelphia are overlapping, or 100%.

								I.egal	Legal Debt Margin Calculation for Fiscal Year 2013	Icudation 1	or Fiscal Yea	r 2013				[	
								Assess	Assessed value					ŝ	12,416.2		
								Deht I No No	Deht Limit (1) Non-electoral Deht Capacity (2) Non-electoral Deht and Lease Rental Barrowing Capacity (3)	Capacity (2 and Lease 1	) Cental Borrow	ing Capacit	y (3)	\$	393.1 1,542.3		
Daki Limir. (2)	2004		2005	2006		2007	2008		20(19		2010		2011		2012	2013	13
uzen Lanne. (r.) Rorrewing Base for Nen-electoral Debi Capacity (2)	\$ I,688.5	s	1,782.7 \$	1,857.6	s	1,943.0	S 2,	2,035.8 \$	2,128.6	s s	2,208.0	.0 \$	2,272.0	ŝ	2,277.4	<b>S</b> 2	2,285.4
General Obligation Boads free: Systeminia of Brank OSS	2,314.7		2,393.6	2,386.8		2,638.5	3	2,613.4	2,825.2	2	2,994.5	2	2,980.9		3,144.2	3	3,295.0
reases reconstances to social states. Lesses Rendal - SPSBA Carried Americansis Renda - Mana-Advenced Data	(588.1)		(588.1)	(588.1)		(906.2)	0	(07106)	(895.6)	6)	(890.0)	(0)	(884.0)		(877.8)	Ŭ	(1,136.2)
s aprilar system and the structure of th	(3.6)		(2.5)	(1.3)					г I.	1					ь I		, ,
Non-coloritoral Dicht (Dinstanding Exchisions:	1,723.0		1,803.0	1,797.4		1,732.3	-	1,712.4	1,929.6	9	2,104.5	S	2,096.9		2,266.4	2	2,158.8
Deficit Bonds Termination Reads	(291.2)		(291.3)	(281.7)		(271.6) (60.6)	÷	(261.0)	(249.2)	5)	(236.5)	(2)	(223.2)		(209.1)		(194.3)
Statium Routs			(cm)	(7.92) (7.92)		(28.2)		(6.1.4) (26.7)	(25.2)	5 6	68	(02.2) (23.6)	(CRC) (C12)		(20.2) (20.2)		(975C) (18.4)
could serve a constant and a phylicable to Debt Limit Non-electoral Debt Outstanding applicable to Debt Limit	1,431.8		1,441.2	1,415.5		1,362.9		1,357.5	1,590.5		1,782.2	5	1,792.3		1,980.4	1	1,892.3
Berrowing Rase for Non-electoral Debt Capacity (2) (Debt Linnit)	1,688.5		1,782.7	1,857.6		1,943.0	2,0	2,035.8	2,128.6	1	2,208.0	9	2.272.0		2.277.4	~	2.285.4
Less. Non-electoral Debi Dutstanding applicable to Debt faint	1,431.8		1,441.2	1,415.5		1,362.9		1,357.5	1,590.5	2	1,782.2	-	1,792.3		1,980.4	1	1,892.3
Nun-cloctoral Debi Capacity (2)	S 256.7	S	341.5 \$	442.1	s	580.1	s	678.3 \$	538.2	s	425.8	8.	479.7	8	297.0	S	1.898
Mer-electroal Den Ontstanding applicable to Peter Lindi as a percentage of Borrowing Base for Non-electroal Den Capacity (2)	% 84.8	8	80.8 %	76.2	%	1.07	%	66.7 % %	74.7	% %		80.7 % %	78.9	%	87.0	*	82.8
Den Limit. (1) Berrwing Base fre New-decrenal Dobt and Lette Rorra! Berrwing Capacity (3)	\$ 3,376.9	55	3,565.5 \$	3,715.2	ŝ	3,886.1	\$ 4,i	4,071.5 \$	4,257.3	s s	4,415.9	e S	4,544.1	~	4,554.9	& 4.	4,570.9
General Obligation Bonds	2,314.7		2,393.6	2,386.8		2,638.5	2,6	2,613,4	2,825.2	~	2,994.5	is.	2,980.9		3,144,2	eri	3,295.0
Less. Capital Appreciation Houds - New clearcoal Pack Electronal Pack Were desired Packs and Leave Renated Pulktanding Exchanges	(3.6) 2,311.1		- 2,391.1	- 2,385.5		2,638.5	2,(	2,613.4	2,825.2		2,994.5	2	2,980.9		3,144.2	ŕ	3,295.0
Peefect Bands Terninakien Brouks Sendrim Brouks	(291.2) -		(£191) (70.5)	(281.7) (70.5) (29.7)		(271.6) (69.6) (28.2)	0	(261.0) (67.2) (26.7)	(249.2) (64.7) (25.2)	କଳକ	(236.5) (62.2) (23.6)	ଦ୍ୟାହ	(223.2) (59.5) (21.9)		(209.1) (56.7) (20.2)		(194.2) (53.8) (18.4)
usura sense a toi 2009 Net Nen-electoral Debh and Lease Rental Outstanding	2,019.9		2,029.3	2,003.6		2,269.1	2,2	2,258.5	2,486.1		2,672.2	2	2,676.3	Andread a second se	2,858.2	3	3,028.6
Borrowing Base for Non-electoral Eich and Lease Roard Borrowing Capacity (2)	3,376.9		3,565.5	3,715.2		3,886.1	4,(	4,071.5	4,257.3		4,415.9	<i>ס</i> ;	4,544.]		4,554,9	4	4,570.9
Less: Not Non-electoral Debt and Losse Rental Curstanding	2,019.9		2,029.3	2,003.6		2,269.1		2,258.5	2,486.1		2,672.2	7	2,676.3	-	2,858.2	ମ	3,028.6
Non-electoral Picht and Losse Rental Borrowing Capacity	\$ 1,357.0	\$	1,536.2 \$	1,711.6	\$	1,617.0	s 1'8	1,813.0 \$	1,771.2	s	1,743.7	<u> </u>	1,867.8	S	1,696.7	S 1,	1,542.3
Net Nor electoral Pebt and Lesse Rental Outstanding as a percentage of Borrowing Rase for Nor-electoral Delta and Loase Rental Borrowing Capacity (3)	59.8	%	56.9 %	53.9	%	58.4	%	55.5 %	58.4	%	36	60.5 %	58.9	%	62.8	%	66.3 %
Nulles:																	

School District of Fluidadelphia Table 16 Legal Debt Margin 16 Legal Debt Margin 16 For the Fiscal Y cars 2004 hirengin 2013 (dollars in millions)

The School Friend: of Philadelphia compares two light duelt margin calculations. The first is the Nue-detronal Debt Capacity (funt) and be second in the Nue-detronal Debt Capacity (funt).
 Birth the data regions and Incomendage to proceedings and not be compared to the Nue-detronal Debt Capacity (funt).
 Debt Capacity Capacity (functional) and the compared to the Nue-detronal Debt Capacity (funt) and the second scheduler space to the Internet Capacity (funt).
 Debt Capacity Capacity (functional) and Nue-detronal Debt Capacity (funt) and the successible scheduler space to the Internet graphicity (funt).
 Debt Capacity Capacity (functional) and Nue-detronal debt has created to the Internet provide graphic scheduler space to the Internet graphicity (functional).
 Derrowing Capacity represents 200% of the Networking Internet Applied and Russ relates has create the scheduler space to the Internet graphicity (and capacity) has Nue-detronal debt and Russ relates has create the scheduler scheduler space to the Internet graphicity (functional).
 Derrowing Capacity represents 200% of the Networking Internet scheduler debt and Russ relative schedulers. It is the maximum and mathematical and the Deates of the Internet scheduler scheduler and Russ and

### School District of Philadelphia Table 17 Ratio of Annual Debt Service For General Bonded Debt and Authority Payments To Total Governmental Funds Expenditures Excluding Categorical Funds For the Fiscal Years 2004 through 2013 (dollars in thousands)

		2004		2005		2006	 2007		2008	_	2009		2010		2011		2012		2013
General Bonded Debt Principal	\$	45,000	\$	20,410	\$	36,686	\$ 62,352	\$	65,626	\$	70,347	\$	70,762	\$	65,454	5	31,577	\$	107,664
General Bonded Debt Interest		74,044		74,572		91,643	99,178		99,582		82,134		83,864		85,332		86,593		96,720
Loans		369		369		215	34		7		3		0		0		0		0
State Public School Building Authority (1)		21,717		29,952		29,953	33,805		49,062		49,058		49,058		49,060		42,522		49,056
Total Debt Service Expenditures (2)	\$	141,130	\$	125,303	5	158,497	\$ 195,369	5	214,277	\$	201,542	\$	203,684	\$	199,846	\$	160,692	\$	253,440
Total General Expenditures Excluding Categorical	<u>\$</u>	2,066,101	<u></u>	2,146,065	<u>s</u>	2,269,236	\$ 2,379,051	5	2,520,229	5	2,409,218	\$	2,466,869	\$	2,637,062	<u>s</u>	2,403,089	<u>s</u>	2,614,165
Ratio of Debt Service to Total General Expenditures Excluding Categorical		6.83		5.84		6.98	 8.21		8.50		8.37		8.26		7.58		6.69	<u></u>	9.69
Total General Expenditures (2) (3)	\$	2,455,588	<u>\$</u>	2,592,929	\$	2,728,210	\$ 2,822,734	5	2,975,037	\$	2,879,420	<u>\$</u>	3,051,775	<u>s</u>	3,261,757	\$	2,853,650	<u>\$</u>	3,075,230
Ratio of Debt Service to Total General Expenditures		5.75		4,83		5.81	 6.92		7.20		7.00		6.67		6.13		5.63		8.24

Notes:

(1) Includes both principal and interest payments.

(2) Does not include bond issuance costs, defeasement costs, or authority obligation program expenses.

(3) Includes General, Intermediate Unit, Categorical, Debt Service and Capital Projects Funds expenditures.

Personal home home home housands)(2)Total Labor harketTotal MarketOriginal Assessed (dollars in millions)(5)Bank home beposits $(dollars inthousands)(2)Unemploymentkate (3)Labor(in thousands)(2)TotalMarketAssessedAssessed(dollars inmillions)(5)Depositsmillions)(5)Depositsmillions)(5)44.448.7547.3(s (3)886849811,2832244.448.7547.3(s (3)666647,09911,28322,32546.036,0036.76.136.19,2619,250,73911,94323,37643.308,7396.2619,250,73911,61526,60951,182,3717.16.0619,250,73911,61526,60951,182,3717.16.0619,250,73911,61526,60951,182,3717.16.0619,250,73911,61526,60951,182,3717.16.0619,250,73911,61526,60956,932,0829.66.06.30,40953,64723,75656,932,08210.86.44055,04712,27634,66956,01025310.86.44055,04712,27634,66961,51,74210.86.53256,96212,33732,3267<$			City of Philadelphia	phia		Property Values (4)	Values (4)	Bank Deposits (6) Mut Commercial Savi	oosits (6) Mutual Savings
$44.448.754$ $7.3$ $\%$ $\mathbf{S}$ $6 \left\{ 8, 3 \right\}$ $\mathbf{S}$ $46,292$ $\mathbf{S}$ $11,141$ $\mathbf{S}$ $19,883$ $\mathbf{S}$ $46,036,093$ $6.7$ $6.7$ $619,0$ $47,099$ $11,283$ $22,325$ $1$ $48,308,739$ $6.2$ $6.2$ $617,1$ $49,384$ $11,904$ $23,376$ $1$ $51,182,371$ $6.0$ $619,2$ $50,759$ $11,615$ $26,609$ $1$ $51,182,371$ $7.1$ $6.0$ $619,2$ $50,759$ $11,615$ $28,306$ $1$ $55,657,711$ $7.1$ $6.0$ $619,2$ $53,045$ $12,175$ $28,306$ $1$ $55,657,711$ $7.1$ $6.0$ $619,2$ $53,045$ $12,175$ $28,306$ $1$ $56,932,082$ $9.6$ $6.0$ $650,4$ $53,045$ $12,175$ $28,306$ $1$ $56,932,082$ $10.8$ $644,0$ $55,047$ $12,276$ $34,669$ $1$ $56,610,253$ $10.8$ $643,5$ $56,062$ $12,347$ $35,594$ $1$ $62,612,2520$ $10.8$ $656,2$ $56,320$ $12,347$ $32,267$ $1$ $67,547,722$ $10.1$ $10.1$ $651,3$ $56,816$ $12,416$ $12,416$ $1$	Per Capita Personal Income (2)		Personal Income (dollars in thousands) (2)	Unemployment Rate (3)	Civilian Labor Force (in thousands) (3)	Total Market (dollars in millions) (5)	Original Assessed (dollars in millions) (5)	Bank Deposits (dollars in millions)	Bank Deposits (dollars in millions)
46036,003         6.7         619.0         47,099         11,283         22,325           48,308,739         6.2         617.1         49,384         11,904         23,376           48,308,731         6.0         619.2         50,759         11,615         26,609           51,182,371         6.0         619.2         50,759         11,615         26,609           55,657,711         7.1         6.30,4         53,045         12,175         28,306           56,932,082         9.6         6.50.7         54,224         12,206         31,624           56,932,082         9.6         652.7         54,224         12,206         31,624           56,932,082         10.8         644.0         55,047         12,276         34,669           56,010,253         10.8         643.5         56,062         12,347         35,594           62,633,2520         10.8         643.5         56,923         12,347         35,594           64,151,742         10.8         63.13         56,320         12,347         35,567           67,5417         10.1         10.1         651.3         56,816         12,416         33,453 <td>\$ 29,7'</td> <td>29,774 \$</td> <td></td> <td></td> <td></td> <td>46,292</td> <td></td> <td>19,883</td> <td>9,636</td>	\$ 29,7'	29,774 \$				46,292		19,883	9,636
48,308,739         6.2         617.1         49,384         11,904         23,376           51,182,371         6.0         619.2         50,759         11,615         26,609           55,657,711         7.1         630.4         53,045         11,615         28,306           56,932,082         9.6         630.4         53,045         12,175         28,306           56,932,082         9.6         632.7         54,224         12,206         31,624           59,610,253         10.8         644.0         55,047         12,276         34,669           62,633,2320         10.8         643.5         56,062         12,347         35,594           64,151,742         10.8         636.2         56,320         12,347         35,567           67,547,723         10.1         10.1         651.3         56,816         13,416         33,453	30,879	6	46,036,093	6.7	619.0	47,099	11,283	22,325	13,199
51,182,371         6.0         619.2         50,759         11,615         26,609           55,657,711         7.1         6.30.4         53,045         12,175         28,306           56,932,082         9.6         6.30.4         53,045         12,175         28,306           56,932,082         9.6         6.30.7         54,224         12,206         31,624           59,610,253         10.8         644.0         55,047         12,276         34,669           62,632,520         10.8         643.5         56,062         12,347         35,594           64,151,742         10.8         656.2         56,320         12,337         32,267           67,547,732         10.1         651.3         56,816         12,416         33,453	32,450	~	48,308,739	6.2	617.1	49,384	11,904	23,376	18,504
55,657,711     7.1     630.4     53,045     12,175     28,306       56,932,082     9.6     652.7     54,224     12,206     31,624       59,610,253     10.8     644.0     55,047     12,276     34,669       62,632,520     10.8     643.5     56,062     12,347     35,594       64,151,742     10.8     656.2     56,920     12,347     35,594       67,547,752     10.1     651.3     56,816     12,347     33,453	34,274		51,182,371	0.9	619.2	50,759	11,615	26,609	18,150
56,932,082     9.6     652.7     54,224     12,206     31,624       59,610,253     10.8     644.0     55,047     12,276     34,669       62,632,520     10.8     643.5     56,062     12,347     35,594       64,151,742     10.8     656.2     56,320     12,337     32,267       67,547,732     10.1     651.3     56,816     12,416     33,453	37,112		55,657,711	7.1	630.4	53,045	12,175	28,306	16,719
\$9,610.253         10.8         644.0         55,047         12,276         34,669           62.632,520         10.8         643.5         56,062         12,347         35,594           64.151,742         10.8         656.2         56,320         12,337         32,267           67,547,732         (7)         10.1         651.3         56,816         12,416         33,453	37,587		56,932,082	9.6	652.7	54,224	12,206	31,624	16,673
62.632.520         10.8         643.5         56,062         12,347         35,594           64.151.742         10.8         656.2         56,320         12,337         32,267           67.547.732         (7)         10.1         651.3         56,816         12,416         33,453	39,000		59,610,253	10.8	644.0	55,047	12,276	34,669	11,504
64,151,742         10.8         656.2         56,320         12,337         32,267           67,547,732         (7)         10.1         651.3         56,816         12,416         33,453	40,708		62,632,520	10.8	643.5	56,062	12,347	35,594	15,244
67,547,732 (7) 10.1 651.3 56,816 12,416 33,453	41,452		64,151,742	10.8	656.2	56,320	12,337	32,267	12,311
	N/A		67,547,732 (7)		651.3	56,816	12,416	33,453	11,901

Demographic and Economic Statistics For the Calendar Years 2004 through 2013

School District of Philadelphia

Table 18

(1) Data for calendar years 2004 through 2012 obtained from U.S. Census Bureau - Annual Estimates as of July 1st of each year.

(2) Source: U.S. Department of Commerce, Bureau of Economic Analysis

(3) Source: U.S. Department of Labor, Bureau of Labor Statistics

(4) Data provided by the City of Philadelphia Revenue Department. Represents original billings plus tax abatements.

(5) Source: The City of Philadelphia, Board of Revision of Taxes.

(6) Source: Federal Deposit Insurance Corporation Summary of Deposits by County for years ending June 30th.

(7) Source: SDP applied an estimated growth rate to the previous years amount.

N/A = Data Not Available

School District of Philadelphia Table 19 Principal Employers Current Calendar Year and Ten Years Ago

	Percentage of Total of		451	1										
	Number of Employment	208 805	26,027	N/A	N/A	N/A	N/A	N/A	N/N	N/A	N/A			
2004 (2)	Employees	turovers Cirvof Bhiladolakia	School District of Philadelubia	Albert Einstein Medical	Hospital of the University of Pennsylvania	Southeastern Pennsylvania Transportation Authority	Temple University	Tenet Healthcare Systems, Inc	Thomas Jefferson University Hospitals	United States Postal Service	University of Pennsylvania			
	Percentage of Total of Employment (3)	CF HAILANDING	4.58	3.39	1.95	1.88	1.54	1.47	1.12	1.11	0.91	16.0	0.72	
	Number of Fundations	227 101	26,839	19,846	11,388	11,000	6,000	8,600	6,533	6,500	5,322	5,300	4,200	
2013 (1)	Employers	Liniversity of Ponneydrania/Liniversity of Penneylvania Hasenial	City of Philadelphia	School District of Philadelphia	Children's Hospital of Philadelphia	Temple University/Temple University Health System	Southeastern Pennsylvania Transportation Authority	Thomas Jefferson University Hospitals Inc.	Independence Blue Cross	PNC	Allied Barton Security Services	Drexel University	Aria Health	

Notes:

(1) Information obtained from (a) The City of Philadelphia's Comprehensive Annual Financial Report for Fiscal Year 2013, (b) The School District of Philadelphia's Comprehensive Annual Financial Report for Fiscal Year 2013; (c) and Greater Philadelphia Chamber of Commerce Website.

(2) N/A = Number of employee for each principal employer is not available.

(3) Based on annual 2004 and 2013 (Oct 13) Civilian Labor Employed in Philadelphia, PA per U.S. Department of Commerce, Bureau of Economic Analysis.

### School District of Philadelphia Table 20 School District Employees by Function For the Fiscal Years 2004 through 2013

											Percentage
	PROFESS 2004	IONAL/NON- 2005	PROFESSION 2006	AL EMPLOY 2007	<u>/EES as of Ju</u> 2008	ne 15th (1) 2009	2010				Change
			_2000				2010		2012	2013	2004 - 2013
Instruction:											
Classroom Teachers Operating	11.033	10,347	9,509	8,884	8,648	8,696	8,561	8,313	7,591	7,571	(31.4) %
Grants	1,146	1,286	1,438	1,612	1,640	1,681	2,720	2,900	1,954	1,927	68.2
Total Classroom Teachers	12,179	11,633	10,947	10,496	10,288	10,377	11,281	11,213	9,545	9,498	(22.0)
Non-Teaching											
Assistant (Asst.) Teachers	365	384	239	241	245	294	278	258	232	226	(38.1)
Classroom Assistants	778	715	663	672	658	639	693	779	782	1,218	56.6
Counselor/Librarians Psychologists/Therapists	89 39	83 41	84 37	88 38	69 36	40 32	86 38	13 41	85 36	74 40	(16.9)
Supportive Service Assistant	1,356	1,210	1,471	1,197	1,156	1,206	1,252	1,422	1,111	40 1,100	2.6 (18.9)
Other Paraprofessionals	237	203	172	152	146	100	97	102	164	175	(26.2)
Total Non-Teaching	2,864	2,636	2,666	2,388	2,310	2,311	2,444	2,615	2,410	2,833	(1.1)
Total Instruction	15,043	14,269	13,613	12,884	12,598	12,688	13,725	13,828	11,955	12,331	(18.0)
Classroom Support:											
In-school Instruction Leadership & Support											
Principals/Assistant Principals	532	522	515	510	478	475	465	479	445	419	(21.2)
Department Heads/Program Mgrs. & Coord. Secretarial	63 597	59 580	35 540	31 497	34 495	35 487	35 472	33 453	1 346	2 333	(96.8) (44.2)
Other Clerical	84	87	80	83	-,,,	6	2	435	1	355	(98.8)
Total In-school Instruction Leadership & Support	1,276	1,248	1,170	1,121	1,010	1,003	974	970	793	755	(40.8)
Professional Development & Training											
Director Non-Teaching Professionals	2 418	391	3 431	2 350	3 325	4 333	8 240	5 246	-	-	(100.0)
Secretarial	413	4	431	4	523 4	200 1	240	240 1	124	111	(73.4) (100.0)
Total Professional Development & Training	424	396	439	356	332	338	249	252	124	111	(73.8)
Student Support Services											
Other Technical Staff	30	33	27	31	26	27	36	49	1	1	(96.7)
Non-professional supervisory	116	114	113	107	94	92	90	76	5	5	(95.7)
Counselor/Librarians Psychologists/Therapists	339 99	340 100	347 106	327 102	338 97	344 100	471 96	469 113	379 108	290 110	(14.5)
Other Paraprofessionals	146	167	198	194	146	449	536	537	320	243	11.1 66.4
Bus Drivers/Attendants	1,129	1,126	1,125	1,127	1,084	1,047	1,072	1,053	1,044	908	(19.6)
Health Providers Food Service	340	320	310	326	317	325	331	325	221	220	(35.3)
Other (includes Noon Time Aides)	908 1,381	902 1,458	890 1,431	931 1,400	810 1,429	820 1,498	868 1,574	854 1,608	764 1,288	772 1,339	(15.0) (3.0)
Total Student Support Services	4,488	4,560	4,547	4,545	4,341	4,702	5,074	5,084	4,130	3,888	(13.4)
Basic Building Services											
Non-Teaching Assistants	471	421	311	248	196	187	161	120	48	18	(96.2)
Maintenance Custodial	400	416	428	410	416	376	365	368	342	315	(21.3)
Warchouse/Distribution	1,868 34	1,810 33	1,663 34	1,583 28	1,508 21	1,453 27	1,415 29	1,409 27	1,228 23	1,119 22	(40.1) (35.3)
Security	491	554	489	540	540	592	594	592	401	399	(18.7)
Total Basic Building Services	3,264	3,234	2,925	2,809	2,681	2,635	2,564	2,516	2,042	1,873	(42.6)
Total Classroom Support	9,452	9,438	9,081	8,831	8,364	8,678	8,861	8,822	7,089	6,627	(29.9)
Administrative Support											
Executive Management	26	27	33	28	26	32	37	46	-	-	(100.0)
Regional Superintendent Management/Administrative	11	11	12	12	8	12	11	6	-	-	(100.0)
Directors	65	- 65	- 69	70	64	- 78	- 82	- 91	642	666	3.7 (98.5)
Asst. Directors/Admin Asst.	81	71	61	55	46	25	54	56	-	- '	(100.0)
Prog. & Mgmt. Supervisors	112	126	178	147	154	167	185	164	4	6	(94.6)
Mgmt. Level Technicians Other Technical Staff	128 359	126 350	114 398	152 288	157 273	143	147	171	6	8	(93.8)
Non-Professional Supervisory	339 114	350 118	.398 116	288	273 90	316 107	362 106	335 103	15	11 2	(96.9) (98.2)
Secretarial	166	165	151	141	102	109	101	97	65	63	(62.0)
Other Clerical Other (2)	195	183	182	158	226	230	238	224	154	131	(32.8)
Total Administrative Support	<u> </u>	1,244	1,315	1,162	1,146	1,219	1,323	1,293	- 886	888	(100.0) (29.5)
Total School District	25,755	24,951	24,009	22,877	22,108	22,585	23,909	23,943	19,930	19,846	(22.9)
Add: Municipal Services (3)	95	96	92	93	82	86	75	26	4	-	(100.0)
Total School District Wide	25,850	25,047	24,101	22,970	22,190	22,671	23,984	23,969	19,934	19,846	(23.2) %

Notes:

(1) Data represents the School District's active employees, for each fiscal year, in the School District's payroll system as of June 15th.

(2) Represents positions that could not be identified to a specific function between FY2004 and FY2006.

(3) Represents positions paid by the School District on behalf of the City of Philadelphia.

Source: Office of Management and Budget, Finance Office, The School District of Philadelphia.- FY2004 to FY2006

Source: Office of Chief Talent and Development, Department of Human Resources, The School District of Philadelphia. - FY2007 through FY2013

School District of Philadelphia Table 21 Operating Statistics For the Fiscal Years 2004 (hrough 2013

Pupil- Teacher Ratio	15.5	15.8	16.5	16.6	16.3	15.6	14.2	13.8	15.4	14.8	
Tcaching Staff (6)	12,179	11,633	10,947	10,496	10,288	10,377	11,281	11,213	9,545	9,498	
	%										
Percentage of Students Using Free/ Subsidized Tokens (5)	17.7	18.0	17.8	17.6	33.9	35.9	36.1	38.7	40.2	41.9	
Percentage of Students Using Bus/Cab (5)	20.6 %	21.5	22.0	21.9	22.0	22.3	23.6	24.4	25.4	28.0	
Percentage of Students Receiving Free or Reduced Price Meals (4)	54.9 %	56.5	53.8	53.8	54.9	54.7	55.4	58.2	59.7	58.8	
Percentage Change of Cost per Pupil Expenses	11.74 %	12.80	3.75	5.05	3.62	6.62	8.80	11.85	(6.02)	9.42	
Cost per Pupil Expenses	12,242	13,810	14,327	15,051	15,596	16,628	18,090	20,234	19,015	20,806	
	\$										
Expenses (Accrual) (dollars in thousands) (3)	2,306,412	2,544,669	2,593,976	2,620,381	2,609,375	2,697,821	2,906,375	3,125,745	2,791,718	2,925,182	
	ŝ										
Percentage Change of Cost per Pupil Expenditure	12.24 %	6.46	3.76	0.37	7,40	3.78	16.6	7.75	(9.12)	8.39	
Cost per Pupil	10,593	11,278	11,701	11,745	12,613	13,091	14,388	15,504	14,090	15,273	
Operating Expenditures (dollars in thousands) (2)	1,995,652 \$	2,078,049	2,118,524	2,044,739	2,110,375	2,123,955	2,311,605	2,395,041	2,068,734	2,147,313	
Student Enrollment (1)	188,397 \$	184,264	181,053	174,096	167,311	162,248	160,659	154,482	146,819	140,593	
Fiscal Y car	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	

Notes:

(1) See Table 22- Miscellaneous Statistics for details, includes public school and alternative education students only.

(2) Represents total expenditures under governmental funds less Debt Service, Capital Projects and Non-Major Funds, as well as charter school payments.

(3) Data obtained from GASB Statement No. 34 Statement of Activities.

(4) Food Services Administration Support, The School District of Philadelphia.

(5) Transportation Department - The School District of Philadelphia. Beginning in FY2008 students were provided SEPTA transpasses and the data was changed from average usage for tokens to approved students for transpasses.

(6) See Table 20- School District Employees by Function for details

#### School District of Philadelphia Table 22 Miscellaneous Statistics For the Fiscal Years 2004 through 2013

The School District is a separate and independent home rule school district of the first class established in 1965 by the Philadelphia Home Rule Charter.

The School District is a political subdivision of the Commonwealth created to assist in the administration of the General Assembly's duties under the Constitution of the Commonwealth to "provide for the maintenance and support of a thorough and efficient system of public education to serve the needs of the Commonwealth."

The School District of Philadelphia operates at present under a five member School Reform Commission. The School Reform Commission exercises all powers and has all the duties of the Board of Education. The Board of Education continues in office performing only duties assigned by the School Reform Commission. The Governor of Pennsylvania appointed the chairman who has full power and authority of the School Reform Commission and two other members, while the Mayor of Philadelphia appointed the two remaining members.

The School District also serves as the agent for Intermediate Unit No. 26 (the "I.U."), an entity established by the Commonwealth to provide programs in special education, special education transportation, non-public school services and related management services. The School Reform Commission constitutes the Board of Directors of the I.U.; the boundaries of the I.U. are coterminous with those of the City and School District. All I.U. services are performed by the School District pursuant to contracts between the School District and the I.U.

	Fiscal 2004	Fiscal 2005	Fiscal 2006 (3)	Fiscal 2007	Fiscal 2008	Fiscal 2009	Fiscal 2010	Fiscal 2011	Fiscal 2012	Fiscal 2013
Number of Schools (1) Elementary Middle	175 42	176	177 32	178 30	175 31	175 30	175 28	170 26	168 23	162 23
Special High Vocational/Technical	11 35 5	11 38 7	17 30 9	21 31 9	21 30 9	21 32 9	22 32 8	21 32 8	23 27 8	22 25 8
Total Public Schools Charter Schools (2) Renaissance Schools (2)	268 48 N/A	270 52 N/A	265 54 N/A	269 56 N/A	266 61 N/A	267 63 N/A	265 67 N/A	257 67 7	249 67 13	240 67 17
Alternative Schools (6) Cyber Charter Schools (7) Brick & Mortar Charter Schools (7)	N/A 6 6	N/A 9 5	13 11 7	15 11 9	16 11 9	17 11 9	27 11 9	32 11 4	26 13 6	26 15 5
Total Schools	328	336	350		363	367	379	378	374	370
School Enrollment (2) Elementary	94,247	91,932	99,157	97,429	93,387	93,618	93,476	90,620	90,411	88,398
Middle Special (3) (4) High (3) (4)	29,380	25,572	22,455 8,829 35,861	19,380 9,208 35,329	18,724 9,762 32,505	14,834 10,979 31,113	14,848 11,590 29,714	12,914 11,499 27,949	11,700 12,671 22,163	10,349 12,902 19,735
Vocational/Technical (3) Special/Senior/Vocational Technical (3)	- 64,770	64,222	8,961	8,351	8,230	7,136	6,792	6,594	6,062	5,545
Total Public Schools Charter Schools (2)	188,397	25.055	175,263	169,697	162,608 30,326	32,637	156,420 34,019	149,576	143,007	136,929
Renaissance Schools (2) Alternative Schools (6) Cyber Charter Schools (7)	- 462	2,538 1,047	- 5,790 1,220	4,399 1,880	- 4,703 2,180	4,568	4,239	4,293 4,906 3,627	9,314 3,812 4,787	42,313 12,930 4,165 5,825
Brick & Mortar Charter Schools (7) Total	268 210,822	258	248 209,459	250	223	205	188 197,801	191 198,783	<u>164</u> 199,232	202,834
Number of Public High School Graduates (1)	10,331	10,800	10,132	9,694	9,570	9,967	9,976	10,191	9,392	9,513
Number of Charter High School Graduates (5) Total of High	919	1,167	1,424	1,651	1,928	2,126	2,181	2,355	3,219	2,615
School Graduates	11,250	11,967	11,556	11,345	11,498	12,093	12,157	12,546	12,611	12,128

#### Notes:

(1) School District of Philadelphia, Office of Accountability and Assessment- Performance Targets and Data.

- (2) School District of Philadelphia, Budget Document Fiscal Years 2004 through 2005. Data for Fiscal Years 2006 though 2013 was obtained from the Office of Accountability mid Assessment-Performance Targets and Data, School District of Philadelphia.
- (3) School District of Philadelphia, Office of Management and Budget School Services. Beginning in Fiscal Year 2006, the School District revised the reporting requirements for special, senior, vocational, and technical school enrollment. These types of schools were reported separately.
- (4) Beginning in Fiscal Year 2008, the School District revised the reporting requirements for Educational Opportunities Program (EOP) which include nine high schools. Of the nine high schools, eight were identified as senior high schools and one as a vocational school. The Educational Opportunities Program is for students who attend designated high schools after core hours, formally called Twi-light schools.
- (5) Commonwealth of Pennsylvania, Department of Education Reporting System for Fiscal Years 2004 through 2008. School District of Philadelphia, Office of Accountability and Assessment - School Innovation and Best - for Fiscal Year 2009 & Fiscal Year 2013.
- (6) During Fiscal Year 2010, the School District realigned its Alternative Education functions into schools and programs to include: Accelerated High School Programs, an Education Options Program, Oasis Program and other District Schools and Programs.

(7) Represents the average daily membership for entire year for students enrolled in these Non Philadelphia Charter Schools.

N/A = Data Not Available.

# School District of Philadelphia Table 23 Teacher Base Salaries For the Calendar Years 2004 through 2013

Calendar <u>Year</u>	Minimum <u>Salary</u>	School District (1) ( Average <u>Salary</u>	3) Maximum <u>Salary</u>	Percent Change Average <u>Salary</u>	State Average <u>Salary</u> (2) (4)	National Average <u>Salary</u> (5)		
2004	\$ 35,963	\$ 55,977	\$ 74,691	3.56%	\$ 52,640	\$ 46,542		
2005	37,622	58,187	74,691	3.95%	53,281	47,516		
2006	37,042	58,689	76,932	0.86%	54,043	49,088		
2007	38,153	60,361	79,240	2.85%	54,970	51,142		
2008	39,298	62,524	81,617	3.58%	56,092	52,963		
2009	40,870	65,066	84,882	4.07%	57,237	54,354		
2010	44,038	63,638	87,428	-2.20%	59,156	55,224		
2011	44,038	66,372	87,428	4.30%	60,760	55,489		
2012	45,359	71,561	90,051	7.82%	61,934	55,418		
2013	45,359	71,459	90,051	-0.14%	63,521 (E	1) 56,383 (E2)		

# Notes:

- (1) Amounts exclude additional salary steps based on experience or academic credentials, nor fringe benefits such as pension, health insurance, etc.
- (2) Averages for State are based on school year which corresponded to ending fiscal years; For example, data for Calendar Year 2004 represent averages for school year 2003/04. etc.,
- (3) Obtained from the Human Resources Data Team, School District of Philadelphia
- (4) Obtained from the Pennsylvania Department of Education
- (5) Obtained from the National Education Association
- (E1) =Estimated a 2.4 percent increase over 2012-13
- (E2) =Estimated a 1.7 percent increase over 2012-13

# School District of Philadelphia Table 24 Capital Asset Information For the School Year (Years) 2012-2013

		Range of Buildings		Official	Percentage of Capacity
Schools	# of Buildings (1)	Ages	Square Footage	Capacity (10)(12)	Used
Elementary	125	5 yrs to 124 yrs	9,006,972	79,584	81.8 %
Elementary With Annexes	22	3 yrs to 107 yrs	980,111	9,322	63.8
Elementary/Little School Houses	18	4 yrs to 103 yrs	1,143,605	11,678	83.5
Middle	17	8 yrs to 119 yrs	2,202,647	17,466	48.0
Middle With Annexes	2	41 yrs and 87 yrs	106,992	903	75.3
High	18	1 yr to 101 yrs	4,253,617	28,100	61.1
High/Elementary (2)	1	13 yrs and 64 yrs	135,351	1,323	55.5
High (3)	1	96 yrs	108,000	929	64.6
Special	14	7 yrs to 105 yrs	1,872,961	13,525	69.5
Special/Elementary (5)	2	80 yrs and 99 yrs	188,460	1,422	119.2
Special/Middle (6)	1	60 yrs	168,259	1,126	69.9
Special/Middle (7)	1	89 yrs	120,000	1,202	48.3
Special/Middle (8)	1	44 yrs	190,000	1,512	16.1
Vocational	6	28 yrs to 84 yrs	1,246,914	6,615	67.3
Alternative	4	45 yrs to 104 yrs	162,961	1,480	61.5
Alternative-No Enrollment Data	1	8 yrs	164,000	446	N/A
Charter (9)	5	43 yrs to 92 yrs	608,604	4,385	79.6
Renaissance (4)	17	4 yrs to 105 yrs	2,092,029	17,697	72.5
<u>Other</u>					
High-Auto Academy	1	45 yrs	31,270	256	N/A
Early Childhood Centers (10)	6	N/A	185,060	N/A	N/A
Closed/Vacant Property (11)					
With 2012-13 Enrollment	20	42 yrs to 111 yrs	2,584,374	17,454	44.5
Without 2012-13 Enrollment	24	N/A	N/A	N/A	N/A
Administration					
Administration	2	45 yrs to 65 yrs	843,610	N/A	N/A
<b>Transportation</b>					
Administration Garages	5	N/A	175,133	N/A	N/A
Repair Garages	1	N/A	10,663	N/A	N/A
Athletics					
Fields	11	7 yrs to 73 yrs	147,227	N/A	N/A
Pools	3	35 yrs to 44 yrs	43,968	N/A	N/A

Source: The School District of Philadelphia Records Office of Capital Programs N/A = Data Not Available

# NOTES:

- (1) Only School District owned buildings were identified and recorded.
- (2) Two Schools use the same building Lamberton H.S. and Lamberton Elementary School.
- (3) Two High Schools, Kensington Business, Finance & ENT and Kensington Urban Education Academy used the same building.
- (4) School District buildings being leased to (used by) Renaissance Schools.
- (5) Two Special Schools, Masterman and Girard Music Program start at the 5th grade through the 12th grade, used the same buildings.
- (6) Two Special Schools, Parkway Northwest HS and Philadelphia Military Academy, and Leeds Middle School use the same buildings.
- (7) One Special School and one Middle school, Parkway West and MYA, used the same building.
- (8) One Special School, Motivation HS and one Charter School used the same building.
- (9) School District buildings being leased to Charter Schools.
- (10) Used in conjunction with public schools.
- (11) School District is in process of determining disposition based on the "Facility Master Plan".
- (12) Presently the State uses 25 students per classrooms for official capacity. The capacity enrollment number has varied from 25 to 35 over the years, therefore official capacities of schools have been adjusted accordingly as allowed by the State.



The School District of Philadelphia, an equal opportunity employer, will not discriminate in employment or education programs or activities based on race, color, religion, age, national origin, ancestry, handicap, sex, sexual orientation, union membership, or limited English proficiency. This policy of non-discrimination extends to all other legally protected classifications. Publication of this policy in this document is in accordance with state and federal laws including Title IX of the Education Amendments of 1972 and Sections 503 and 504 of the Rehabilitation Act of 1973. Inquiries should be directed to Joseph Rischow, Equal Opportunity Compliance Officer, Procurement Department, 440 N. Broad Street, Philadelphia, PA 19130, (215) 400-4380.



# McCarthy Hearing Off a Week

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